



Notice on the Implementation Plan for Revitalizing Industrial Economic Operation and Promoting High-Quality Industrial Development (Fagaiyeye [2021] No. 1780)

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National Development and Reform Commission Ministry of Industry and Information Technology

On boosting industrial economic operation and promoting industry Notice on the implementation plan for high-quality development

Development and Reform Industry [2021] No. 1780

Ministry of Science and Technology, Ministry of Finance, Ministry of Human Resources and Social Security, Ministry of Commerce, People's Bank of China, State-owned Assets Supervision and Administration Commission, State Administration of Taxation, State Administration for Market Regulation, China Banking and Insurance Regulatory Commission, China Securities Regulatory Commission, National Energy Administration, All-China Federation of Industry and Commerce, Development and Reform Commissions of provinces, autonomous regions, municipalities directly under

the Central Government, and municipalities with independent planning status, and Xinjiang Production and Construction Corps, and competent departments of industry and information technology: Industry is the main body of the national economy. If the industry is stable, the economy will be stable. In order to thoroughly implement Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era, conscientiously implement the decisions and arrangements of the Party Central Committee and the State Council, adhere to the general tone of work of seeking progress while maintaining stability, based on the new development stage, fully, accurately and comprehensively implement the new development concept, accelerate the construction of a new development pattern, promote high-quality development, adhere to deepening supply-side structural reform as the main line, coordinate epidemic prevention and control with economic and social development, adhere to the goal-oriented and problem-oriented approach, do a good job in pre-adjustment and fine-tuning of macro policies and cross-cycle adjustments, accurately clear the bottlenecks and blockages of the industrial chain and supply chain, tap the potential of market demand, strengthen policy support, optimize the development environment, maintain good growth expectations, stimulate the vitality of market entities, revitalize the operation of the industrial economy, and promote high-quality industrial development, the National Development and Reform Commission and the Ministry of Industry and Information Technology have jointly formulated this implementation plan with relevant parties. **1. Clear the bottlenecks and ensure the smooth circulation of the industrial economy (I) Solidly promote energy security and supply.** Give full play to the role of the inter-ministerial coordination mechanism for coal, electricity, oil, gas and transportation security, strengthen the overall resource dispatch, promote the full release of high-quality coal production capacity, improve the performance of medium- and long-term contracts for coal used in power generation, heating and fertilizer, and promote coal-fired power companies to increase power generation output. Formulate emergency plans for energy supply security, do a solid and detailed job of energy and electricity supply security, and ensure the people's livelihood and the energy demand of key users. All taxes payable by coal-fired power and heating companies in the fourth quarter of this year will be suspended. Improve relevant policies on energy consumption dual control, strictly control energy consumption intensity, take multiple measures to effectively enhance the flexibility of total energy consumption management, and ensure reasonable energy use for industrial development. Severely crack down on various illegal activities such as spreading false information and driving up prices and disorderly capital speculation. **(The National Development and Reform Commission, the Ministry of Industry and Information Technology, the Ministry of Finance, the State-owned Assets Supervision and Administration Commission, the State Administration of Taxation, the State Administration of Market Regulation, and the Energy Bureau are responsible for their respective duties)** **(II) Ensure the supply and price stability of bulk raw materials.** Continue to closely monitor the supply and demand and price changes of bulk raw materials market, vigorously increase the effective supply of bulk raw materials market, and flexibly use national reserves to carry out market regulation. Implement the "Administrative Measures for the Behavior of Important Commodities and Services Price Index (Trial)", strengthen information release and interpretation, and promote standardized operation. Further strengthen the supervision of bulk commodity futures and spot markets, and resolutely curb excessive speculation. **(NDRC, MIIT, MOFCOM, SASAC, SAMR, CSRC shall be responsible for the division of responsibilities)** **(III) Maintain the smoothness of key industrial chain supply chains.** Strengthen the operation monitoring of key industries, establish and improve the early warning mechanism for the potential problems of industrial chain supply chain, strengthen the analysis and judgment of problems, actively respond to emergencies, and deal with potential risks in a timely manner. Accelerate the innovation and iterative application of key core technologies, and increase the policy support for the application of "first set" and "first batch". Give play to the role of "chain leader" enterprises and optimize the allocation of industrial chain resources. Focus on key areas such as new energy vehicles and medical equipment, implement the "1+N" industrial chain supply chain connection project in key areas, promote the integration and innovation of upstream, midstream and downstream of the industrial chain, large, medium and small enterprises, and promote the development of industrial chain supply chain connection. Deepen the creation of national supply chain innovation and application demonstration. Improve the national quality infrastructure, promote one-stop services, and carry out in-depth quality improvement actions. **(NDRC, MOST, MIIT, MOFCOM, SASAC, and SAMR are responsible for their respective duties)** **2. Explore demand potential and expand the market space for industrial economy (IV) Promote the implementation of major projects.**

