



Outline of the 15th Five-Year Plan for National Economic and Social Development of the People's Republic of China

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The outline of the 15th Five-Year Plan for National Economic and Social Development of the People's Republic of China (2026-2030) is based on the "Proposal of the Central Committee of the Communist Party of China on Formulating the 15th Five-Year Plan for National Economic and Social Development", which mainly clarifies the national strategic intention, clarifies the government's work priorities, and guides and regulates the behavior of social subjects.

Article 1 Strive to create a new situation in Chinese-style modernization

The "15th Five-Year Plan" period has an important position in the process of basically realizing socialist modernization, and is a critical period for consolidating the foundation and making all-round efforts.

Chapter 1 Development Environment

Standing at a new starting point, China's development foundation is more solid, the development environment has undergone profound and complex changes, and it is facing new opportunities and challenges.

Section 1 During the 14th Five-Year Plan period, China has made significant achievements in development

The "14th Five-Year Plan" period is the beginning of the new journey of building a modern socialist country in an all-round way, and China's development process is extremely unusual and extraordinary. In the face of the complex international situation and the arduous and arduous task of domestic reform, development and stability, the Party Central Committee with Comrade Xi Jinping as the core unites and leads the whole party and the people of all ethnic groups in the country to face difficulties and forge ahead, withstand the severe impact of the epidemic of the century, effectively respond to a series of major risks and challenges, and promote the cause of the party and the country to achieve new major achievements.

The leading role of the new development concept has been fully demonstrated, important steps have been taken to build a new development pattern, new quality productive forces have developed steadily, and high-quality development has been solidly promoted. The economic operation has been steady and progressing, the GDP has exceeded 140 trillion yuan, the construction of a modern industrial system has made significant progress, the infrastructure support capacity has been continuously improved, the added value of the core industries of the digital economy has accounted for more than 10.5%, and the balance and coordination of urban and rural regional development have been enhanced. The scientific and technological innovation has achieved fruitful results, and the intensity of R&D investment in the whole society has reached 2.8%, and a number of major key core technologies have been conquered and a number of major

original scientific and technological achievements have been achieved. Comprehensively deepening reforms have been further promoted, the implementation of the "two unshakable" systems and mechanisms has been continuously improved, positive results have been achieved in the construction of a unified national market, and the efficiency of macroeconomic governance has been further improved. High-level opening up has been expanding, the formation of a new open economic system has been accelerated, and the high-quality joint construction of the "Belt and Road" has deepened and solidified. The whole process of people's democracy has developed in depth, and the comprehensive rule of law has been effectively implemented. Cultural undertakings and cultural industries are booming, and spiritual and cultural products are rich and colorful. People's livelihood security is solid and stable, the per capita disposable income of residents has increased by an average of 5.4% per year, the cumulative number of new jobs in urban areas has reached 62.42 million, the average number of years of education of the working-age population has reached 11.3 years, the average life expectancy has increased to more than 79 years old, and the achievements of poverty alleviation have been consolidated and expanded. The pace of green and low-carbon transformation has accelerated, the quality of the ecological environment has continued to improve, the installed capacity of non-fossil energy power generation has exceeded that of fossil energy, and the fine particulate matter (PM_{2.5}) in cities at and above the prefecture level has increased) concentration dropped to 28 $\mu\text{g}/\text{m}^3$, the proportion of surface water reaching or better than Class III water bodies exceeded 90%, and the forest coverage rate exceeded 25%. National security capabilities have been effectively improved, grain production has reached 1.4 trillion catties, social governance efficiency has been enhanced, and the overall social situation has remained stable. Significant progress has been made in national defense and army building. The practice of "one country, two systems" has been further promoted. Major country diplomacy with Chinese characteristics has been comprehensively expanded. The comprehensive and strict governance of the party has achieved remarkable results, the anti-corruption struggle has been promoted in depth, and the party's creativity, cohesion and combat effectiveness have been significantly improved.

The main goals and tasks of the "14th Five-Year Plan" have been successfully completed, China's economic strength, scientific and technological strength, national defense strength and comprehensive national strength have jumped to a new level, Chinese-style

modernization has taken new solid steps, and the second centenary goal and new journey have achieved a good start. The achievement of these major achievements is fundamentally due to the leadership of the Party Central Committee with Comrade Xi Jinping as the core, the scientific guidance of Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era, and the result of the concerted efforts and unity of the whole party, the army and the people of all ethnic groups in the country.

Section 2 During the 15th Five-Year Plan period, China's development environment is facing profound and complex changes

China's development is in a period of coexistence of strategic opportunities and risks and challenges, and an increase in uncertainties and unpredictable factors. From an international point of view, the world's century-old changes have accelerated evolution, the international balance of power has been profoundly adjusted, and a new round of scientific and technological revolution and industrial transformation have accelerated breakthroughs. At the same time, the world is intertwined with turmoil, turmoil is intensifying, geopolitical conflicts are prone to frequent occurrences, global governance deficits are aggravated, and security issues are highlighted. unilateralism and protectionism are on the rise, hegemonism and power political threats are rising, the international economic and trade order is facing severe challenges, and the momentum of world economic growth is insufficient and risks are accumulating. The game of great powers has become more complex and intense, and the uncertainty and instability of the external environment have increased significantly.

From a domestic point of view, China's economic foundation is stable, has many advantages, strong resilience and great potential, and the long-term positive support conditions and basic trends have not changed. At the same time, the problem of unbalanced and insufficient development is still prominent, and cyclical, structural and institutional problems are intertwined; Insufficient effective demand, strong supply and weak demand contradiction are prominent, and there are stuck points and blockages in the domestic cycle. the task of converting old and new kinetic energy is arduous; agricultural and rural modernization is relatively lagging behind; the pressure on employment and residents' income growth is greater, and there are shortcomings and weaknesses in people's livelihood security; Demographic changes have put forward new topics for economic

development and social governance. There are also risks and hidden dangers in key areas, and the task of preventing and resolving risks such as real estate, local government debt, and small and medium-sized financial institutions is heavy.

变局蕴含机遇，挑战激发斗志。面对国际风云变幻和各种风险挑战，必须深刻领悟“两个确立”的决定性意义，增强“四个意识”、坚定“四个自信”、做到“两个维护”，保持战略定力，增强必胜信心，积极识变应变求变，敢于斗争、善于斗争，勇于面对风高浪急甚至惊涛骇浪的重大考验，以历史主动精神克难关、战风险、迎挑战，集中力量办好自己的事，统筹布局、精心安排，巩固拓展优势、破除瓶颈制约、补强短板弱项，在激烈国际竞争中赢得战略主动，以高质量发展的确定性应对各种不确定性，续写经济快速发展和社会长期稳定两大奇迹新篇章。

第二章 指导方针

推动“十五五”时期经济社会发展，必须牢牢把握以下指导思想和重大原则。

第一节 指导思想

坚持马克思列宁主义、毛泽东思想、邓小平理论、“三个代表”重要思想、科学发展观，全面贯彻习近平新时代中国特色社会主义思想，深入贯彻党的二十大和二十届历次全会精神，认真落实四中全会部署，围绕全面建成社会主义现代化强国、实现第二个百年奋斗目标，以中国式现代化全面推进中华民族伟大复兴，统筹推进“五位一体”总体布局，协调推进“四个全面”战略布局，统筹国内国际两个大局，完整准确全面贯彻新发展理念，加快构建新发展格局，坚持稳中求进工作总基调，坚持以经济建设为中心，以推动高质量发展为主题，以改革创新为根本动力，以满足人民日益增长的美好生活需要为根本目的，以全面从严治党为根本保障，推动经济实现质的有效提升和量的合理增长，推动人的全面发展、全体人民共同富裕迈出坚实步伐，确保基本实现社会主义现代化取得决定性进展。

第二节 必须遵循的原则

——坚持党的全面领导。坚决维护党中央权威和集中统一领导，提高党把方向、谋大局、定政策、促改革能力，把党的领导贯穿经济社会发展各方面全过程，为我国社会主义现代化建设提供根本保证。

——坚持人民至上。尊重人民主体地位，紧紧依靠人民，维护人民根本利益，促进社会公平正义，注重在发展中保障和改善民生，在满足民生需求中拓展发展空间，推动经济和社会协调发展、物质文明和精神文明相得益彰，让现代化建设成果更多更公平惠及全体人民。

——坚持高质量发展。以新发展理念引领发展，因地制宜发展新质生产力，做强国内大循环，畅通国内国际双循环，统筹扩大内需和深化供给侧结构性改革，加快培育新动能，促进经济结构优化升级，做优增量、盘活存量，推动经济持续健康发展和社会全面进步。

——坚持全面深化改革。聚焦制约高质量发展的体制机制障碍，推进深层次改革，扩大高水平开放，推动生产关系和生产力、上层建筑和经济基础、国家治理和社会发展更好相适应，持续增强发展动力和社会活力。

——坚持有效市场和有为政府相结合。充分发挥市场在资源配置中的决定性作用，更好发挥政府作用，构建统一、开放、竞争、有序的市场体系，建设法治经济、信用经济，打造市场化法治化国际化一流营商环境，形成既“放得活”又“管得好”的经济秩序。

——坚持统筹发展和安全。在发展中固安全，在安全中谋发展，强化底线思维，有效防范化解各类风险，增强经济和社会韧性，以新安全格局保障新发展格局。

第三章 主要目标

“十五五”时期经济社会发展要实现以下目标。

——高质量发展取得显著成效。在结构优化和质量提升基础上，国内生产总值增长保持在合理区间、各年度视情提出，为到2035年人均国内生产总值比2020年翻一番、达到中等发达国家水平打好基础。全要素生产率稳步提升，科技进步和制度创新对经济增长的贡献持续加大。居民消费率明显提高，内需拉动经济增长主动力作用持续增强，经济增长潜力得到充分释放。全国统一大市场建设纵深推进，超大规模市场优势持续显现。新型工业化、信息化、城镇化、农业现代化取得重大进展，现代化产业体系完整性、先进性、安全性加快提升，城乡区域发展协调性进一步增强，发展新质生产力、构建新发展格局、建设现代化经济体系取得重大突破。

——科技自立自强水平大幅提高。国家创新体系整体效能显著提升，全社会研发经费投入年均增长7%以上，教育科技人才一体发展格局基本形成。基础研究和原始创新能力显著增强，重点领域关键核心技术快速突破，产出一批重大原创性、标志性、引领性科技成果，并跑领跑领域明显增多。科技创新和产业创新深度融合，创新驱动作用明显增强。

——进一步全面深化改革取得新突破。国家治理体系和治理能力现代化深入推进，社会主义市场经济体制更加完善，高水平对外开放体制机制更加健全，更加公平、更有活力的市场环境加快形成，全过程人民民主制度化、规范化、程序化水平进一步提高，社会主义法治国家建设达到更高水平。

——社会文明程度明显提升。文化自信更加坚定，主流思想舆论不断巩固壮大，社会主义核心价值观广泛践行，全民族文化创新创造活力不断激发，人民精神文化生活更加丰富，中华民族凝聚力和中华文化影响力显著增强，国家软实力持续提高。

——人民生活品质不断提高。就业保持总体稳定，城镇调查失业率低于5.5%，高质量充分就业取得新进展。居民收入增长和经济增长同步、劳动报酬提高和劳动生产率提高同步，分配结构得到优化，中等收入群体持续扩大。劳动年龄人口平均受教育年限提高到11.7年，人民群众养老托育服务需求得到更好满足，人均预期寿命提高到80岁，社会保障制度更加优化更可持续，基本公共服务均等化水平明显提升。

——美丽中国建设取得新的重大进展。绿色生产生活方式基本形成，碳达峰目标如期实现，单位国内生产总值二氧化碳排放降低17%，清洁低碳安全高效的新型能源体系初步建成。生态环境质量全面改善，主要污染物排放总量持续减少，地级及以上城市细颗粒物（PM_{2.5}）浓度降至27微克/立方米以下，优良水体比例提高到85%，森林覆盖率达到25.8%，生态系统多样性稳定性持续性不断提升。

——国家安全屏障更加巩固。国家安全体系和能力进一步加强，粮食综合生产能力达到1.45万亿斤左右，能源综合生产能力达到58亿吨标准煤，重点领域风险得到有效防范化解，社会治理和公共安全治理水平明显提高，重特大事故得到有效遏制，自然灾害防御水平显著提升，建军一百年奋斗目标如期实现，更高水平平安中国建设扎实推进。

在此基础上再奋斗五年，到2035年实现我国经济实力、科技实力、国防实力、综合国力和国际影响力大幅跃升，人均国内生产总值达到中等发达国家水平，人民生活更加幸福美好，基本实现社会主义现代化。

专栏 1 “十五五”时期经济社会发展主要指标						
类别	指标		2025 年	2030 年	年均/累计	属性
经济发展	1.国内生产总值（GDP）增长（%）		5	—	保持在合理区间、各年度视情提出	预期性
	2.全员劳动生产率增长（%）		6.1	—	高于 GDP 增长	预期性
	3.常住人口城镇化率（%）		67.9	71	—	预期性
创新驱动	4.全社会研发经费投入增长（%）		9.1	—	>7	预期性
	5.每万人口高价值发明专利拥有量（件）		16	>22	—	预期性
	6.数字经济核心产业增加值占 GDP 比重（%）		10.5*	12.5	—	预期性
民生福祉	7.城镇调查失业率（%）		5.2	—	<5.5	预期性
	8.居民人均可支配收入增长（%）		5	—	与 GDP 增长同步	预期性
	9.劳动年龄人口平均受教育年限（年）		11.3	11.7	—	约束性
	10.每千人口拥有医护人员数	执业医师数（人）	3.1	3.7	—	预期性
		注册护士数（人）	4.3	5.1	—	
	11.养老机构护理型床位占比（%）		68	73	—	预期性
	12.3 岁以下婴幼儿入托率提高（百分点）		—	—	〔6〕	预期性
	13.人均预期寿命（岁）		79.25	80	—	预期性
绿色低碳	14.单位 GDP 二氧化碳排放降低（%）		〔17.7〕	—	〔17〕	约束性
	15.非化石能源占能源消费总量比重（%）		21.7	25	—	约束性
	16.地级及以上城市细颗粒物（PM _{2.5} ）浓度（微克/立方米）		28	<27	—	约束性
	17.优良水体比例（%）		80	85	—	约束性
	18.森林覆盖率（%）		25.1*	25.8	—	约束性
安全保障	19.粮食综合生产能力（万亿斤）		1.39	1.45 左右	—	约束性
	20.能源综合生产能力（亿吨标准煤）		51.3	58	—	约束性

注：①（ ）为5年累计数。②带*的为2024年数据。③全社会研发经费投入增速按不变价格计算。
④粮食综合生产能力指可以稳定达到的粮食产出能力。

Chapter 2 Building a modern industrial system Consolidates and strengthens the foundation of the real economy

Adhere to the focus of economic development on the real economy, adhere to the direction of intelligence, greening, and integration, accelerate the construction of a manufacturing power, a quality power, an aerospace power, a transportation power, and a network power, maintain a reasonable proportion of the manufacturing industry, and build a modern industrial system with advanced manufacturing as the backbone.

