

NOTICE OF INITIATION

Certain excavators originating in the People's Republic of China

Initiation of an Absorption Review

Review No. AR0089

The Trade Remedies Authority (TRA) makes the following Notice under regulation 67(7) of The Trade Remedies (Dumping and Subsidisation) (EU Exit) Regulations 2019 (the Regulations) to initiate an absorption review.

This absorption review concerns anti-dumping measures imposed in the Secretary of State's notice no. 2025/10.¹

The Secretary of State's public notice related to certain excavators originating from China and exported to the UK. This public notice gave effect to the Secretary of State's decision to accept the recommendation of the Trade Remedies Authority (TRA) to apply a definitive anti-dumping measure on certain excavators originating from China. The public notice supersedes Trade remedies notice 2024/17: provisional anti-dumping duty on certain excavators from the People's Republic of China. The TRA recommendation was:

- to apply a definitive anti-dumping measure to the specified goods (see 'goods subject to the anti-dumping duty') originating from China, backdated to cover the period of the provisional measure from 21 December 2024 until 13 May 2025, plus a period of 5 years from the day after publication of this notice, ceasing 14 May 2030
- to apply rates of the final anti-dumping measure on the goods specified in Annex 1 of this notice

An application to initiate an absorption review (the Application) has been made by JCB Heavy Products Limited of Rocester, Uttoxeter, Staffordshire ST14 5JP (the Applicant).

The exporting country is the People's Republic of China (PRC).

The description of the goods subject to review is as follows:

Self-propelled track-laying (i.e. tracked) excavators with a 360-degree revolving superstructure and with an operating weight of 11,000 kg (i.e., 11 tonnes) or more, but less than 80,000kg (80 tonnes).

¹ [Trade remedies notice 2025/10](#) published 13 May 2025

The goods subject to review are subject to the following tariff classifications (provided for information only):

8429 5210 00

Persons known to the TRA to import or export the goods are:

Name	Importer or Exporter
Sany Heavy Machinery Co., Ltd.	Overseas Exporter
Sany Heavy Machinery Limited	Overseas Exporter
Sany Heavy Machinery (UK) Ltd	Importer
Liuzhou Liugong Excavator Co., Ltd.	Overseas Exporter
Liugong Changzhou Machinery Co. Ltd	Overseas Exporter
Guangxi Liugong Machinery Co., Ltd.	Overseas Exporter
Liugong Machinery Hongkong Co., Limited	Overseas Exporter
Liugong Machinery (UK) Limited	Importer
XCMG Excavator Machinery Co., Ltd	Overseas Exporter
XCMG European Sales and Services GmbH	Overseas Exporter
Xuzhou Construction Machinery Group Imp. & Exp. Co., Ltd.	Overseas Exporter
XCMG UKSS	Importer
Sunward Intelligent Equipment Co., Ltd	Overseas Exporter
Caterpillar (Xuzhou) Limited	Overseas Exporter
Finning (UK) Limited	Importer

The date of initiation of the review is 30 March 2026.

The period of investigation for the review is 1 January 2025 to 31 December 2025.

Summary of the Reasons for Initiating the Review

The TRA is satisfied that there is sufficient information substantiating the need for an absorption review in the [Application](#).

The Application includes evidence that after the period of investigation relating to the application of the anti-dumping amounts:

- export prices of the goods subject to review have decreased; and
- there has been no movement, or insufficient movement in the resale price or subsequent selling prices of the goods subject to review;

In summary, the Application states that since anti-dumping measures were imposed the prices of the goods subject to review have not meaningfully increased.

Therefore, the Applicant considers that this means that PRC producers of the goods subject to review are absorbing the measures, which render these ineffective.

Summary of the Issues involved in the Review

When conducting an absorption review, the TRA will consider

- available information from overseas exporters, overseas producers, importers and UK industry in respect of export prices, resale prices, and subsequent selling prices.
- whether the application of an anti-dumping amount has led to movements in resale prices and subsequent selling prices;
- any other relevant factors which may have had an impact on prices.

Summary of the Review Process

The review may involve some or all of the following process:

- inviting parties to register their interest in the review;
- issuing questionnaires to:
 - interested parties who have registered an interest in the review,
 - contributors who have registered an interest in the review,
 - UK producers, importers and overseas exporters and overseas producers identified in the Application, and
 - any trade or business association of UK producers, importers and overseas exporters and overseas producers identified in the Application;
- we may consider it appropriate to limit examination to a sample of:
 - overseas exporters,
 - overseas producers,
 - importers,
 - categories of goods,
 - UK producers,
 - transactions for the purchase of the like goods in the UK, or
 - anything else we consider appropriate to sample;
- verification to further assess and examine information, which may include verification visits and desktop verification;
- analysing information gathered;
- publishing a Statement of Essential Facts, we will set a period of time during which parties will be able to comment on the Statement of Essential Facts; and
- determining whether to vary the anti-dumping amount.

At the end of the review, we will make a recommendation on whether the anti-dumping measure should be varied or maintained. The Secretary of State will then decide whether to accept, reject, or ask that the TRA reassess the recommendation.

HOW TO TAKE PART IN THE REVIEW

Registration period

Anyone who wants to participate in the review is invited to contact us by 14 April 2026. You can register your interest through the [Trade Remedies Service](#)

Please contact AR0089@traderemedies.gov.uk if you have any difficulties using this service.

Anyone registering their interest after the registration period may not be able to participate fully in the review process.

Interested parties and contributors

Once registered, interested parties and contributors can submit comments on any issues relevant to the review through the [Trade Remedies Service](#).

Interested parties may include:

- the government(s) of exporting country/countries;
- any overseas exporter, overseas producer or importer of the goods subject to review;
- overseas producer of the goods subject to review;
- any trade or business association of overseas producers, overseas exporters or importers of the goods subject to review;
- any producer of the like goods in the UK; and
- any trade or business association of UK producers of the like goods.

Contributors are those, other than interested parties, who have notified the TRA that they would like to participate in the review.

Like goods are goods which are like the goods subject to review in all respects, or if there are no such goods, those which have characteristics closely resembling the goods subject to review.

Hearings

Interested parties can request a hearing during the review process using the [Trade Remedies Service](#).

For further information about hearings, please see our [Meetings, Hearings and Visits guidance](#).

Confidential information

Information provided during a review may be treated as confidential. Anyone requesting that information be treated as confidential must demonstrate why and provide:

- a non-confidential summary of that information; or
- where that is not possible, a statement of reasons explaining why the information should be treated as confidential, and why it cannot be summarised.

FURTHER INFORMATION

Our [Trade Remedies Guidance](#) provides more information about the review process, including our requirements for [submitting and summarising confidential information](#).