Accelerate the implementation of major projects in the 14th Five-Year Plan, major regional strategic plans, and major projects clearly defined in the annual work arrangements, promote the implementation of major projects that meet the conditions, start construction of projects that can be started as soon as possible, and speed up the construction progress of projects under construction, and strive to complete and put them into production as soon as possible. Deploy a number of new infrastructure projects in the fields of 5G and Gigabit optical networks. Start the construction of integrated big data center hub nodes and the basic network improvement project for small and medium-sized cities in the central and western regions as soon as possible. Give full play to the role of the national and local special teams for major foreign investment projects, and accelerate the implementation of major foreign investment projects in the fields of advanced manufacturing. **(NDRC, MIIT, MOFCOM, and SASAC are responsible for their respective duties) (V) Vigorously promote technological transformation of enterprises.** Revise the guidance catalogue for industrial structure adjustment to guide enterprises to accelerate technological transformation and equipment upgrades. Implement the guidance plan for investment and upgrading of technological transformation of industrial enterprises. Organize and carry out technological transformation in key areas such as steel, nonferrous metals, building materials, petrochemicals, coal-fired power, promote the construction of intelligent manufacturing demonstration factories, implement the transformation of production lines and industrial mother machines, make up for the shortcomings of key technologies, and improve the quality of product supply. Accelerate the construction and popularization of the industrial Internet, and promote traditional industrial enterprises to carry out digital transformation based on the industrial Internet. Carry out "tour consultation" for quality technical assistance, encourage enterprises to establish a quality traceability mechanism, and effectively implement the main responsibility of enterprise quality. **(The National Development and Reform Commission, the Ministry of Industry and Information Technology, the State Administration for Market Regulation, and the Energy Bureau are responsible for their respective duties) (VI) Cultivate new business forms and new models.** Deepen the development of national strategic emerging industry clusters, and build a number of strategic emerging industry growth engines with their own characteristics, complementary advantages, and reasonable structures. Plan future industries in advance, organize and implement future industry incubation and acceleration plans, and promote the construction of a number of national future industry pilot test zones. Support large manufacturing enterprises to provide R&D design, entrepreneurship incubation, measurement and testing, inspection and testing services to upstream and downstream enterprises in the industrial chain. Deepen the integration and application of new generation information technology and manufacturing. Deepen the standardization construction action in the field of scientific and technological innovation services, and promote the gradual improvement of the standard system of the manufacturing service industry. **(The National Development and Reform Commission, the Ministry of Science and Technology, the Ministry of Industry and Information Technology, and the State Administration for Market Regulation are responsible for their respective duties) (VII) Release the consumption potential in key areas.** Accelerate the promotion and application of new energy vehicles, and accelerate the construction of supporting facilities such as charging piles and battery swap stations. Improve the household appliance recycling and treatment system, and implement the household appliance producer recycling target responsibility system. Encourage places with conditions to launch a new round of old-for-new actions in the fields of household appliances and other fields. Encourage the implementation of new energy vehicles, smart home appliances, and green building materials to go to the countryside. Promote the implementation and promotion of ultra-high-definition video for major scenes such as the broadcast of the Beijing Winter Olympics. Promote the digital transformation of the supply chain and operation management of traditional offline formats, and develop new information consumption. Increase the integration of online and offline, expand the consumption of independent brands and new online consumption, promote the innovative development of time-honored brands, and hold the China Brand Day activities at a high level. **(The National Development and Reform Commission, the Ministry of Industry and Information Technology, the Ministry of Finance, the Ministry of Commerce, the State-owned Assets Supervision and Administration Commission, and the Energy Bureau are responsible for their respective duties) (VIII) Improve the level of foreign investment utilization.** Issue the 2021 version of the negative list for foreign investment access, and further relax restrictions in areas such as manufacturing. Carry out a series of international industrial investment and cooperation activities to build a communication platform between foreign-invested enterprises and local governments. Revise the Catalogue of Industries Encouraged for Foreign Investment in due course to encourage foreign investment in manufacturing. **(NDRC and MOFCOM are responsible for their respective duties) (IX) Promote the stable development of foreign trade.** Implement policies and measures to stabilize foreign trade, consolidate and enhance the role of export credit insurance, and do a good job in foreign trade credit issuance. Relying on national logistics hubs, expand international shipping, air and rail transport routes, promote the construction of an international logistics service network that supports "global procurement, global production, and global sales", and promote international logistics to reduce costs and increase efficiency. **(NDRC, MOFCOM, and CBIRC are responsible for their respective duties) III. Strengthen policy support and improve industrial economic safeguards (X) Improve key industry development policies.**