Chapter 4 Optimize and upgrade traditional industries

Strengthen the guidance of national standards, the empowerment of digital intelligence and green technology, and the constraints of environmental protection and safety systems, and consolidate and

enhance the position and competitiveness of China's industries in the global division of labor.

Section 1 Promote the quality and upgrading of key industries

Adhere to the guidance of the situation and the division of industries, promote the resolution of structural contradictions in key industries, and accelerate the upgrading to the middle and high-end. Promote the restructuring of steel, petrochemical, shipbuilding and other industries, strengthen and optimize high-quality steel bases, first-class petrochemical bases, high-end ships and marine engineering equipment bases. Promote innovation in the whole industry chain such as electronic information and machinery and equipment, develop high-end and shortage products, and accelerate breakthroughs in key components, components and special materials. Expand the supply of high-quality products such as light industry and textiles. Consolidate and enhance the competitiveness of the construction industry. Promote technological transformation and upgrading, develop intelligent manufacturing, green manufacturing, and service-oriented manufacturing, and accelerate the transformation of industrial models and enterprise organizational forms. Develop advanced manufacturing clusters and build national new industrialization demonstration zones. Strengthen total quality management, deeply implement excellent quality projects in the manufacturing industry, and enhance the basic capabilities of quality technology. Promote the updating and upgrading of standards, strictly manage safety, environmental protection, energy efficiency, quality, etc., promote market-oriented mergers and reorganizations, and promote the orderly exit of backward and inefficient production capacity.

Section 2 Improve the independent and controllable level of the industrial chain

Implement industrial base reengineering projects, accelerate breakthroughs in a number of major basic technologies, processes and products, and promote innovative applications such as advanced materials and cross-scale manufacturing. Implement major technical equipment research projects and break through a number of landmark major technical equipment. Implement high-quality development actions for key industrial chains in the manufacturing industry on a rolling basis, establish and improve security risk assessment and response mechanisms for industrial and supply chains, continue to enhance competitive advantages such as rare earths, rare metals, and superhard materials, and strengthen the high-quality and efficient comprehensive

utilization of important strategic minerals. Promote the construction of national strategic hinterland and key industrial backup, and build strategic industrial bases, material reserve bases and infrastructure. Establish a survey system for the competitiveness of industrial base, and strengthen the support capacity for common technology research and development. Improve the first (set), first batch, and first version application policies.

Section 3 Improve the mechanism for promoting the healthy and orderly development of the industry

Improve the industrial regulation and policy system, optimize the industrial layout, and strengthen the coordination guarantee of factors. Improve the capacity monitoring and early warning mechanism, take measures such as planning guidance, capacity regulation, price governance, and industry self-discipline to comprehensively rectify "involution" competition. Promote the transformation of industrial policies to inclusiveness and functionality, and improve the formulation and implementation of industrial policies, information disclosure, evaluation and adjustment, and exit mechanisms. Improve the gradient cultivation system of high-quality enterprises and promote the development of small and medium-sized enterprises. Reasonably reduce the comprehensive cost of the manufacturing industry, and increase support for medium- and long-term loans and credit loans for technological innovation, digital and intelligent transformation, and green development in the manufacturing industry. Implement the manufacturing talent support plan and the knowledge update project of professional and technical talents to cultivate outstanding engineers, craftsmen and high-skilled talents.

专栏 2 产业基础能力和竞争力提升	
01 高端新材料	加快高端特殊钢、高品质高温合金、超高纯金属、先进陶瓷、高纯石英材料、生物基材料、先进高分子材料、高性能纤维及复合材料、结构功能一体化材料等创新突破，推进稀土功能材料、稀有金属材料、超硬材料、轻质高强合金等提质升级，加强超导材料、超材料等前沿材料研究应用。
02 基础零部件和元器件	加快高速精密轴承、高参数齿轮与传动装置、高可靠性液压气动密封件、高性能电机及控制系统、高精度丝杠等核心基础零部件攻关。研制一批连接类、传感类、功能材料类、光电类等先进通用基础元器件。
03 基础软件和工业软件	聚焦国产操作系统、数据库、中间件、编程语言及编译器、开发测试工具、云计算软件等基础软件，以及研发设计类、生产控制类、经营管理类等工业软件，全链条推动技术攻关和成果应用。
04 工业母机	重点研制具备高速、高精密、复合一体化特征的高端数控机床等加工装备，提升智能数控系统、精密测量、功能部件配套能力。
05 高端仪器仪表	加强在线高效智能检测、极端环境调节控制、高性能流量测量等重点行业应用仪器仪表研发，推进量子计量、原位计量等新型计量校准仪器仪表攻关。
06 重大技术装备	推进大型邮轮、大型液化天然气运输船等研发设计制造和 CR450 高速度等级中国标准动车组试验应用，推动大型特种冶炼设备、重大石化化工成套装备、电子专用设备研发和产业化，加快谱系化燃气轮机、高水头大容量水轮发电机组等攻关突破，推进高端智能、丘陵山区适用农机装备研发应用。

Chapter 5 Cultivating and expanding emerging industries and future industries

Strengthen the supply of source technology, accelerate the construction of application scenarios and ecosystems, cultivate more pillar leading industries, and build new advantages for industrial development.

Section 1 Develop and expand emerging industries

Accelerate the development of strategic emerging industries such as new generation information technology, new energy, new materials, intelligent networked new energy vehicles, robots, biomedicine, high-end equipment, aerospace, etc., build strategic emerging industrial clusters with their own characteristics and complementary advantages according to local conditions, and strive to build a number of emerging pillar industries with great growth potential, high technology content and wide penetration. Expand the space for the development of the marine economy and promote the healthy and orderly development of the low-altitude economy. Implement large-scale application demonstration

actions for new technologies, new products, and new scenarios, increase scenario cultivation and opening up, and accelerate the large-scale development of emerging industries. Encourage the development of strategic products and services, promote the large-scale and serial development of domestic large aircraft, strengthen the innovative application of Beidou systems, solidly promote key technological innovations such as intelligent driving, new solar cells, and new energy storage, and support the clinical use of innovative drugs.

Section 2 Forward-looking layout of future industries

Aim to lead the key areas of future development, build a full-chain cultivation system for future industries, and promote quantum technology, biomanufacturing, hydrogen and nuclear fusion energy, brain-computer interfaces, embodied intelligence, and sixth-generation mobile communications to become new economic growth points. Strengthen the identification and dynamic adjustment of future industries, and strengthen the layout of basic, cutting-edge and disruptive technologies. Establish a mechanism for future industrial investment growth and risk sharing, organize and implement future industrial development demonstration projects, and explore multiple technical routes, typical application scenarios, feasible business models, and market supervision rules. Lay out a number of national future industry research institutes and proof-of-concept centers, and build a number of future industry pilot zones based on areas with outstanding advantages in science and education resources and strong industrial foundation.

Section 3 Improve the ecology of industrial innovation and development

Strive to build a market environment and policy system conducive to the incubation and growth of emerging industries. Implement industrial innovation projects, optimize the organizational model and evaluation system of strategic product technology innovation, and promote the construction of innovative facilities, technology research and development, and product iterative upgrading. Improve the intellectual property protection system in emerging fields, improve the intellectual property public service system and technology trading service platform network, and implement the new industry standardization pilot project. Cultivate unicorn enterprises. Establish an efficient and convenient access mechanism to adapt to the development of new business formats, and explore new regulatory methods such as "sandbox supervision" and trigger supervision. Improve the level of refined low-altitude airspace

management, strengthen airworthiness certification capacity building, and strengthen low-altitude flight safety guarantees. Promote legislation in emerging fields such as biomedicine, intelligent driving, and low-altitude economy.

专栏3 新产业新赛道培育发展	
01 集成电路	做精做细成熟制程，提高先进制程制造能力，加快发展关键装备、材料和零部件，发展高性能处理器和高密度存储器。加快宽禁带半导体产业提质升级，推动氧化镓、金刚石等超宽禁带半导体产业化发展。推进存算一体、三维集成、光电融合等技术突破应用。
02 具身智能	统筹布局具身智能实训场，推进虚实融合的协同训练与进化，深入研究物理人工智能，研发大小脑一体化的具身模型与算法，攻关本体及核心零部件等关键技术，加速人形机器人等各类形态产品升级和应用落地。
03 生物制造	突破酶制剂、生物种质智能设计、智能发酵等关键技术，推进生物育种、生物化工、生物医药、生物能源等技术创新应用。加快细胞和基因治疗药物、抗体药物、核酸药物、放射性药物等研发应用，提升应急疫苗和药物研产用能力。
04 新型电池	加快高容量电极材料、高电导率电解质材料、复合集流体等关键材料攻关，研发高精度涂覆、高速叠片等高端制造设备及工艺，拓展高安全高能量密度电池在新型智能终端、新型储能、电动交通工具等领域应用。
05 商业航天	推进大功率能源系统、通用星载计算机和箭体结构轻量化、星箭联合设计、可重复使用运载等技术攻关，提升星箭产品规模化生产和商业航天发射能力。加强太空主动防御、群体智能操控等技术研发应用，提高太空安全态势感知和风险防范能力。
06 国产大飞机	推进 C919 飞机产能提升和供应链建设，开展 C919 高原型等系列化机型、C909 衍生型、新能源飞机研制应用，加快 C929 飞机技术攻关和长江—1000A 发动机验证应用。
07 低空装备	加快大载重固定翼无人机、长航程垂直起降航空器等新型低空装备研制，突破智能飞行、电推进和混合动力系统等关键技术，强化低空运行管理和低成本无人机安全防控技术产品攻关应用。
08 绿色氢能	提升可再生能源制氢装备水平，加快攻关验证经济安全的规模化氢储运技术，优化布局氢能基础设施，推动绿氢产业链向绿色氨醇、可持续航空燃料延伸，拓展氢能可在交通、电力、工业等领域应用。
09 脑机接口	加快新型电极与专用芯片等基础软硬件、信号编解码算法、汉语语料数据库等关键技术攻关，推动脑机接口产品在脑疾病诊治、运动康复治疗、健康监测等领域应用。
10 高端医疗器械	推动超高端计算机断层扫描、高分辨磁共振、放射治疗系统、智能手术机器人、生命支持设备等新型诊疗装备研发突破和规模化应用，研制重大慢性病康复、神经刺激、心血管和骨科治疗等新型植入介入器械。

Chapter VI Promote the high-quality and efficient development of the service industry

Implement actions to expand the capacity and improve the quality of the service industry, deepen the reform and opening up of the service sector, improve the support policy system, comprehensively improve the quality, efficiency and competitiveness of the service industry, and better play the role of the service industry in supporting industrial upgrading, meeting people's livelihood needs, and driving employment expansion.

Section 1 Promote the extension of the productive service industry to specialization and the high end of the value chain

The whole chain will strengthen the weak links of the productive service industry, and improve the level of integrated development of modern service industry, advanced manufacturing and modern agriculture. Vigorously develop scientific and technological services, improve service capabilities such as R&D and design, intellectual property rights, transformation of scientific and technological achievements, inspection, testing and certification, cultivate industrial design centers with international standards, and rely on industrial clusters to lay out a number of industry common technology platforms, pilot verification platforms and integrated efficient quality infrastructure. Improve the comprehensive competitiveness of financial leasing, logistics and warehousing, human resources and other services, expand energy conservation and environmental protection, digital and intelligent transformation and other services, and increase the proportion of value-added services. Strengthen and optimize business services, develop high-level third-party professional institutions, and improve credibility and international recognition.

Section 2 Promote the high-quality, diversified and convenient development of the life service industry

Adapt to the upgrading of residents' consumption structure, and actively develop inclusive and diverse life service industries. Accelerate the completion of shortcomings in inclusive services such as pension, childcare, and health, improve mechanisms such as government procurement of services, public and private construction, and private office assistance, and support multiple entities to expand service supply. Encourage the high-quality development of wholesale and retail,

accommodation and catering, actively expand new formats and models, and promote the coordinated development of online and offline. Improve the quality of services such as housekeeping, property, and express delivery, innovate community integrated service models, and promote the development of branding and standardization. Relying on a wide range of industries, promote the integrated development of multiple formats. Focus on national health, smart elderly care, cultural tourism, home services, etc., and cultivate a number of new growth points in the life service industry.

Section 3 Improve the policy system for the development of the service industry

Relax access to service fields, expand high-quality business entities, deepen regulatory reform, and improve the cross-departmental and cross-industry approval and supervision model that adapts to the integration of business formats. Expand the high-level opening up of the service industry, attract internationally renowned enterprises to invest and operate in China, and expand the overseas business network of "manufacturing + service". Innovate the financing and land use model of the service industry, improve the price formation mechanism and supporting policies for inclusive services, and encourage the use of existing resources to rebuild service facilities. Accelerate the construction of service standards in key areas such as elderly care and childcare, and implement high-quality service commitments, certification and labeling systems. Improve the professionalism of employees, improve the skill evaluation mechanism and credit system. Improve the statistical monitoring system of the service industry.

Chapter VII: Building a Modern Infrastructure System

Adhere to moderate advancement and not excessive advancement, strengthen overall infrastructure planning, optimize layout structure, promote integration and integration, and improve safety resilience and operational sustainability.

Section 1 Improve the modern comprehensive transportation system

Promote the improvement of network and chain, strengthen cross-regional overall layout and cross-mode integration, and comprehensively improve the comprehensive benefits of transportation infrastructure. Improve the main skeleton of the national comprehensive three-dimensional transportation network, build strategic backbone channels

such as coastal along the river, out of Xinjiang and Tibet, and the new land-sea corridor in the west, basically build the main channel of high-speed railways and the national highway network, promote the upgrading of high-grade waterways on inland rivers, and basically build a world-class port group and airport group. Strengthen the coverage and accessibility guarantee of weak areas, promote the upgrading and transformation of general-speed railways and ordinary national and provincial highways, carry out a new round of rural road upgrading actions, strengthen the construction of railways and regional airports in the western region, and improve the layout of the road network in border areas. Build an international and national comprehensive transportation hub city, strengthen the construction of collection and distribution networks and station connections, and improve the national postal express hub. Improve a diversified and resilient international transport channel system, promote the interconnection of cross-border transportation infrastructure, and promote the healthy and orderly development of international air cargo. Coordinate functional improvement and intelligent development of green safety and intelligence, promote the renovation and maintenance management of transportation infrastructure, strengthen safety risk assessment, monitoring and early warning, and implement highway safety resilience improvement projects. Deepen the reform of the comprehensive transportation system, promote the reform of the railway system and the optimization of toll road policies.

专栏4 国家综合立体交通网建设	
01	“八纵八横”高速铁路主通道 贯通高标准沿江通道，建成京昆、兰（西）广、厦渝通道及京沪辅助通道，建成呼南通道宜昌至常德高铁，建设沿海通道温州至福州高铁、京港（台）通道阜阳至黄冈高铁、包（银）海通道包头经鄂尔多斯至榆林高铁和湛江至海口跨海轮渡及相关线路、青银通道太原至绥德高铁、沪昆通道上海至杭州高铁。推进沪甬跨海通道工程，建设永州经清远至广州等高铁区域连接线。
02	普速铁路网 高标准推进川藏铁路雅安至林芝段建设，建设新藏铁路东、西段工程和青藏铁路格尔木至拉萨段电气化改造、波密至然乌铁路项目。建设黑河至乌伊岭、文山至靖西等沿边铁路。实施铁路货运网络工程，建设临河至哈密铁路扩能改造等疆煤外运重点项目，完善铁路集装箱运输网络和多式联运体系。推进温州经武夷山至吉安、大理经丽江至攀枝花铁路前期工作。
03	国家公路网 建设京哈、京港澳、沈海、长深、兰海等国家高速公路主线、并行线和联络线，以及奎屯经独山子至库车等高速公路，推进京昆、京台、沪蓉、连霍、厦蓉、包茂、银昆、杭瑞等既有国家高速公路重点路段安全韧性提升。全面贯通 G219、G331 沿边陆路战略骨干通道，建设沿边公路并行线、边境口岸连接线等，推进 G228 沿海骨干通道建设，提质改造 G109、G317、G318 等出疆入藏骨干通道。
04	沿海港口 优化环渤海、长三角、粤港澳大湾区世界级港口群功能布局，有序推进港口群整合和一体化发展，建设洋山港区小洋山北侧、宁波舟山港六横港区、广州港南沙港区、厦门港翔安港区、青岛港董家口港区等集装箱码头工程。升级改造北部湾国际门户港、洋浦区域国际集装箱枢纽港。
05	内河高等级航道 建设三峡水运新通道，提升长江干线航道畅通水平。建设西江干线航道，优化完善长三角、珠三角高等级航道网。实施京杭运河和淮河干线航道提质改造工程，建设汉江等长江重要支流高等级航道。
06	现代化机场体系 提升京津冀、长三角、粤港澳大湾区、成渝世界级机场群能力，建成大连、厦门新机场，建设广州、南通新机场，推进重庆、三亚新机场前期工作，实施沈阳、长春、南京、杭州、温州、郑州、成都天府等枢纽机场改扩建工程。推进延吉、伊宁机场迁建等支线机场项目。

Section 2 Strengthen the construction of new energy infrastructure

We will deeply implement the new energy security strategy, accelerate the construction of a clean, low-carbon, safe and efficient new energy system, and build an energy power. Promote the safe, reliable and orderly replacement of fossil energy with non-fossil energy, adhere to the simultaneous development of wind, solar, water and nuclear energy, and implement the ten-year doubling of non-fossil energy. Coordinate local consumption and delivery, build clean energy bases such as "three norths" wind power photovoltaic, southwest water, wind and solar integration, coastal nuclear power, and offshore wind power, strengthen the development and utilization of distributed energy nearby, lay out and develop green hydrogen and ammonia alcohol, and

actively promote the utilization of solar thermal power generation and geothermal energy. Strengthen the clean and efficient use of fossil energy, and promote the transformation and upgrading of coal power and the replacement of loose coal. Efforts should be made to build a new power system, comprehensively improve the level of complementarity and safety resilience of the power system, optimize the national power flow and cross-regional channel layout, accelerate the construction of smart grids, improve urban and rural distribution networks, scientifically deploy pumped storage, and vigorously develop new energy storage. Improve the level of electrification of terminal energy consumption and promote green and low-carbon energy consumption. A unified national electricity market system has been basically established, and the operation and scheduling mechanism of "one national network" for oil and gas has been improved.

专栏5 新型能源体系建设	
01	重大水电及水风光一体化基地 安全有序推进雅鲁藏布江下游水电工程建设，推进雅砻江、金沙江上游、澜沧江上游、藏东南（玉察）等流域水风光一体化基地建设。建设茨哈峡等水电站。研究论证怒江流域水电规划。在厂址资源好、负荷调节需求大的地区建设一批抽水蓄能电站，新增投产装机容量1亿千瓦左右。
02	“沙戈荒”等新能源基地 以库布齐、乌兰布和、腾格里、巴丹吉林沙漠为重点，以其他沙漠、戈壁和荒漠地区为补充，建设以外送为主的大型风电光伏基地。持续推进新疆、黄河上游、河西走廊、黄河“几字弯”、冀北、松辽等新能源基地建设。
03	海上风电基地 在渤海、黄海、东海、南海海域建设海上风电基地，规范有序推进深远海风电开发，海上风电累计并网装机规模达到1亿千瓦以上。
04	沿海核电 积极安全有序推进沿海核电建设，核电运行装机容量达到1.1亿千瓦左右。因地制宜推进核能综合利用。建成小型压水堆示范工程，稳妥推进四代堆技术研发与应用示范。
05	电力输送通道 建设内蒙古、吉林、黑龙江、甘肃、青海、宁夏、新疆、西藏等省区清洁能源基地电力外送通道，西电东送能力达到4.2亿千瓦以上。
06	电力互济工程 加强省间电力互济和跨电网经营区互济，建设闽赣、皖鄂、鲁苏、渝黔、湘黔、湘粤等电力互济工程，促进电力资源优化配置。
07	天然气管网 建设中俄远东天然气管道、川气东送二线天然气管道，推进中俄中线天然气管道前期工作。

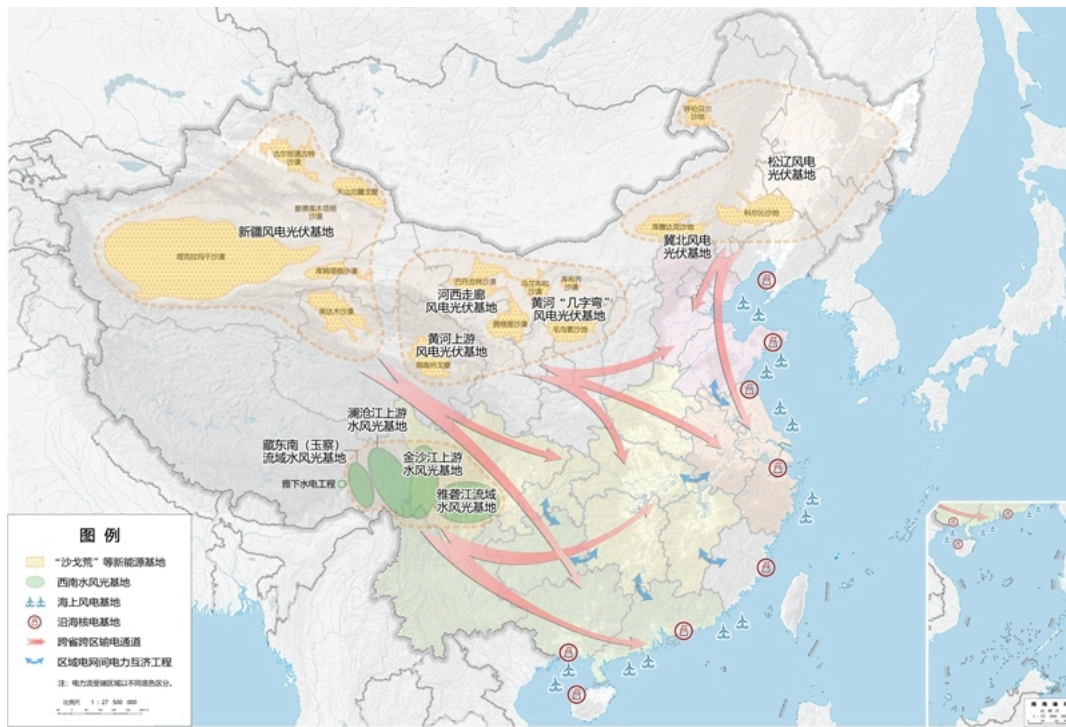


图 1 清洁能源基地布局示意图

Section 3 Accelerate the construction of modern water networks

Strengthen the construction of the national water network, enhance the ability to prevent flood disasters, coordinate the allocation of water resources, and ensure urban and rural water supply. Coordinate the prevention of river basin floods and local disasters, strengthen the construction of flood control reservoirs, rivers and embankments, and flood storage and detention areas, promote the management of small and medium-sized river systems and the removal and reinforcement of sick and dangerous reservoirs, and enhance the flood prevention and avoidance capabilities in areas where heavy rain is concentrated. Improve the cross-basin and cross-regional water resources allocation system, and improve the main skeleton of the national water network and the backbone water transmission and distribution channels. Strengthen the guarantee of water supply and irrigation, promote the construction and transformation of large and medium-sized irrigation areas, and accelerate the construction of urban emergency backup water source projects. Strengthen the ecological protection and governance of rivers and lakes, promote water conservation and soil and water conservation, and improve the self-repair capacity of water ecosystems. Implement groundwater protection and management actions to gradually achieve a balance between extraction and replenishment.

专栏 6 现代化水网建设	
01 防洪减灾	建设长江两湖重点堤防加固、黄河上游干流堤防加固、淮河干流行洪区治理、海河骨干河道防洪治理等工程和黄河古贤、福建上白石、广东黄茅峡等防洪水库，研究论证推进黄河黑山峡河段开发工程和永定河官厅山峡、拒马河张坊等防洪工程。以北方地区为重点开展暴雨山洪减灾体系建设。加强国家蓄滞洪区建设。
02 重大引调水	建设南水北调东线二期、南水北调中线引江补汉、辽东半岛水资源配置、四川引大济岷、云南滇中引水二期、浙江浙中水资源配置、安徽引江济淮二期等工程。推进闽西南水资源配置工程前期工作。研究论证南水北调西线工程。
03 供水灌溉	推进安徽淠史杭、四川都江堰、内蒙古河套、新疆叶尔羌河、山东位山、宁夏青铜峡等大型灌区整装现代化改造，建设广东雷州半岛、广西邕北、重庆玉滩等大中型灌区和陕西焦岩、贵州玉龙等水源水库。建设鄱阳湖水利枢纽工程，发挥生态和供水灌溉等综合效益。研究论证洞庭湖城陵矶水利枢纽工程。

Section 4 Moderately advanced construction of new infrastructure

Focusing on supporting industrial upgrading and digital and intelligent development, promote the layout and construction of new infrastructure and intensive and efficient utilization. Improve information and communication networks, deepen the large-scale deployment of fifth-generation mobile communications (5G) and gigabit optical networks, promote the evolution of fifth-generation mobile communications (5G-A), the construction and development of 10,000-gigabit optical networks, and the technological innovation of sixth-generation mobile communications (6G), and promote the independent iteration of mobile Internet of Things. Deepen the project of East Data and West Computing, build a multi-level computing power facility system and a national integrated computing power network. Implement the national blockchain network construction project. Improve civil space infrastructure, coordinate the construction of satellite communications, navigation, and remote sensing systems, and accelerate the networking of low-orbit satellite Internet. Promote the digital and intelligent upgrading of transportation, energy, water conservancy and other infrastructure.

专栏 7 新型基础设施建设	
01	全国一体化算力网 建设新一代超算、通算、智算设施体系，积极发展公有云服务。建设算力监测调度平台，制定完善算力资源池化、并网、监测、运营、调度等标准规范。
02	卫星互联网 统筹推进卫星互联网星座建设，提升发射测控保障和安全防护能力，加快卫星互联网和北斗在重点行业、大众消费等领域规模化应用和国际化推广。强化多用户需求统筹协调，推进遥感卫星共建和数据共享共用，构建空天地一体、通导感算融合的综合服务体系。
03	信息通信网络 推进万兆光网部署应用，建设 100 万个高速无源光网络（50G PON）端口。加快 5G-A 移动通信网络规模商用，建设 5G-A 基站 50 万个，加强 6G 技术研发、标准研制和应用验证。提升骨干传输网络能力，推进海缆建设国际合作。实施电信普遍服务，提升边疆地区宽带网络覆盖水平。
04	数据基础设施 构建统一目录标识、身份认证、接入管理的数据流通利用设施体系和数据安全防护平台，布局建设数据标注、流通、交付、应用基地和高速数据传输网络。
05	低空基础设施 以场景拓展为牵引，科学划设低空航路，沿航路布设起降及通信导航监视气象等基础设施。推动低空智能网联系统、重点区域部位低空安全防护能力等建设。

Chapter 3 Accelerate high-level scientific and technological self-reliance and self-improvement to lead the development of new quality productive forces

Seize the historical opportunity of a new round of scientific and technological revolution and industrial transformation, coordinate the construction of a strong country in education, science and technology, and talents, improve the overall efficiency of the national innovation system, comprehensively enhance the ability of independent innovation, seize the commanding heights of scientific and technological development, promote the deep integration of scientific and technological innovation and industrial innovation, and continuously give birth to new quality productivity.