Continue to consolidate and improve the results of the work on resolving excess steel production capacity, and maintain a high-pressure situation of zero tolerance for violations of laws and regulations. Improve the investment management of the automobile industry, coordinate and optimize the industrial layout, and support the accelerated development of new energy vehicles. Optimize the planning and layout of the petrochemical industry, and orderly promote the construction of refining and chemical integration projects. Actively promote the demonstration and application of green and intelligent ships, and accelerate the renewal and transformation of old coastal and inland ships. Implement the 5G application "Sailing" action plan (2021-2023). Organize and carry out pilot projects for the integrated development of advanced manufacturing and modern service industries, and explore and promote new paths and models for the integration of the two industries. **(The National Development and Reform Commission, the Ministry of Industry and Information Technology, and the State-owned Assets Supervision and Administration Commission are responsible for their respective duties) (XI) Optimize the policy system for key regions.** Focus on the major tasks of industrial development in key regions such as the Guangdong-Hong Kong-Macao Greater Bay Area, the Yangtze River

Delta, and the Beijing-Tianjin-Hebei region, implement major arrangements for the development of the Yangtze River Economic Belt and the Yellow River Basin, formulate and improve local development plans, industrial policies, and action plans for optimizing the business environment in light of regional characteristics, increase targeted support, and enhance industrial support capabilities. Give full play to the role of national-level new areas and demonstration areas for industrial transfer, and orderly undertake domestic and foreign industrial transfers. Encourage localities to build strategic emerging industry clusters based on their own characteristics and advantages, cultivate and develop advanced manufacturing industry clusters, and build a cluster development pattern with distinctive characteristics, complementary advantages and reasonable structure. Continuously summarize and publicize and promote good experiences and practices of localities and enterprises in revitalizing the industrial economy. **(The National Development and Reform Commission, the Ministry of Industry and Information Technology, and the All-China Federation of Industry and Commerce are responsible for their respective duties)** **(XII) Strengthen the guidance of energy efficiency standards.** Scientifically determine the energy efficiency benchmark and baseline levels in key areas such as petrochemicals, nonferrous metals, and building materials, clarify the target direction, highlight the guidance of standards, strictly constrain energy efficiency, organize a number of energy-saving and carbon-reduction technology transformation projects, carry out demonstration and application of energy-saving and carbon-reduction technologies, and improve the energy-saving and carbon-reduction level of the industry. Promote key industries such as steel, electrolytic aluminum, cement, and flat glass, as well as data centers, to increase energy conservation efforts, and accelerate the promotion and application of industrial energy-saving and carbon-reduction technologies and equipment. Increase the efforts in the formulation, revision, publicity and promotion of energy consumption standards, establish a dynamic mechanism to improve the energy efficiency benchmark and baseline levels, and improve supporting standards such as energy accounting, testing and certification, evaluation, and auditing. **(The National Development and Reform Commission, the Ministry of Industry and Information Technology, and the State Administration for Market Regulation are responsible for this according to their respective duties)** **(XIII) Increase financing support for the manufacturing industry.** Closely integrate with the production and operation cycle of manufacturing enterprises, reasonably determine the financing period, increase the medium- and long-term loan issuance for the manufacturing industry, and improve the accuracy and effectiveness of financing support. Improve the assessment and evaluation mechanism for medium- and long-term financing in the manufacturing industry. Carry out a pilot program for the linkage of "subsidy, loan, and insurance". Support qualified enterprises to issue corporate credit bonds, and promote the "credit-friendly loan" model based on information sharing. Steadily promote the pilot program of real estate investment trusts (REITs) in the infrastructure field, and improve the supporting support mechanism. Deepen industrial and financial cooperation, improve the green finance standard system and evaluation mechanism, implement special policies for industrial and financial cooperation to promote industrial green development, establish a guidance catalog and project library for industrial green development, give full play to the role of the national industrial and financial cooperation platform, and guide financial resources to converge in the green and low-carbon field of industry. **(The National Development and Reform Commission, the Ministry of Industry and Information Technology, the People's Bank of China, the China Banking and Insurance Regulatory Commission, and the China Securities Regulatory Commission are responsible for this according to their respective duties)** **(XIV) Solve the employment problem of enterprises.** Carry out large-scale multi-level vocational skills training, promote the effective connection between industrial employment demand and vocational skills training, and improve the ability of workers to adapt to industrial transformation and upgrading. Improve the quality of public employment services, improve the information release and docking mechanism between the supply and demand of labor, vigorously develop the human resources service industry, severely crack down on acts that infringe on the employment rights and interests of workers, standardize the employment market, and improve the efficiency of human resources allocation. Accelerate the improvement of infrastructure in the central, western and northeastern regions, improve the efficiency of public services in industrial agglomeration areas, guide the orderly and gradual transfer of manufacturing industries to the central, western and northeastern regions, and absorb local labor employment. **(The National Development and Reform Commission and the Ministry of Human Resources and Social Security are responsible for their respective duties)** **IV. Optimize the development environment and promote the steady and long-term development of the industrial economy (XV) Reduce the burden on small and medium-sized enterprises.** Implement the policies to support small and medium-sized enterprises in the manufacturing industry to help enterprises and alleviate their difficulties, and increase the rectification of illegal charges involving enterprises. Increase the implementation of the regulations on ensuring the payment of funds to small and medium-sized enterprises, use market-oriented and legal means to standardize the order of payment, and improve the long-term mechanism for preventing and resolving overdue accounts. Encourage local governments to arrange special funds for the relief of small and medium-sized enterprises, and provide financial and other support to qualified small and medium-sized enterprises. Make good use of monetary policy tools that directly reach the real economy and small-scale re-loans, and increase the issuance of inclusive credit loans to small and micro enterprises. Encourage localities with conditions to establish loan risk-sharing and compensation mechanisms to support small and micro enterprises. Make good use of the reward and subsidy funds for the reduction of financing guarantees for small and micro enterprises, promote the expansion of the scale of guarantee business for small and micro enterprises, and reduce the cost of financing guarantees. Implement tax and fee reduction policies, and postpone the payment of some taxes and fees for small, medium and micro enterprises in the fourth quarter of this year. Study and introduce the follow-up policies for some preferential policies for enterprises when they expire, and encourage localities to introduce targeted assistance measures. For taxpayers who are truly in difficulty, localities may reduce or exempt property taxes and urban land use taxes in accordance with current regulations. **(The National Development and Reform Commission, the Ministry of Industry and Information Technology, the Ministry of Finance, the Ministry of Human Resources and Social Security, the People's Bank of China, the State-owned Assets Supervision and Administration Commission, the State Administration of Taxation, and the State Administration for Market Regulation are responsible for their respective duties)** **(XVI) Optimize the market environment.** Establish and improve the regular mechanism for special law enforcement inspections of the "Regulations on Optimizing the Business Environment" and urge all regions to strictly implement the provisions of the regulations. Establish and improve the institutionalized government-enterprise interaction mechanism, implement the mechanism for entrepreneurs to participate in the formulation of policies related to enterprises, and promote the establishment of a close and clean government-business relationship. Strengthen the prior assessment and ex post evaluation of policy formulation. Encourage and support all regions to introduce more powerful and effective reform measures in protecting the rights and interests of market entities and improving government services in accordance with the characteristics of local industrial development, and replicate and promote them in batches. Vigorously promote the spirit of outstanding entrepreneurs in the industrial economy. **(The National Development and Reform Commission and the All-China Federation of Industry and Commerce are responsible for their respective duties)**

All relevant parties should truly unify their thoughts and actions with the decision-making and deployment of the Party Central Committee and the State Council, further improve their positions, strengthen their confidence, coordinate development and security, strengthen their responsibility, take the initiative, and implement the policies in detail with a high sense of responsibility and mission. At the same time, strengthen the tracking and monitoring of the operation of the industrial economy, conduct in-depth

analysis and judgment of potential problems, strengthen pre-research and pre-judgment, make good policy reserves, and go all out to revitalize the operation of the industrial economy and promote high-quality industrial development.