Chapter 8 Strengthen original innovation and key core technology research

Adhere to the combination of technology-driven and demand-driven, forge long boards and make up for shortcomings, improve the new national system, and promote the output of more iconic original achievements.

Section 1 Fight the battle of key core technologies

Focus on strategic areas and weak links in the industrial chain and supply chain, take unconventional measures, and promote decisive breakthroughs in key core technologies in key areas such as integrated circuits, industrial machine tools, high-end instruments, basic software, advanced materials, and biomanufacturing throughout the chain. Improve the demand-oriented task condensation mechanism, and carry out technical and economic security assessments. Strengthen cross-field and interdisciplinary coordination, improve the special allocation mechanism for talents for major tasks, improve systems such as "unveiling the list and taking the lead", "horse racing", and explore financial support methods such as awards instead of subsidies and post-subsidies. Strengthen the combination of use and offense, promote technology research and development, achievement transformation, standard development, and industrial cultivation, and accelerate the application of key research results and product iteration and upgrading.

Section 2 Strengthen the layout of science and technology in strategic frontier areas

Strengthen the system layout aiming at the forefront of world science and technology, implement scientific and technological strategic deployments such as artificial intelligence, quantum technology, biotechnology, and new energy, accelerate breakthroughs in basic theories and underlying technologies, and promote transformation and application. Organize cutting-edge technology prediction and foresight at a high level, establish a national list of key and emerging technologies, and continue to promote the research and development of cutting-edge technologies. Strengthen the original innovation orientation of scientific research and technology development, optimize the environment conducive to original and disruptive innovation, innovate the selection and funding mechanism of non-consensus projects, and expand the scale and proportion of major national scientific and technological tasks and original and disruptive projects of the National Natural Science Foundation of China. Highlight national strategic needs, solidly promote major national science and technology projects, and deploy major national science and technology projects for 2035 in advance.

专栏 8 前沿科技攻关	
01 人工智能	研制高性能人工智能芯片和高可用基础软件栈，加快模型基础架构探索创新，深化可解释、可决策等关键算法研究，加强人工智能数据治理和安全技术研究应用。
02 量子科技	构建天地一体化量子通信网络，研制可容错的通用量子计算机和可扩展的专用量子计算机，突破量子精密测量关键技术。
03 可控核聚变	突破氘燃料制备循环、材料辐照考验、高性能激光、超导磁体制造等核聚变关键技术，开展聚变氘氘燃烧等离子体运行实验和多技术路径可行性验证，推进核聚变研发工程化进程。
04 生命科学与生物技术	深化基因编辑、分子精准递送、细胞编程与调控、先进组学研究，攻关人工生命体系合成、类器官与器官芯片、器官制造、生物结构与功能成像等技术，研制生物工程设计软件工具。
05 脑科学与类脑研究	解析脑认知和脑功能原理，建设神经活动检测与调控等创新技术平台，加强脑健康主动应对技术研究，研发重大脑疾病预防、诊断、干预、治疗新方法新产品，构建类脑通用智能系统。
06 重大疾病防治与创新药研发	完善艾滋病、结核、病毒性肝炎等传染病防治技术体系，研究癌症、心脑血管、呼吸和代谢性疾病的早筛早查、精准医学、生物治疗等关键技术，研发重大高发慢性病、重大传染病、罕见病、儿童用药等创新药物。
07 深海深地极地探测	实施深海典型生境发现、大洋钻探、深海矿产开发、天然气水合物开采、超深水油气开发等任务，加快深海无人智能技术开发，建设蛟龙探海三期，研制深海空间站。攻关地球深部探测与矿产资源勘探装备，开展透视地球等基础科学研究，推进矿产资源智能化开发利用技术创新。建设雪龙探极三期。
08 深空探索	论证实施行星探测工程二期、近地小行星防御工程、太阳系边际探测工程。研制可重复使用重型运载火箭。论证建设国际月球科研站，实施月球探测工程。

Section 3 Comprehensively improve the level of basic research

Strengthen the strategic, forward-looking, and systematic layout of basic research, and coordinate the promotion of goal-oriented and freely explored basic research. Accelerate the formation of a diversified investment pattern in basic research, increase financial investment, improve tax incentive policies, guide qualified localities, enterprises, social organizations, and individuals to support basic research, encourage the establishment of basic research public welfare funds, and achieve a significant increase in the proportion of basic research investment in R&D funds. Improve the investment mechanism that combines competitive support and stable support, increase long-term stable support for advantageous teams engaged in basic research and

young scientific and technological talents, and explore long-term funding models. Encourage the development of high-risk and high-value basic research, and create a good environment that encourages exploration and tolerance of failure. Focusing on the scientific frontiers of extremely macroscopic, micro, extreme conditions, and extremely comprehensive intersections, we will strengthen emerging fields, cross-integration, and interdisciplinary basic research.

Chapter 9 Improve systematic innovation capabilities

Coordinate the construction of national strategic scientific and technological forces, improve the efficiency of innovation resource allocation, and build an independent, complete, open and efficient national innovation system.

Section 1 Enhance the leading role of national strategic scientific and technological forces

Optimize the positioning and layout of national strategic scientific and technological forces such as national laboratories, national scientific research institutions, high-level research universities, and leading scientific and technological enterprises. Give full play to the leading role of national laboratories, support national laboratories to take the lead in implementing major national scientific and technological tasks, explore new scientific research organization models, and strengthen the construction of national key laboratories. Accelerate the layout adjustment, optimization and reorganization of national scientific research institutions, and improve the management and operation mechanism that is compatible with the positioning of responsibilities. Support high-level research universities to create a first-class academic environment, and build the main force of basic research and talent training. Cultivate and expand leading scientific and technological enterprises, enhance the ability to integrate innovation resources and build industrial ecology. Encourage and standardize the development of new R&D institutions.

Section 2 Strengthen the guarantee of scientific and technological innovation resources

Strengthen the overall and coordinated deployment mechanism of scientific and technological tasks, and improve the national major scientific and technological decision-making consultation system. Improve the mechanism for the allocation, management and use of central

financial science and technology funds, improve the mechanism for sharing investment between the central and local governments for major scientific and technological tasks, and improve investment performance. Expand the scope of the “contract system” of financial scientific research project funding, and give scientists greater power to decide on technical routes, control funds, and allocate resources. Strengthen the independent guarantee of basic scientific and technological conditions, coordinate the construction of scientific and technological innovation platform bases, systematically lay out and build major scientific and technological infrastructure, strengthen the construction of high-end scientific research instruments, scientific journals, scientific data and other conditions, and strengthen the open sharing of resources. Improve the regional innovation system, strengthen the source function of international science and technology innovation centers, lay out and build regional science and technology innovation centers and industrial science and technology innovation highlands, enhance the innovation resource cluster effect of comprehensive national science centers, and improve the innovation mechanism of central and local linkage and regional coordination.

专栏9 创新基础能力提升	
01 国家实验室体系	支持国家实验室、全国重点实验室等加强重大科研平台建设和科研条件改善，以国家实验室为主体，以全国重点实验室等协同攻关的国家科技创新平台基地为重要支撑，形成使命驱动、任务导向、高效协同的国家实验室体系。
02 重大科技基础设施	建设吸气式发动机关键部件热物理试验装置、高精度地基授时系统等战略导向型设施，散裂中子源二期工程、深部岩土工程扰动模拟设施等应用支撑型设施，空地一体量子精密测量实验设施、脉冲强磁场实验装置优化提升等前瞻引领型设施。
03 区域创新体系	支持北京（京津冀）、上海（长三角）、粤港澳大湾区国际科技创新中心建设，打造世界级科技创新策源地。支持北京怀柔、上海张江、大湾区、安徽合肥综合性国家科学中心建设重大科研设施平台集群。推进成渝地区、武汉、西安区域科技创新中心建设。
04 科技基础条件平台	实施高端科研仪器和生物试剂产业创新工程。完善生物种质与实验材料资源库、国家野外科学观测研究站布局。建设世界一流科技期刊、高水平科技文献平台和科学数据库。

Section 3 Building a new pattern of high-level scientific and technological openness and cooperation

Create an open innovation ecosystem with global competitiveness, and support researchers from all over the world to jointly tackle basic

cutting-edge scientific problems. Give full play to the role of global scientific research funds, expand the opening up of science and technology programs, establish and improve cross-border allocation of scientific and technological funds, overseas use management systems, and cross-border safe and orderly flow of scientific research data, and promote the opening of major scientific research infrastructure and platforms to global scientists. Optimize the management mechanism for foreign professional exchanges and cooperation in universities, scientific research institutes, and science and technology associations. Take the lead in implementing and actively participating in international big science programs and projects, support the establishment of international science and technology organizations in China, and create international science and technology awards with global influence.

Chapter 10 Strengthen the main position of enterprises in scientific and technological innovation

Implement the main position of enterprises in technological innovation decision-making, R&D investment, scientific research organization and achievement transformation and application, and promote the deep integration of innovation chain, industrial chain, capital chain, and talent chain.

Section 1 Promote the gathering of innovation resources to enterprises

Establish and improve the policy system for the gathering of innovative resources such as projects, platforms, data, and talents to enterprises. Improve the participation of enterprises in major national scientific and technological innovation decisions, take the key common technology needs of the industry as an important direction for the support of the national science and technology plan, and promote the inclusion of major scientific and technological projects of qualified enterprises into the national science and technology planning system. Support enterprises to undertake more national scientific and technological research tasks, and give leading enterprises greater autonomy in the formulation of technical routes, the promotion of key research tasks, the selection of participating units, and the allocation of funds. Priority will be given to supporting science and technology backbone enterprises to build national science and technology innovation platform bases, and increase the opening of national scientific data, engineering test data, and talent plans to

enterprises. Improve policies such as leaving the post for scientific researchers to start a business and part-time salary, and encourage the flow of outstanding talents to enterprises.

Section 2 Strengthen enterprise-led industry-university-research integration and innovation

Encourage enterprises to jointly carry out scientific research with universities and research institutes for industrial needs. Support science and technology-based backbone enterprises to take the lead in forming innovation consortiums to carry out research and development of key common technologies and pilot tests and demonstration applications of scientific and technological achievements. Deepen the reform of the empowerment of scientific and technological achievements in positions, establish a separate management system for assets of scientific and technological achievements in positions, promote the construction of a technology transfer system, and accelerate the efficient transformation and application of scientific and technological achievements. Guide universities and scientific research institutes to license scientific and technological innovation achievements to small, medium and micro enterprises in accordance with the first-use and pay-later method. Encourage leading science and technology enterprises to open scientific research conditions and application scenarios to small, medium and micro enterprises, and provide technology development services.

Section 3 Improve the policy system to promote enterprise innovation

Strengthen the supply of inclusive policies and create a good environment conducive to enterprise innovation. Support the development of high-tech enterprises and technology-based small and medium-sized enterprises, and increase the proportion of additional deductions for R&D expenses of enterprises. Establish an enterprise R&D reserve system. Build a science and technology financial system that is compatible with scientific and technological innovation, improve long-term capital investment early, small, long-term, and hard science and technology support policies, support high-quality science and technology enterprises to go public and raise funds, issue bonds, build a high-quality bond market "science and technology board", vigorously develop venture capital, broaden the sources of medium and long-term venture capital funds through multiple channels, and give full play to the role of national venture capital guidance funds and national mergers and acquisitions. Improve the convenience of foreign investment

in equity investment and venture capital in China. Increase government procurement of independent innovative products. Establish a science and technology insurance policy system and enrich science and technology insurance products. Strengthen the protection of the whole chain of intellectual property rights, optimize patent and trademark examination policies, and fully implement the patent open licensing system.

Chapter 11 Promote the development of educational and scientific and technological talents as a whole

Deepen the integrated reform of educational and scientific and technological talents, strengthen planning coordination, policy coordination, resource coordination, and evaluation linkage, and promote the benign interaction between independent scientific and technological innovation and independent talent training.

Section 1 Establish and improve the coordination mechanism for integrated promotion

Improve the overall implementation mechanism of the education science and technology talent strategy, strengthen the organic connection of strategic goals, the integrated deployment of strategic tasks, the coordination of policies and measures, and the overall allocation of resource elements, promote the coordinated layout of education science and technology talent platform bases, and build education centers, science centers, and talent centers with global influence. Explore the establishment of an overall management mechanism for educational and scientific and technological talents where conditions permit. Accelerate the construction of national strategic talents around innovation needs, and increase the training and support for strategic scientists, scientific and technological leaders, basic research talents, and young scientific and technological talents. Strengthen talent collaboration, optimize the talent structure, improve the orderly flow mechanism, and promote the coordinated development of talent regions.

Section 2 Coordinate to promote the cultivation of innovative talents

Collaborative education around scientific and technological innovation, industrial development and national strategic needs to improve the quality of independent talent training. Focusing on advantageous disciplines and strategies, it is urgent to moderately

expand the scope of "double first-class" construction and build several new research universities. Improve the adjustment mechanism for the setting of higher education disciplines, unconventional layout of emerging fields such as artificial intelligence and integrated circuits, and in-depth implementation of basic disciplines and interdisciplinary breakthrough plans. Strengthen the function of talent gathering and training in scientific research institutions, innovation platforms, enterprises, and science and technology plans, and tilt the enrollment indicators to units undertaking major scientific and technological tasks. Explore new models of cultivating top-notch innovative talents, strengthen the cultivation of young people's scientific literacy, critical thinking and innovation ability, strengthen the coordination of science and technology education and humanities education, and strengthen the training of undergraduate, master's and doctoral connections in basic disciplines, interdisciplinary disciplines and areas urgently needed for strategy.