National Development and Reform Commission
Ministry of Industry and Information Technology
December 8, 2021



关于振作工业经济运行 推动工业高质量发展的实施方案的通知(发改产业〔2021〕1780号)

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微博

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国家发展改革委 工业和信息化部 关于振作工业经济运行 推动工业 高质量发展的实施方案的通知

发改产业〔2021〕1780号

科技部、财政部、人力资源社会保障部、商务部、人民银行、国资委、税务总局、市场监管总局、银保监会、证监会、国家能源局、全国工商联，各省、自治区、直辖市及计划单列市、新疆生产建设兵团发展改革委、工业和信息化主管部门：

工业是国民经济的主体，工业稳则经济稳。为深入贯彻习近平新时代中国特色社会主义思想，认真落实党中央、国务院决策部署，坚持稳中求进工作总基调，立足新发展阶段，完整、准确、全面贯彻新发展理念，加快构建新发展格局，推动高质量发展，坚持以深化供给侧结构性改革为主线，统筹疫情防控和经济社会发展，坚持目标导向、问题导向，做好宏观政策预调微调 and 跨周期调节，精准打通产业链供应链堵点卡点，挖掘市场需求潜力，强化政策扶持，优化发展环境，保持良好增长预期，激发市场主体活力，振作工业经济运行，推动工业高质量发展，国家发展改革委、工业和信息化部会同有关方面制定了本实施方案。

一、打通堵点卡点，确保工业经济循环畅通

(一) 扎实推进能源安全保供。充分发挥煤电油气运保障工作部际协调机制作用，加强资源统筹调度，推进煤炭优质产能充分释放，提高发电供热化用煤中长期合同履约水平，推动煤电企业提高发电出力。制定好能源保供应急预案，做实做细能源电力保供工作，保障民生和重点用户用能需求。对煤电和供热企业今年四季度的应缴税款全部暂缓缴纳。完善能耗双控有关政策，严格能耗强度管控，多措并举有效增强能源消费总量管理弹性，保障工业发展合理用能。严厉打击散布虚假信息、哄抬价格等各类违法行为和资本无序炒作。**(发展改革委、工业和信息化部、财政部、国资委、税务总局、市场监管总局、能源局按职责分工负责)**

(二) 做好大宗原材料保供稳价。持续密切监测大宗原材料市场供需和价格变化，大力增加大宗原材料市场有效供给，灵活运用国家储备开展市场调节。实施好《重要商品和服务价格指数行为管理办法（试行）》，加强信息发布解读，促进规范运行。进一步强化大宗商品期现货市场监管，坚决遏制过度投机炒作。**(发展改革委、工业和信息化部、商务部、国资委、市场监管总局、证监会按职责分工负责)**

(三) 保持重点产业链供应链顺畅。强化对重点行业的运行监测，建立完善产业链供应链苗头性问题预警机制，加强问题分析研判，积极应对突发情况，及时处置潜在风险。加快关键核心技术创新和迭代应用，加大“首台套”“首批次”应用政策支持力度。发挥“链主”企业作用，优化产业链资源配置。聚焦新能源汽车、医疗装备等重点领域，实施重点领域“1+N”产业链供应链贯通工程，推动产业链上中下游、大中小企业融通创新，促进产业链供应链贯通发展。深入开展全国供应链创新与应用示范创建。完善国家质量基础设施，推行一站式服务，深入开展质量提升行动。**(发展改革委、科技部、工业和信息化部、商务部、国资委、市场监管总局按职责分工负责)**

二、挖掘需求潜力，拓展工业经济市场空间

(四) 促进重大项目落地见效。加快“十四五”规划重大工程、区域重大战略规划及年度工作安排明确的重大项目实施，推进具备条件的重大项目抓紧上马，能开工的项目尽快开工建设，在建项目加快建设进度，争取早日竣工投产。在5G、千兆光网等领域布局一批新型基础设施项目。尽快启动一体化大数据中心枢纽节点建设工程和中西部中小城市基础网络完善工程。发挥国家和地方重大外资项目专班作用，加快推动先进制造业等领域重大外资项目落地实施。**(发展改革委、工业和信息化部、商务部、国资委按职责分工负责)**