Section 3 Linkage to promote innovation in incentive evaluation mechanisms

Guided by the evaluation of innovation ability, quality, effectiveness and contribution, deepen the reform of project evaluation, institutional evaluation, talent evaluation, and income distribution, and stimulate the vitality of innovation and creativity. Carry out basic research evaluation based on the originality and academic value of results, and optimize international peer evaluation. Promote applied research and technology development evaluation based on user and market feedback, and use new technologies and new products as an important basis for performance appraisal, professional title evaluation, and talent plan support. Give employers greater autonomy in talent evaluation, and prevent simply determining remuneration and allocation of resources based on titles. Improve supporting policies such as staffing, remuneration, professional title evaluation, assessment and promotion, and smooth the talent exchange channels of universities, scientific research institutes, and enterprises. Improve the support and guarantee mechanism for the introduction of overseas talents, establish an immigration system for high-tech talents, and introduce and cultivate the world's outstanding talents. Strengthen the popularization of science and technology, cultivate a culture of innovation, and promote the spirit of scientists. Strengthen the construction of the rule of law, ethics, integrity, and safety in science and technology.

Chapter 4 Deeply promote the construction of digital China and improve the level of digital and intelligent development

Grasp the general trend of digitalization, networking, and intelligent development, give full play to China's advantages of rich data resources, complete industrial system, and broad application scenarios, activate the potential of data elements, accelerate digital intelligence technology innovation, deepen and expand "artificial intelligence +", empower economic and social development and governance capacity improvement, and promote deep-seated changes in production methods and revolutionary leaps in productivity.

Chapter 12 Strengthening the efficient supply of computing power algorithm data

Coordinate the construction of computing power facilities, the development of model algorithms, and the supply of high-quality data resources, and build a solid foundation for digital and intelligent development.

Section 1 Strengthen the support of computing power facilities

Coordinate the layout and orderly construction of computing power facilities, and promote the large-scale, intensive, green, and inclusive development of computing power resources. Accelerate the construction of national hub computing power facility clusters, support the moderate development of computing power in qualified regions according to the needs of low-latency scenarios, and promote the coordinated development of cloud-edge-end. Strengthen the supply of high-performance and high-quality intelligent computing resources, and demonstrate the construction of ultra-large-scale intelligent computing clusters. Promote the market-oriented construction and operation of computing power facilities, support the government to purchase computing power services, computing power leasing and other ways to meet computing power needs, and innovate and develop standardized and scalable intelligent computing cloud services. Promote the coordinated layout of green power and computing power. Strengthen the monitoring and scheduling of integrated computing power across the country, and improve computing power access and accurate matching capabilities. Accelerate the cultivation of independent, controllable, and coordinated software and hardware ecology. Improve the level of inclusiveness and ease of use of computing power, and reduce the cost of computing for small and medium-sized enterprises.

Section 2 Promote iterative innovation of model algorithms

Accelerate breakthroughs in basic theories and core technologies of artificial intelligence, promote the improvement of artificial intelligence model architecture and algorithm optimization, and strengthen collaborative innovation of "model core cloud use". Build a task-oriented, flexible authorization, and cross-domain collaboration algorithm innovation organization model to accelerate the research of more efficient model training and inference methods. Encourage technological innovation such as multimodal, agent, embodied intelligence, and swarm intelligence, and explore the development path of general artificial intelligence. Promote the simultaneous development of general large models and industry-specific models, and rely on high-value scenarios to promote the implementation and iterative upgrading of model applications. Establish and improve the model capability evaluation system.

Section 3 Deepen the development and utilization of data resources

Build a national data resource system, improve the statistical survey system for data resources, and establish a "one account" for national data resources. Coordinate and promote the sharing of government data, the opening and authorization of public data, improve the responsibility system for the development and utilization of public data resources and the compliance and utilization mechanism of personal data, and promote the development and opening up of enterprise data and industry data. Improve the data standard system and quality management system, accelerate the construction of artificial intelligence corpus, build high-quality data sets for energy, transportation, manufacturing, education, health, finance and other fields, and establish a rational use system for artificial intelligence training data. Strengthen the research and development and application of key technologies and equipment in the data field, cultivate and expand the data industry, and carry out in-depth "data element ×" actions. Build and operate national data infrastructure and implement the Trusted Data Space Development Action Plan.

Chapter 13 Promote the empowerment of digital intelligence technology in an all-round way

Fully implement the "artificial intelligence +" action, strengthen the combination of artificial intelligence with scientific and technological innovation, industrial development, cultural

construction, people's livelihood security, and social governance, seize the commanding heights of artificial intelligence industry application, and empower thousands of industries in an all-round way.

Section 1 Promote the deep integration of the real economy and the digital economy

Expand the core industries of the digital economy, develop a new generation of communication technology, cloud computing, blockchain and other industries, improve the level of high-end chips, optoelectronic devices, basic software and industrial software, and build an internationally competitive digital industrial cluster. Promote the construction of national artificial intelligence innovation highlands, cultivate new intelligent native models and new formats, and build a national artificial intelligence application pilot base. Promote the "intelligent transformation and digital transformation of the manufacturing industry", implement intelligent manufacturing projects and industrial Internet innovation and development projects, and promote the construction and large-scale application of networks, logos, platforms, data, and security systems. Promote the digital intelligence of the service industry and develop smart agriculture. Build a digital intelligence transformation promotion network, and improve the digital intelligence empowerment service system for small and medium-sized enterprises. Promote the construction of open source systems and improve open source operation mechanisms.

Section 2 Create a better digital and intelligent life

Give full play to the role of digital intelligence technology and data elements in enriching people's lives and improving people's livelihood and well-being, and expand the integration and application of education, medical care, pension, cultural tourism, employment, consumption and other fields. Enrich smart home, smart travel and smart community scenarios, develop intelligent terminal products and services, and build a digital intelligence convenience service circle. Promote the reform of artificial intelligence to help the education model, and orderly promote the application of digital intelligence technology in auxiliary diagnosis and treatment, precision medicine, health management, medical insurance services, elderly care and disability assistance, and other scenarios. Deeply implement actions to improve digital literacy and skills for all, and strengthen the employment creation effect of artificial intelligence. Actively explore the use of digital intelligence technology to improve the capacity of

primary medical services, promote educational equity, and help equalize basic public services.

Section 3 Improve the level of digital intelligence in government governance

Deepen the application of digital intelligence technology throughout the process, and develop ubiquitous, intelligent, convenient, fair and inclusive digital and intelligent government services. Improve the integrated online government service platform covering the whole country, strengthen the construction of data "one table" and public application support system, and promote the sharing and utilization of government data across departments, levels and regions. Promote the deployment and application of large artificial intelligence models in the government affairs field in a safe, steady and orderly manner, and explore the construction of a new service model that accurately identifies needs, actively plans services, and handles intelligent throughout the process. Deepen AI-enabled security governance, and improve perception and early warning, command and decision-making, precise management and immediate response capabilities.

专栏 10 “人工智能+”行动	
01	“人工智能+”科学技术 加快探索人工智能驱动的新型科研范式和技术研发模式，推进科学大模型研发应用，建设科研智能平台和高质量科学数据集，加强人工智能与量子科技、生命科学、新材料、新能源、6G等领域技术协同创新。
02	“人工智能+”产业发展 推动人工智能在工业设计、中试、生产、运营等全环节落地应用，加快电力系统调控、能源勘探开发、新能源功率预测等场景创新。面向生物育种、生产管理、疫病防治等场景加快农业数智化升级。在软件信息、金融商务、交通物流等服务业领域，推动智能终端、智能体等广泛应用。
03	“人工智能+”消费提质 开发提效型、陪伴型等智能原生应用，发展人工智能手机和电脑、智能机器人等新一代智能终端，探索智能产品新形态。拓展智能服务消费新场景，建设一批人工智能体验中心，打造一体化全场景覆盖的智能交互环境。
04	“人工智能+”民生福祉 创新智能学伴、智能教师等教学模式，深化精准教学、个性化学习、智能辅学等应用。推广高水平居民健康助手，扩大智能辅助诊疗在基层医疗机构的应用。推动人工智能在文化创作生产传播、旅游服务体验等领域创新应用。提升住宅设计和居住智能化水平。探索人机协同的新型工作形态，推动具身智能在劳动力紧缺、环境高危等岗位应用。
05	“人工智能+”治理能力 加强人工智能在市场综合监管、安全生产监管、防灾减灾救灾、社会治安管理、网络空间维护、生态环境保护等方面应用，探索构建自然人、数字人、智能机器人等协同的安全治理体系。
06	“人工智能+”全球合作 推动成立世界人工智能合作组织，建设“一带一路”人工智能多边合作平台、国际人工智能应用合作中心，推动各国共同制定监管框架、技术标准和伦理规范。加快构建面向全球开放的开源技术体系和社区生态。

Chapter 14 Create a healthy and orderly development ecology

Adhere to the overall planning of promoting development and standardized management, strengthen the construction of basic data systems and rules and artificial intelligence governance, and create a beneficial, safe and fair development environment.

Section 1 Improve the basic system of data elements

Establish and improve basic systems for data elements such as data property rights, circulation and utilization, income distribution, and security governance. Improve the structural separation system of data property rights and build a unified national data property rights registration system. Build an open, shared and secure national integrated data market, accelerate the improvement of data circulation and trading rules and standards, optimize the layout of data trading institutions, and standardize the development of third-party professional service institutions. Establish a mechanism for forming

the price of data elements, and explore a data revenue distribution mechanism that takes into account the interests of all parties. Improve laws and regulations in the field of data, and improve rules for data collection, storage, circulation, and use. Implement data classification and hierarchical management to improve data security protection capabilities.

Section 2 Improve scientific and effective supervision mechanisms

Improve the safety supervision framework for new technologies and new formats, build a hierarchical management mechanism for the development and adjustment of technical standards and technology applications, and promote pluralistic collaborative co-governance. Improve laws, regulations, policies, systems, application norms, and ethical guidelines in the field of artificial intelligence, improve systems such as algorithm filing, transparency management, and security assessment, and explore the establishment of rules for the ownership of rights to artificial intelligence generated products and the determination of the rights and responsibilities of developers and operators. Promote the establishment of a risk management system for the whole life cycle of artificial intelligence, and improve the risk prevention and control system covering safety monitoring, risk early warning, and emergency response. Promote the innovation and healthy development of the platform economy, strengthen the supervision of data, algorithms, traffic and rules of platform enterprises, and promote the win-win development of platform enterprises and operators and workers within the platform. Crack down on data abuse, deepfakes, privacy leaks, and other behaviors in accordance with the law.

Section 3 Expanding International Cooperation in the Field of Digital Intelligence

Build a global digital partnership network, deepen cooperation in e-commerce, digital payment, smart cities and other fields, and explore the construction of offshore computing power facilities and cross-border data flow service infrastructure. Actively participate in international governance in the fields of artificial intelligence, digital currency, and cross-border data flow, reach more consensus on data security, privacy protection, and cross-border law enforcement cooperation, and strengthen international judicial coordination and mutual recognition of rules. Promote the establishment of an AI governance framework with broad participation from all countries, jointly build an equal, mutual trust, pluralism, and win-win global AI

open ecosystem, and support countries in the Global South to strengthen AI capacity building.

Chapter 5 Building a strong domestic market Accelerating the construction of a new development pattern

Adhere to the strategic basis of expanding domestic demand, adhere to the close combination of benefiting people's livelihood and promoting consumption, investing in goods and people, leading new supply with new demand, creating new demand with new supply, promoting the benign interaction between consumption and investment, supply and demand, achieving a higher level of dynamic balance between supply and demand, and enhancing the endogenous power and reliability of the domestic cycle.

Chapter 15 Vigorously boost consumption

In-depth implementation of special actions to boost consumption, enhance residents' spending capacity, improve consumption willingness, adapt to the consumption needs of different groups, expand high-quality supply, and promote the rapid growth of goods and services consumption in the whole society.

Section 1 Consolidate the foundation of residents' consumption

Coordinate the promotion of employment, increase income, stabilize expectations, and accelerate the formation of a long-term mechanism for expanding household consumption. Stabilize and expand employment capacity, support enterprises to stabilize and expand jobs, start and employ individuals, actively cultivate new occupations and new jobs, and expand new employment spaces such as digital economy, green economy, and silver economy. Vigorously promote the increase of income of urban and rural residents, steadily raise the minimum wage, continue to improve the operating environment of small and micro enterprises and individual industrial and commercial households, and promote the healthy development of the property market and stock market. Weave a tight social security net, encourage and support flexible employment personnel and new forms of employment to participate in employee insurance, standardize and improve the dynamic adjustment mechanism of subsistence allowance standards linked to per capita consumption expenditure, and increase government funds for people's livelihood security expenditures.

Section 2 Unleash the potential of service consumption

Expand service consumption with a focus on relaxing access and business integration, and cultivate new growth points for service consumption. Improve the level of convenience of life service consumption, develop community embedded services and quarter-hour convenient living circles, promote the renewal of traditional business districts, and optimize the service consumption experience in the fields of elderly care, childcare, and housekeeping. Increase the proportion of development-oriented consumption, adapt to diversified and personalized service needs, standardize the development of education and training consumption, cultivate and expand healthy consumption, and actively introduce international high-quality service resources. Stimulate the vitality of improved consumption, expand cultural and sports tourism consumption, optimize the approval and management of commercial performances and sports events, implement the ice and snow tourism improvement plan, develop leisure consumption such as cruise yachts and RV camping, and actively expand low-altitude consumption. Deepen the integration of business, tourism, culture, sports and health, and create a number of new immersive and interactive consumption scenarios.

Section 3 Promote the expansion and upgrading of commodity consumption

Strengthen brand leadership, standard upgrading, and new technology application, stabilize bulk consumption, promote the upgrading of consumer goods, and meet the needs of multi-level consumer goods. Optimize real estate policies according to the city's policies, stabilize expectations through a multi-pronged approach, fully release the potential of rigid and improved housing demand, and support the aging renovation and intelligent upgrading of old houses. Deepen the transformation of automobile consumption from purchase management to use management, improve infrastructure such as charging and swapping, parking lots, etc., and expand aftermarket consumption such as automobile modification and leasing. Support the construction of recycling systems for automobiles, electronic products, home appliances and furniture, and standardize the circulation order of second-hand goods. Implement actions to improve digital consumption, promote the application of new smart products, formulate smart home interconnection standards, and promote flexible and customized consumer goods production models. Develop green consumption and actively promote green and low-carbon products. Cultivate new growth points for mid-to-high-end consumption, promote time-honored brands and domestic trendy brands

to become more refined and stronger, develop peripheral derivatives consumption, and actively promote the first economy.

Section 4 Continuously improve the consumption environment

Improve the system and mechanism to promote consumption, clean up unreasonable restrictive measures in the field of consumption, and establish and improve the management mechanism to adapt to new consumption formats, new models and new scenarios. Increase inclusive policies that reach consumers directly, expand financial supply in the consumer sector, and create a number of new consumption scenarios with a wide range of driving areas and high visibility. Optimize the inbound consumption environment, promote departure tax rebate stores, cultivate international consumption center cities, and promote "buying in China". Implement the paid leave system for employees, encourage flexible off-peak leave, and explore the implementation of spring and autumn vacations for primary and secondary school students. Strengthen the protection of consumer rights and interests, smooth channels for consumer complaints and rights protection, standardize business activities such as online sales and live streaming, and improve the prepaid consumption supervision model. Strengthen full-caliber consumption statistics, optimize statistical monitoring of service consumption and new forms of consumption and new models.

Chapter 16 Expand effective investment

Accelerate the construction of an effective endogenous growth mechanism for investment, maintain reasonable investment growth, improve the comprehensive efficiency of investment, and better play the role of investment in supporting national strategies, optimizing supply structure, and meeting people's livelihood needs.

Section 1 Improving the efficiency of government investment

Focus on benefiting people's livelihood, making up for shortcomings, increasing momentum, and optimizing the government investment structure. Coordinate "hard investment" and "soft construction", promote the implementation of major national strategies and the construction of safety capacity projects in key areas with high quality, and implement a number of major landmark projects. Strengthen investment in human resource development and all-round human development, implement a number of livelihood projects in the fields of "one old and one small" services, primary medical and health care,

expansion of ordinary high schools and high-quality higher education, vocational skills training, etc., and increase the proportion of government investment in people's livelihood. Adapt to demographic changes and flow trends, and improve the layout of infrastructure and public service facilities. Adapt to the development requirements of new quality productive forces, and actively support investment in new infrastructure and intangible assets. Strengthen the management of the whole process of government investment, strengthen strategic planning guidance, project planning reserve demonstration, and supervision during and after the event, and avoid excessive advanced construction and inefficient and ineffective investment. Further clarify the direction and focus of central and local investment, make overall use of all types of government investment, and explore the preparation of full-caliber government investment plans in places with a good work foundation. Optimize the management of local government special bonds, improve the "self-examination and spontaneity" mechanism, and increase the proportion of project construction and list them separately. Give full play to the role of new policy financial instruments. Deepen the reform of the investment approval system, optimize the authority of government investment project approval, revise the list of government-approved investment projects, and improve the efficiency of investment approval services.

Section 2 Stimulate the vitality of private investment

Adhere to equal treatment, protection of rights and interests, and policy coordination, enhance the market-led effective investment growth momentum, and increase the proportion of private investment. Improve the long-term mechanism for private enterprises to participate in the construction of major projects, encourage and support private enterprises to participate in the construction of projects in the fields of railways, nuclear power, hydropower, water supply, etc., and promote qualified projects to further increase the shareholding ratio of private enterprises. Encourage private enterprises to increase investment in scientific and technological innovation and industrial upgrading, and promote the opening of application scenarios in emerging fields to private enterprises. Protect the legitimate rights and interests of private enterprises in investment and operation in accordance with the law, and equally protect the needs of land, financing and other elements. Give full play to the guiding and leading role of government investment funds, strengthen layout planning and

investment guidance and evaluation, and improve the mechanism of "investment, finance, management and withdrawal".

Section 3 Promote a virtuous circle of investment and consumption

Focus on the combination of investment and consumption, drive the improvement of consumption capacity and willingness with effective investment, drive the optimization of investment direction with consumption upgrading, and strengthen the comprehensive effect of policies to expand domestic demand. Support industries with strong ability to increase employment and income to expand investment, encourage the construction of consumption infrastructure and facilities to improve consumer service functions, and increase investment in the construction of consumption scenarios and facility upgrades in the fields of health and elderly care, sports and fitness, leisure and entertainment. Promote the expansion of consumption functions in transportation hubs and industrial agglomeration areas according to local conditions. Promote the quality and efficiency of county commerce, and strengthen logistics and warehousing, rural delivery and other facilities to make up for shortcomings.

Chapter 17 Promote the construction of a unified national market in depth

Resolutely break down the blockages that hinder the construction of a unified national market, break local protection and market segmentation, and promote the smooth flow of commodity factor resources on a larger scale.

Section 1 Improve the basic system and rules of the national unified market

Promote the construction of systems such as property rights protection, market access, information disclosure, social credit, mergers and acquisitions, and market exit that meet the requirements of the national unified market. Equal and long-term protection of economic property rights of all types of ownership in accordance with the law, and the same responsibility, crime, and punishment for infringement of economic property rights and legitimate interests of various ownership systems. Strengthen the protection and application of intellectual property rights, and formulate rules and guidelines for the protection of trade secrets in key areas. Improve the market access system, dynamically revise the negative list for market access, and strictly

implement the management requirements of "one national list". Improve the rules of the information disclosure system such as enterprise quality, safety, and environment. Strengthen the functions of the national credit information sharing platform, further promote the collection and sharing of credit information and the expansion of credit applications, and improve mechanisms for rewarding trustworthiness, punishing untrustworthiness, and repairing credit. Improve the enterprise bankruptcy system and explore the establishment of a simple exit mechanism covering all business entities. Improve the statistics, finance, taxation, and assessment systems that are conducive to the construction of a unified market, promote statistics on the occurrence of business entity activities, and optimize the sharing of benefits between enterprise headquarters and branches, production and consumption areas. Formulate regulations on the construction of a unified national market.

Section 2 Maintaining the market order of fair competition

Promote the improvement of market supervision rules, unified benchmarks, and capacity improvement, and form a market order of high quality and high price, healthy competition. Formulate fair competition compliance guidelines in key areas, strengthen rigid constraints on fair competition review, and remove barriers in factor acquisition, qualification identification, bidding and bidding, government procurement, etc. Standardize the economic promotion behavior of local governments, formulate a list of encouragements and prohibitions for local government investment promotion, and strengthen the disclosure of investment promotion information. Improve the system of dynamic updating and notification of the list of matters that hinder the construction of a unified national market. Strengthen anti-monopoly and anti-unfair competition law enforcement and justice, and formulate anti-monopoly guidelines and guidelines in key areas. Improve the coordinated and unified national standard system, expand the coverage of mandatory national standards, promote the construction of standards for emerging industries, and improve the internationalization level of standards. Promote the sharing of inspection, testing and certification resources, mutual recognition of qualifications and common results. Unify market supervision and law enforcement, improve the benchmark system for administrative discretion, and promote the two-way connection between administrative and criminal punishments. Improve the administrative reconsideration system and mechanism. Improve the comprehensive law enforcement system and mechanism, optimize the

hierarchical setting of regulatory matters, and improve the efficiency of grassroots law enforcement.

Section 3 Promote high-standard connectivity of market facilities

Promote the interconnection and convergence of facilities such as circulation logistics, market information, and trading platforms. Improve the efficient and smooth modern circulation system, improve the national logistics hub network, rely on the modern circulation strategic fulcrum cities to build a number of important commodity backbone circulation corridors, support the construction of commodity resource allocation hubs in qualified regions, improve the integrated circulation rules and standards, and reduce the logistics cost of the whole society. Strengthen multimodal transport facilities, standard construction and information sharing, vigorously promote the development of "one single system" and "one box system", and promote the iron-water intermodal transportation of containers and bulk materials. Improve market information interaction channels and promote the construction of a full-chain information trust and application mechanism. Establish and improve a unified and standardized information sharing bidding and information sharing system for public resources trading platforms such as procurement by the government, public institutions, and state-owned enterprises, promote the application of artificial intelligence and big data supervision, and realize the open management of the entire project process.

Chapter 6 Accelerate the construction of a high-level socialist market economic system and enhance the momentum of high-quality development

Adhere to and improve the basic socialist economic system, give better play to the leading role of economic system reform, build a high-standard market system, improve the efficiency of macroeconomic governance, promote the optimization of resource allocation efficiency and maximize benefits, stimulate the endogenous driving force and innovation vitality of the whole society, and ensure stable and long-term high-quality development.

Chapter 18 Fully stimulate the vitality of various business entities

Adhere to and implement the "two unswerving" and promote the complementary advantages and common development of various ownership

systems.

Section 1 Deepening the Reform of State-owned Assets and State-owned Enterprises

Strengthen and optimize state-owned enterprises and state-owned capital, enhance the core functions of state-owned enterprises, and enhance their core competitiveness. Formulate and implement a catalogue of guidelines for optimizing the layout and structural adjustment of the state-owned economy, promote the concentration of state-owned capital in important industries and key areas related to national security and the lifeblood of the national economy, in public services, emergency response capabilities, and public welfare fields related to the national economy and people's livelihood, and in forward-looking strategic emerging industries, and strengthen strategic restructuring and professional integration. Deepen the classification reform of state-owned enterprises, further clarify the functional positioning of different types of state-owned enterprises, strengthen the management of main responsibilities and main businesses, establish an evaluation system for state-owned enterprises to fulfill their strategic missions, and build a governance system for classified assessment. Promote state-owned enterprises to improve market-oriented operating mechanisms and enhance value creation capabilities. Improve the institutional arrangements for state-owned enterprises to promote original innovation. Improve the state-owned assets supervision system and better play the role of state-owned capital investment and operation companies. Improve the accounting system for the added value of the state-owned economy and state-owned enterprises. Support state-owned enterprises and private enterprises to standardize equity cooperation, strategic cooperation, and resource integration in a market-oriented manner.

Section 2 Develop and expand the private economy

Implement the Private Economy Promotion Law, improve the supporting laws and policies, and ensure the equal use of production factors, fair participation in market competition, and effective protection of legitimate rights and interests from the legal and institutional perspectives. Continue to promote the fair opening of competitive infrastructure fields to private enterprises. Support capable private enterprises to take the lead in undertaking major national technological research tasks, and promote the further opening of major national scientific research infrastructure and public R&D platforms to

private enterprises. Improve financing support policies for private enterprises, give full play to the role of the national integrated financing credit service platform network, and improve the comprehensive credit status evaluation system and credit enhancement system. Support the development of small and medium-sized enterprises and individual industrial and commercial households, and promote the coordinated and integrated development of large and medium-sized enterprises. Innovate and develop the "Jinjiang experience", improve the comprehensive service system for the development of the private economy, and improve the normalized communication and problem-solving mechanism between government and enterprises. Guide private enterprises to improve their governance structure and management systems, and promote the healthy development of the private economy and the healthy growth of private economic personnel. Improve the statistical monitoring system of the private economy.

Section 3 Actively create a first-class business environment

Continue to promote the improvement and upgrading of the business environment, and create a market-oriented, law-based, and international first-class business environment. Improve the service system for enterprises, improve the management and normalization mechanism of the list of key matters of "efficiently doing one thing", implement the whole process of preferential policies for enterprises, directly enjoy them quickly, and promote the credit commitment system. Deepen the reform of the registered capital subscription registration system, and continue to streamline the business licensing matters related to enterprises. Improve the long-term mechanism for standardizing enterprise-related law enforcement, prevent and correct illegal off-site law enforcement and profit-seeking law enforcement, and promote joint law enforcement methods such as "comprehensive investigation once". Strengthen judicial protection of property rights law enforcement, and strengthen judicial supervision of compulsory measures such as sealing, seizure, and freezing. Establish and improve a long-term mechanism for clearing arrears of enterprise accounts, and smooth the channels for complaints about government breach of contract and untrustworthiness. Improve the modern enterprise system with Chinese characteristics, promote the entrepreneurial spirit, and accelerate the construction of more world-class enterprises.

Chapter 19: Accelerate the improvement of the market-oriented allocation system and mechanism of factors

Deepen the market-oriented reform of factors, smooth the channels for the orderly flow of factors, coordinate incremental optimization and stock revitalization, and promote the efficient allocation of various factor resources.

Section 1 Improve the factor market system and rules

Improve the factor market system and expand the scope of factor market-oriented allocation. Deepen the reform of the land system and establish and improve the unified urban and rural construction land market. Improve the function of the capital market that coordinates investment and financing, optimize the basic systems such as issuance and listing, information disclosure, mergers and acquisitions, and delisting, improve the quality of listed companies, and establish a long-term mechanism to enhance internal stability. Smooth the social flow channels of labor and talents, and gradually break down institutional barriers in household registration, social security, professional titles, archives, etc. Cultivate a national integrated technology market and data market. Deepen and expand the pilot of comprehensive reform of market-oriented allocation of factors, and accelerate the formation of a number of replicable and generalizable institutional achievements.

Section 2 Improve the mechanism for forming the price of resource factors

Improve the price mechanism that is mainly determined by market supply and demand, and strengthen and improve price governance. Accelerate the improvement of the price mechanism to adapt to the new energy system, promote the market-oriented reform of feed-in tariffs for various power sources by variety and rhythm, improve the pricing mechanism of refined oil, deepen the reform of natural gas prices, improve the regulation and control policy of coal price ranges, and strengthen the price supervision of networked natural monopoly links. Deepen the reform of water supply prices for water conservancy projects. Improve the public utility price mechanism to promote sustainable development, and optimize the tiered water, electricity, and gas price systems for residents. Deepen the reform of public service prices and improve the charging policy for services such as pension. Explore the construction of a new production factor price formation mechanism.