(五) 大力推动企业技术改造。修订产业结构调整指导目录，引导企业加快技术改造和设备更新。实施工业企业技术改造投资升级导向计划。在钢铁、有色、建材、石化、煤电等重点领域组织开展技术改造，推动智能制造示范工厂建设，实施生产线和工业母机改造，补齐关键技术短板，提高产品供给质量。加快工业互联网建设和普及应用，促进传统产业企业依托工业互联网开展数字化转型。开展质量技术帮扶“巡回问诊”，鼓励企业建立质量追溯机制，有效落实企业质量主体责任。**(发展改革委、工业和信息化部、市场监管总局、能源局按职责分工负责)**

(六) 培育新业态新模式。深入推进国家战略性新兴产业集群发展工程，构建一批各具特色、优势互补、结构合理的战略性新兴产业增长引擎。前瞻谋划未来产业，组织实施未来产业孵化与加速计划，推动建设一批国家未来产业先导试验区。支持制造业大型企业为产业链上下游企业提供研发设计、创业孵化、计量测试、检验检测等服务。深化新一代信息技术与制造业融合应用。深入开展科创服务领域标准化建设行动，推动制造服务业标准体系逐步完善。**(发展改革委、科技部、工业和信息化部、市场监管总局按职责分工负责)**

(七) 释放重点领域消费潜力。加快新能源汽车推广应用，加快充电桩、换电站等配套设施建设。健全家电回收处理体系，实施家电生产者回收目标责任制。鼓励有条件的地方在家电等领域推出新一轮以旧换新行动。鼓励开展新能源汽车、智能家电、绿色建材下乡行动。面向北京冬奥会转播等重大场景促进超高清视频落地推广。推动传统线下业态供应链和运营管理数字化改造，发展新型信息消费。加大线上线下融合力度，扩大自主品牌消费和线上新型消费，促进老字号创新发展，高水平办好中国品牌日活动。**(发展改革委、工业和信息化部、商务部、国资委、市场监管总局按职责分工负责)**

革委、工业和信息化部、财政部、商务部、国资委、能源局按职责分工负责)

(八) 提高外资利用水平。出台2021年版外资准入负面清单,进一步放宽制造业等领域限制。开展国际产业投资合作系列活动,搭建外资企业和地方沟通交流平台。适时修订《鼓励外商投资产业目录》,鼓励外商投资制造业。**(发展改革委、商务部按职责分工负责)**

(九) 推动外贸稳定发展。落实好稳外贸政策措施,巩固提升出口信用保险作用,抓实抓好外贸信贷投放。依托国家物流枢纽,拓展海运、空运、铁路国际运输线路,推动构建支撑“全球采购、全球生产、全球销售”的国际物流服务网络,推动国际物流降本增效。**(发展改革委、商务部、银保监会按职责分工负责)**

三、强化政策扶持,健全工业经济保障措施

(十) 完善重点行业发展政策。持续巩固提升钢铁化解过剩产能工作成果,对违法违规问题保持零容忍高压态势。完善汽车产业投资管理,统筹优化产业布局,支持新能源汽车加快发展。优化石化产业规划布局,有序推进炼化一体化项目建设。积极推动绿色智能船舶示范应用,加快推进沿海、内河老旧船舶更新改造。实施5G应用“扬帆”行动计划(2021—2023年)。组织开展先进制造业和现代服务业融合发展试点,探索推广“两业融合”新路径新模式。**(发展改革委、工业和信息化部、国资委按职责分工负责)**

(十一) 优化重点区域政策体系。聚焦粤港澳大湾区、长三角、京津冀等重点区域产业发展重大任务,落实长江经济带、黄河流域等区域发展有关重大部署,结合区域特点制定完善当地发展规划、产业政策以及优化营商环境行动方案,加大精准支持力度,提升产业支撑能力。发挥国家级新区、承接产业转移示范区等作用,有序承接国内外产业转移。鼓励地方立足自身特色和优势,打造战略性新兴产业集群,培育发展先进制造业集群,构建各具特色、优势互补、结构合理的集群发展格局。不断总结和宣传推广地方和企业振作工业经济好经验好做法。**(发展改革委、工业和信息化部、全国工商联按职责分工负责)**