Section 3 Revitalize and utilize existing resources

Improve policies such as mergers and acquisitions, bankruptcy, and replacement, and make good use of inefficient land, idle real estate, and existing infrastructure. Compile a macro balance sheet, comprehensively find out the base of existing resource assets, and optimize the asset-liability structure. Deepen and expand the pilot project of redevelopment of inefficient land, improve planning and control, land supply and tax policies to promote the revitalization of existing land, and accelerate the development of the secondary market for construction land. Promote mixed land development, compound use of space, and rational conversion of land use in accordance with the law, improve laws and regulations on the renewal of industrial and commercial land use rights, and steadily promote renewal in accordance with the law. Promote the revitalization and sharing of the stock of state-owned assets in administrative institutions across the country, improve the stock revitalization and high-quality development mechanism of industrial parks, improve supporting policies such as asset valuation, introduce social forces to improve the efficiency of revitalization and utilization, and standardize the market-oriented operation process. Promote the organic connection between judicial judgment enforcement and the bankruptcy system, and effectively revitalize seized and frozen property in accordance with the law. Actively promote the regular recommendation and issuance of real estate investment trusts (REITs) in the infrastructure sector.

Chapter 20 Improve the macroeconomic governance system

Improve the level of macroeconomic regulation and government governance, and promote the formation of more economic development models led by domestic demand, driven by consumption and endogenous growth.

Section 1 Improve the macroeconomic regulation and control system

Strengthen the strategic guiding role of national development planning, strengthen the coordination of fiscal and monetary policies, give full play to the role of policies such as industry, price, employment, consumption, investment, trade, regional, environmental protection, and supervision, and enhance the consistency and effectiveness of macroeconomic policy orientation. Strengthen counter-cyclical and cross-cyclical adjustments, implement more active macro policies, reasonably determine the scale of government debt, maintain sufficient liquidity, and continue to stabilize growth, employment, and expectations. Improve the macroeconomic regulation and control target

system, coordinate short-term and medium- and long-term goals, aggregate balance and structural adjustment, and strengthen the connection between annual plans and national development plans. Improve the expectation management mechanism and incorporate expectation management into the whole process of macroeconomic governance. Strengthen economic monitoring, forecasting and early warning, enrich and improve the policy toolbox, scientifically grasp the strength and timing of policies, and strengthen the evaluation of policy implementation effects. Explore the implementation of national macro balance sheet management. Optimize the comprehensive performance appraisal of high-quality development.

Section 2 Improve the modern financial system

Deepen the reform of the fiscal and taxation system, play a positive role in fiscal policy, strengthen scientific fiscal management, and enhance fiscal sustainability. Strengthen macro guidance on budget preparation and fiscal policy, give full play to the role of medium-term fiscal planning in balancing the cross-annual budget, and strengthen major national strategic tasks and basic people's livelihood financial security. Strengthen the overall planning of financial resources and budgets, increase the coordination of government fund budgets, state-owned capital operating budgets and general public budgets, improve the state-owned capital operating budget system, reasonably increase the proportion of state-owned capital gains collected, and include all revenues obtained relying on administrative power, government credit, and state-owned resource assets into government budget management. Optimize the structure of fiscal expenditure and reasonably increase the proportion of public service expenditure in fiscal expenditure. Deepen the reform of zero-based budgeting, unify budget allocation power, improve the expenditure standard system and dynamic adjustment mechanism, and strengthen budget performance management and implementation supervision. Optimize the tax structure, improve the tax system conducive to high-quality development, social fairness and market unity, and maintain a reasonable level of macro tax burden. Increase the proportion of direct tax, improve the individual income tax system that combines comprehensive and classified, gradually expand the scope of syndromic collection, and improve the tax policies for business income, capital income, and property income. Improve the value-added tax rebate policy and deduction chain, and optimize the sharing tax sharing ratio. Study the tax system that is compatible with the new business format. Improve

the local tax system, promote the consumption tax collection process to move back and steadily downgrade the local area, and increase local independent financial resources. Appropriately strengthen the central authority, increase the proportion of central financial expenditure, and reduce the central financial power entrusted to local governments. Improve the financial transfer payment system and optimize the structure of financial transfer payments. Fully implement the legal principles of taxation, standardize preferential tax policies, and strengthen financial supervision. Accelerate the construction of a long-term government debt management mechanism that is compatible with high-quality development.

Section 3 Accelerate the construction of a financial power

Adhere to risk prevention, strengthen supervision, promote high-quality development, and accelerate the construction of a modern financial system with Chinese characteristics. Improve the central bank system, build a scientific and stable monetary policy system, improve the base currency delivery mechanism, improve the market-oriented interest rate formation, regulation and transmission mechanism, and keep the scale of social financing and money supply growth in line with the expected targets of economic growth and overall price level. Establish a comprehensive macroprudential management system, and incorporate more financial activities and financial markets into the macroprudential policy framework. Enhance the flexibility of the RMB exchange rate and maintain basic stability at a reasonable and balanced level. Improve the quality and efficiency of financial services for the real economy, vigorously develop science and technology finance, green finance, inclusive finance, pension finance, and digital finance, and strengthen high-quality financial services for major strategies, key areas, and weak links. Improve the structural monetary policy tool system. Continue to deepen the comprehensive reform of capital market investment and financing, enhance the inclusiveness and adaptability of the capital market system, and increase the proportion of direct financing. Develop diversified equity financing, accelerate the construction of multi-level bond markets, steadily develop futures, derivatives and asset securitization, and strengthen transaction supervision and investor protection. Strengthen patient capital and improve the policy system to support medium and long-term funds entering the market. Optimize the financial institution system, promote all types of financial institutions to focus on their main business, improve governance, and develop in a dislocation, support large state-

owned financial institutions to improve their comprehensive service levels, strictly enforce access standards and regulatory requirements for small and medium-sized financial institutions, and cultivate first-class investment banks and investment institutions. Build a safe and efficient financial infrastructure. Steadily develop the digital yuan. Accelerate the construction of Shanghai as an international financial center. Comprehensively strengthen financial supervision, build a risk prevention and resolution system, and ensure the stable operation of finance.

Chapter 7 Expanding High-level Opening-up to Create a New Situation of Win-Win Cooperation

Adhere to open cooperation, mutual benefit and win-win results, steadily expand institutional opening-up, build a new system of a higher level of open economy, promote the high-quality development of the "Belt and Road", expand the international cycle, promote reform and development through openness, advocate an equal and orderly multipolar world, inclusive and inclusive economic globalization, and share opportunities and common development with all countries in the world.

Chapter 21 Actively Expand Independent Opening-up

Expand opening-up in line with international high-standard economic and trade rules, promote the compatibility of domestic and international rules, regulations, management, and standards, and create a transparent, stable and predictable institutional environment.

Section 1 Expand open fields and regions in an orderly manner

Expand market access and opening up with a focus on the service industry, and implement wider, wider and deeper opening-up. Promote the orderly expansion of opening up in the fields of telecommunications, Internet, education, culture, and medical care, steadily implement pilot projects such as value-added telecommunications, biotechnology, and wholly foreign-owned hospitals, and promote comprehensive pilot demonstrations for the expansion and opening up of the service industry. Reduce the negative list for foreign investment access, and strengthen the linkage between the revision of the negative list and the pilot opening up. Steadily expand financial market connectivity, optimize the qualified foreign investor system, expand the scope of investable varieties, promote cross-border two-way direct financing for eligible enterprises in an orderly manner, and support cross-border

investment by equity investment funds. Promote the efficient and safe cross-border flow of data. Optimize visa and stay policies, and improve the convenience of digital services for overseas personnel. Promote the internationalization of RMB, expand the use of RMB in international trade, investment and financing, improve the level of opening up of capital accounts, build an independent and controllable RMB cross-border payment system, and develop the RMB offshore market. Take the lead in implementing high-standard economic and trade agreement opening-up initiatives in areas where conditions permit, and expand unilateral open-up areas and regions for least developed countries and economic and trade partners with great cooperation potential.

Section 2 Build a system and regulatory system that is connected with high-standard economic and trade rules

Promote the efficient linkage between high-level opening up and in-depth reform, and accelerate legislative amendments, policy adjustments, and standard revisions in key areas. Improve intellectual property protection mechanisms that are in line with international rules, explore expanding the scope of trademark protection, optimize copyright protection mechanisms, and expand intellectual property dispute resolution channels. Promote international mutual recognition of rules and standards such as energy efficiency, water efficiency, and carbon footprint of key products, and promote the legal and voluntary disclosure of corporate climate and environmental information. Explore and improve labor protection mechanisms that are suitable for China's national conditions and in line with international practices. Accelerate the reform of the government procurement system and fully implement the principle of fair competition. Take the lead in piloting the World Trade Organization e-commerce agreement and investment facilitation agreement to improve the efficiency of cross-border payment and settlement and the standardization of electronic documents.

Section 3 Optimize the layout of regional opening-up

Create a diverse form of open highlands, and accelerate the formation of a comprehensive opening pattern of linkage between land and sea and two-way mutual assistance between the east and west. Build a high-standard Hainan Free Trade Port, implement island-wide customs closure operations at a high level, continue to improve the level of openness in key areas such as trade and investment and factor flows, and gradually build a policy system that is compatible with the high-level free trade port. Implement the strategy of upgrading the pilot

free trade zone, carry out more institutional opening experiments, and improve the level of innovation leading development. Coordinate the construction of major open cooperation platforms such as scientific and technological innovation, trade in services, and industrial development, support the optimization and integration of platforms with similar functions and adjacent locations, promote the innovation of management systems and operating models of national new zones and development zones, promote the transformation and upgrading of comprehensive bonded zones, and promote the construction of key development and opening pilot zones, industrial cooperation parks, port industrial parks along the border, and border (cross-border) economic cooperation zones.

专栏 11 对外开放平台功能提升	
01 海南自由贸易港	实施更加开放的人员、运输、金融、数据等政策，深化税收制度、行政体制等重点领域改革。建设世界一流商业航天发射场，提高国际医疗旅游先行区和国际教育创新试验区开放水平。
02 自由贸易试验区	优化自由贸易试验区布局范围，结合实际赋予新的改革试点任务，深化差别化探索，推动改革成果复制推广。推动有条件的自由贸易试验区围绕数字经济、科技创新、离岸贸易等领域开展更多首创首试。
03 边境合作平台	高标准建设广西钦防、云南瑞丽、新疆伊犁、内蒙古满洲里、黑龙江牡丹江产业协作园区。设立黑河、吉隆、丹东、喀什、阿拉山口重点开发开放试验区。
04 边境口岸	建成黑瞎子岛、双目峰公路口岸和甘其毛都铁路口岸。升级改造集安、满洲里、二连浩特、磨憨、河口、孟定清水河公路口岸和绥芬河铁路口岸。
05 中欧（亚）班列集结中心	支持沈阳、天津—石家庄、济南—青岛、连云港—徐州、金华（义乌）、合肥、郑州、武汉、长沙、广州、成都—重庆、昆明、西安、乌鲁木齐等 14 个中欧（亚）班列集结中心及节点城市建设。

Chapter 22 Improving the Quality and Level of Trade and Investment Cooperation

Strengthen import and export coordination, pay equal attention to goods and services, coordinate the attraction of foreign investment and overseas investment, and create new advantages in international trade and two-way investment cooperation.

Section 1 Promoting Trade Innovation and Development

Accelerate the construction of a trade power, promote the quality and efficiency of foreign trade, and promote the balanced development of imports and exports. Optimize and upgrade trade in goods, promote

market diversification, expand intermediate goods trade, and promote the upgrading of processing trade. Vigorously develop trade in services, improve the negative list management system for cross-border trade in services, relax restrictions on cross-border services such as cross-border delivery and movement of natural persons, encourage service exports, enhance the international competitiveness of transportation, travel and other services, develop knowledge-intensive trade in services, actively develop service outsourcing, and improve the standardization level of trade in services. Rationally adjust import tariff rates, revise and encourage imported technologies, products and services, and expand imports of advanced technology and equipment, high-quality agricultural products, and productive services urgently needed in China. Innovate and develop digital trade and green trade, and expand the opening up of the digital field in an orderly manner. Support the development of new formats and models such as cross-border e-commerce, optimize the layout and functions of overseas warehouses, and improve the policy environment for bonded maintenance and remanufacturing, and new offshore trade. Promote regulatory innovation in customs clearance, taxation, foreign exchange, etc., and promote international cooperation in foreign trade product standards, conformity assessment, inspection and quarantine. Improve the function of trade promotion platforms, increase export credit and credit insurance support, and continue to hold major exhibitions such as the CIIE, Canton Fair, and CIFTIS. Promote the integrated development of domestic and foreign trade and deepen the reform of domestic and foreign trade standard certification. Strengthen trade risk prevention and control and friction response, enrich policy tools such as trade adjustment assistance and trade remedies, and improve the export control system.

Section 2 Greater efforts will be made to attract and utilize foreign investment

Continue to optimize the foreign investment environment, improve the foreign investment service guarantee system, and create new advantages for attracting foreign investment. Fully implement the national treatment of foreign-funded enterprises, clean up documents and regulations that are inconsistent with the Foreign Investment Law, and implement "access and operation". Give full play to the demonstration effect of landmark foreign-funded projects, guide foreign investment in advanced manufacturing, modern services, high-tech, energy conservation and environmental protection, support participation

in upstream and downstream supporting cooperation in the industrial chain, and vigorously attract foreign-funded enterprises to set up regional headquarters and R&D centers in China. Promote domestic reinvestment of foreign investment. Carefully build the "Invest in China" brand. Expand the use of foreign investment, improve the management of foreign investment mergers and acquisitions, and broaden the channels for foreign investment in the securities market. Implement high-quality foreign investment security reviews. Improve the full-caliber foreign debt supervision system. Improve the foreign investment statistics and information reporting system, and strengthen information sharing.