(十二) 强化能效标准引领。科学确定石化、有色、建材等重点领域能效标杆水平和基准水平,明确目标方向,突出标准引领,严格能效约束,组织一批节能降碳技术改造项目,开展节能降碳技术示范应用,提高行业节能降碳水平。推动钢铁、电解铝、水泥、平板玻璃等重点行业和数据中心加大节能力度,加快工业节能减碳技术装备推广应用。加大能耗标准制修订、宣贯推广工作力度,建立动态提高能效标杆水平和基准水平机制,完善能源核算、检测认证、评估、审计等配套标准。**(发展改革委、工业和信息化部、市场监管总局按职责分工负责)**

(十三) 加大制造业融资支持。紧密结合制造业企业生产经营周期,合理确定融资期限,增加制造业中长期贷款投放,提升融资支持的精准性和有效性。完善制造业中长期融资考核评价机制。开展“补贷保”联动试点。支持符合条件的企业发行公司信用类债券,推广以信息共享为基础的“信易贷”模式。稳妥推进基础设施领域不动产投资信托基金(REITs)试点,完善配套支持机制。深化产融合作,完善绿色金融标准体系和评价机制,落实产融合作推动工业绿色发展专项政策,建立工业绿色发展指导目录和项目库,发挥国家产融合作平台作用,引导金融资源向工业绿色低碳领域汇聚。**(发展改革委、工业和信息化部、人民银行、银保监会、证监会按职责分工负责)**

(十四) 破解企业用工难题。开展大规模多层次职业技能培训,促进产业用工需求和职业技能培训有效衔接,提高劳动者适应产业转型升级能力。提升公共就业服务质量,完善劳动力供需双方信息发布和对接机制,大力发展人力资源服务业,严厉打击侵害劳动者就业权益行为,规范用工市场,提高人力资源配置效率。加快完善中西部和东北地区基础设施,提升产业集聚区公共服务效能,引导制造业向中西部和东北地区有序梯度转移,吸纳当地劳动力就业。**(发展改革委、人力资源社会保障部按职责分工负责)**

四、优化发展环境,促进工业经济行稳致远

(十五) 减轻中小企业负担。落实好支持制造业中小企业的助企纾困政策,加大对涉企违规收费的整治力度。加大保障中小企业款项支付条例落实力度,运用市场化法治化手段规范款项支付秩序,健全防范和化解拖欠账款长效机制。鼓励地方安排中小企业纾困专项资金,对符合条件的中小企业给予资金等支持。用好直达实体经济货币政策工具和支小再贷款,加大普惠小微企业信用贷款投放。鼓励有条件的地方建立支持小微企业的贷款风险分担补偿机制。用好小微企业融资担保降费奖补资金,促进扩大小微企业担保业务规模,降低融资担保成本。落实减税降费政策,对制造业中小微企业延缓缴纳今年四季度部分税费。研究并适时出台部分惠企政策到期后的接续政策,鼓励地方有针对性出台帮扶措施。对确有困难的纳税人,地方可按现行规定减免房产税、城镇土地使用税。**(发展改革委、工业和信息化部、财政部、人力资源社会保障部、人民银行、国资委、税务总局、市场监管总局按职责分工负责)**

(十六) 优化市场环境。建立完善《优化营商环境条例》专项执法检查常态化机制,督促各地区严格落实条例规定。建立健全制度化的政企互动机制,落实好企业家参与涉企政策制定机制,推动构建亲清政商关系。加强制定政策的事先评估和事后评价。鼓励和支持各地区结合本地产业发展特点,在保护市场主体权益、完善政务服务等方面出台更为有力有效的改革举措,分批复制推广。大力弘扬工业经济优秀企业家精神。**(发展改革委、全国工商联按职责分工负责)**

各有关方面要切实思想和行动统一到党中央、国务院决策部署上来,进一步提高站位、坚定信心,统筹发展和安全,强化责任担当、主动作为,以高度的责任感和使命感,抓好政策落地落细落实,同时加强对工业经济运行态势的跟踪监测,深入分析研判苗头性倾向性潜在性问题,强化预研预判,做好政策储备,全力以赴振作工业经济运行,推动工业高质量发展。

国家发展改革委
工业和信息化部
2021年12月8日