Section 3 Promoting International Industrial and Investment Cooperation

Effectively implement foreign investment management, improve the overseas comprehensive service system, promote the integration of trade and investment, and guide the rational and orderly cross-border layout of industrial and supply chains. Further guide and standardize the direction of overseas investment of enterprises, support qualified enterprises to carry out mutually beneficial and win-win overseas investment cooperation, and encourage enterprises in emerging industries such as Internet platforms and artificial intelligence to expand overseas application scenarios. Support professional service institutions such as consulting and evaluation, legal services, accounting and auditing, credit rating, mediation and arbitration to expand overseas service networks and improve the foreign-related intellectual property protection system. Strengthen the protection of the legitimate interests of Chinese citizens and legal persons overseas, establish a system for responding to demands and protecting remedies, and improve the overseas interest protection system. Give full play to the role of overseas economic and trade cooperation zones and promote coordinated development with domestic parks. Strengthen the security review of overseas investment. Improve the monitoring, prevention and control, and disposal mechanisms and laws and regulations of overseas investment risks, and promote enterprises to improve their risk prevention and control and compliance operation capabilities.

Chapter 23 High-quality joint construction of the "Belt and Road"

Adhere to the guiding principles of consultation, co-construction and sharing, openness, green and integrity, and high standards to

benefit people's livelihood and sustainability, improve the mechanism for promoting high-quality joint construction of the "Belt and Road", deepen the "hard connectivity" of infrastructure, the "soft connectivity" of rules and standards, and the "heart connection" of the people of the co-construction countries.

Section 1 Deepen the docking of development strategies

Strengthen policy communication and strategic alignment with co-construction countries and international organizations, strengthen the overall management of cooperation planning, and strengthen implementation coordination and evaluation optimization. Give full play to the leading role of the Belt and Road Forum for International Cooperation, and strengthen the construction of cooperation platforms in the fields of energy, taxation, poverty alleviation, think tanks, and media. Deepen the exchange of experience in governing the country with the co-construction country, and enhance exchanges among entrepreneurs, experts, scholars, young people and other groups. Coordinate multilateral and bilateral cooperation, innovate the "Belt and Road" cooperation model, consolidate existing cooperation achievements, and expand the space for win-win development.

Section 2 Improve the layout of three-dimensional interconnection networks

Deepen cooperation between important economic corridors and fulcrum ports, and smooth the multiple channels of land, sea and sky networks. Improve the development level of China-Europe (Asia) trains, and actively participate in the construction of the trans-Caspian international transport corridor. High-quality construction of China-Kyrgyzstan-Uzbekistan railway, Hungary-Serbian railway and other projects. Promote the integrated development of "Silk Road Maritime" ports, shipping, and trade, promote the construction of the Air Silk Road to improve quality and efficiency, and strengthen cooperation in the construction of spatial information corridors. Actively promote the overseas application of Chinese standards. Further promote the construction of the core areas of the "Belt and Road" in Xinjiang and Fujian.

Section 3 Comprehensively improve the quality and efficiency of pragmatic cooperation

Continue to expand trade and investment cooperation with co-construction countries, and build a "Silk Road E-commerce" cooperation pilot zone with high standards. Expand new space for cooperation in green development, artificial intelligence, digital economy, health, tourism, agriculture, meteorology, Beidou applications and other fields. Coordinate and promote the construction of major landmark projects and "small but beautiful" people's livelihood projects. Improve the diversified, sustainable and risk-controllable investment and financing system, and actively support the Asian Infrastructure Investment Bank, the New Development Bank, and the Silk Road Fund to play a role. Expand and jointly build people-to-people exchange channels in the fields of culture, education, archaeology, and sports, and implement the "Belt and Road" scientific and technological innovation action plan with high quality. Improve risk prevention and control capabilities, further promote the construction of a clean Silk Road, and promote the orderly, standardized, safer, more sustainable and high-quality development of the "Belt and Road".

Chapter 24 Promoting the Construction of a Community with a Shared Future for Mankind

Implement the Global Development Initiative, the Global Security Initiative, the Global Civilization Initiative, and the Global Governance Initiative, actively promote major country diplomacy with Chinese characteristics, and make China's contribution to building a community with a shared future for mankind.

Section 1 Actively participate in and lead global economic governance

Promote the reform of global economic and financial governance, and promote the construction and maintenance of a fair, just, open, inclusive, and win-win international economic order. We will maintain the multilateral trading system with the World Trade Organization at its core, fully and deeply participate in the reform of the World Trade Organization, and resolutely oppose protectionism and excessive tariffs. Expand the network of high-standard free trade zones facing the world, implement the Regional Comprehensive Economic Partnership Agreement with high quality and promote the expansion and review process, promote the implementation of version 3.0 of the China-ASEAN Free Trade Area, actively promote the accession to the Comprehensive and Progressive Trans-Pacific Partnership and the Digital Economy Partnership Agreement, and promote the negotiation and signing of more

regional and bilateral trade and investment agreements. Actively put forward China's plan for international rules in emerging fields such as artificial intelligence, digital economy, green and low-carbon, and outer space. Strengthen international macroeconomic policy coordination, promote the G20 to play the role of the main forum for international economic cooperation, promote the expansion of the influence of BRICS, Shanghai Cooperation Organization and other cooperation mechanisms, actively participate in APEC cooperation, and promote the construction of the Asia-Pacific Free Trade Area.

Section 2 Promoting the construction of a new type of international relations

Advocate the practice of true multilateralism, firmly uphold the international system with the United Nations at its core, the international order based on international law, and the basic norms of international relations based on the purposes and principles of the UN Charter, expand the global partnership network, and lead the international order in a more just and reasonable direction. Deepen the integration of surrounding development, strengthen common security, consolidate strategic mutual trust, and build a community with a shared future around the periphery. Promote coordination and benign interaction among major countries and maintain overall stability in major country relations. Deepen solidarity and cooperation with developing countries and support the joint self-improvement of the Global South. Create a multi-level and multi-field dialogue and exchange mechanism and platform, and jointly build a global civilization dialogue and cooperation network. Promote the common values of all mankind and promote the construction of a world of lasting peace, universal security, common prosperity, openness, inclusiveness, cleanliness and beauty.

Section 3 Provide more international public goods

Give full play to the role of a responsible major country and play a more active role in addressing global issues such as global climate change, transnational crime, cybersecurity, major infectious diseases, and terrorism. Resolutely oppose hegemonic and bullying, defend international fairness and justice, and safeguard the common interests of all peoples. Actively participate in the formulation of global security rules, constructively participate in the political settlement of international and regional hot issues, strengthen international cooperation in security in the fields of food, energy, data, biology,

land-sea corridors, and counter-terrorism, and promote the improvement of global security governance. Promote global poverty reduction cooperation, strengthen the construction of foreign aid system and full-chain management, and increase foreign aid. Implement the United Nations 2030 Agenda for Sustainable Development.

Chapter 8 Accelerate the modernization of agriculture and rural areas

Solidly promote the comprehensive revitalization of rural areas

Adhere to the priority development of agriculture and rural areas, adhere to the integrated development of urban and rural areas, improve the long-term mechanism for promoting the comprehensive revitalization of rural areas, vigorously develop modern agriculture, promote the basic modern living conditions in rural areas, continue to consolidate and expand the achievements of poverty alleviation, narrow the gap between urban and rural development, and accelerate the construction of an agricultural power.

Chapter 25 Improving Comprehensive Agricultural Production Capacity and Quality and Efficiency

Adhere to the joint grasp of output capacity, production ecology, and increase production and income, promote the connection between production and demand, structural optimization, and quality improvement, and improve agricultural labor productivity and the contribution rate of scientific and technological progress.

Section 1 Strengthen the supply guarantee of important agricultural products such as grain

Deeply implement the strategy of storing grain in the ground and storing grain in technology, strengthen the implementation of a new round of 100 billion catties of grain production capacity improvement, stabilize rice and wheat production, increase corn and soybean production capacity, and promote large-scale yield improvement of major crops such as grain and oil. Adapt to changes in the supply and demand situation, optimize the agricultural production structure, steadily develop the production of important agricultural products such as cotton, oil, sugar and gum and "vegetable basket" products, and develop characteristic agriculture. Improve the "trinity" protection system of cultivated land quantity, quality and ecology, strictly manage the balance of occupation and compensation, improve the acceptance mechanism for the quality of supplementary cultivated land, and

coordinate the optimization of agricultural land layout. Promote the construction and management of high-standard farmland with high quality, improve the farmland irrigation and drainage system, strengthen the protection of black soil and acidified cultivated land, and steadily promote the comprehensive utilization of saline-alkali land. Enhance agricultural disaster prevention and mitigation capabilities. Carry out a new round of agricultural resource zoning.

Section 2 Strengthen the support of agricultural science and technology and equipment

Coordinate the development of scientific and technological agriculture, green agriculture, quality agriculture, and brand agriculture, and build agriculture into a modern industry. Deeply implement the revitalization of the seed industry, strengthen the protection and utilization of germplasm resources, improve the commercial breeding system, strengthen joint research on breeding, cultivate high-yield, high-quality, stress-resistant and widely adaptable new varieties, and improve the level of seed source security. Implement high-quality development actions of agricultural machinery and equipment, promote the integration and efficiency of good fields, good seeds, good opportunities and methods, and increase the comprehensive mechanization rate of crop cultivation and harvesting to more than 80%. Strengthen key core technology research around core seed sources, agricultural machinery and equipment, agricultural water conservation, etc., build an agricultural science and technology innovation system with clear echelons, division of labor and cooperation, and moderate competition, and cultivate leading enterprises in agricultural science and technology. Improve the agricultural science and technology promotion system that combines public welfare and operation. Actively promote geographical indication products and brands.

Section 3 Building a diversified food supply system

Adhere to the simultaneous development of agriculture, forestry, animal husbandry and fishery, and develop food resources in an all-round and multi-way manner. Strengthen the comprehensive regulation and control of pig production capacity, promote the quality and efficiency of beef, beef, sheep and dairy cattle industries, and accelerate the transformation and upgrading of grassland animal husbandry. Accelerate the development of the forage industry and expand silage production. Develop modern facility agriculture, promote energy-saving, machine-

friendly and efficient facility planting and intensive breeding. Scientifically develop food resources in rivers, lakes, seas and forests, develop high-quality aquaculture, steadily expand woody grain and oil production, develop the understory economy, expand the forest and grass industry, and improve the level of mechanization. Actively develop synthetic biotechnology and expand new protein sources.

Chapter 26 Promote the construction of livable, workable and beautiful villages

Learn from and use the experience of the "Ten Million Project" to promote rural revitalization in an orderly and area-based manner, deeply implement rural construction actions, and gradually improve the completeness of rural infrastructure, the convenience of public services, and the comfort of the living environment.

Section 1 Create high-quality rural living space

Scientifically plan the layout of infrastructure and public services at the county level, and promote the integrated planning, construction, management and protection of county infrastructure. Coordinate and optimize the layout of villages and towns, guide the appropriate agglomeration of population and industry, improve the implementation mechanism of rural construction according to local conditions, and reasonably arrange the focus and timing of construction. Coordinate to promote the governance of county land space, steadily carry out comprehensive land consolidation in the whole area, and classify and guarantee rural development land. Solidly promote the construction and maintenance of rural roads, water supply, sewage treatment, energy, logistics, information and other facilities. Continue to promote the renovation of dilapidated houses in rural areas. Improve the conditions for running ordinary high schools and boarding schools in the county, promote the construction of a compact county-level medical community with a focus on the sinking of medical staff, improve the three-level elderly care service network in counties and villages, support the provision of flexible basic public services for rural areas in remote areas, and coordinate the use of rural stock facilities. Continue to improve the rural living environment, and solve problems such as rural toilet reform and garbage enclosure with the spirit of nailing nails.

Section 2 Develop county-level industries to enrich the people

Develop county economies with their own characteristics, promote the deep integration of rural primary, secondary and tertiary industries, cultivate strong agricultural counties, large industrial counties, and famous tourist counties according to local conditions, and promote the integrated development of prosperous industry, strong counties, and rich people. Promote the transformation and upgrading of the agricultural product processing industry, strengthen the construction of agricultural product markets and circulation networks, and improve the warehousing and preservation and cold chain logistics system. Develop a variety of agricultural functions, cultivate and expand rural characteristic industries and new industries and new formats such as rural leisure tourism, cultural experience, and rural e-commerce. Standardize the development of farmers' cooperatives, cultivate leading enterprises in agricultural industrialization, improve the mechanism of linking agriculture with agriculture, promote the support policies of new agricultural business entities to drive farmers' income increase, and promote the stable increase of farmers' income.

Section 3 Strengthening and Improving Rural Governance

Deeply promote party building to promote the comprehensive revitalization of rural areas, improve the three-level governance system of counties and villages, select and strengthen the "two committees" of villages, especially the team of leaders, and optimize the management mechanism for the selection and appointment of the first secretary and task force stationed in the village. Promote the standardization of villagers' autonomous organizations, improve the open and democratic deliberation system of village affairs, and support farmers to participate in village-level deliberations and consultations through many channels. Strengthen the construction of rural spiritual civilization in the new era, prosper and develop rural culture, and implement the construction project of civilized rural customs. Continue to rectify the high bride price in rural areas. Protect and inherit rural cultural heritage, strengthen the protection of local buildings and traditional villages, and continue agricultural civilization.

专栏 12 农业农村现代化建设	
01	高标准农田建设 优先把东北黑土地地区、平原地区、具备水利灌溉条件地区以及粮食产量高且增产潜力大地区的永久基本农田建成高标准农田，将 720 个粮食产能提升重点县具备条件的永久基本农田全部建成高标准农田。
02	现代种业发展 建设完善国家农作物、畜禽、水产、林草、微生物种质资源保护利用体系，优化品种测试评价体系，建设种业创新基地、育制种基地，加强突破性重大品种培育，推动农业核心种源自给率达到 85%。
03	动植物疫情疫病防控 健全农作物病虫害和动物疫病监测预警体系，提升动植物疫病防治、应急处置、隔离检疫和无害化处理等全链条管理能力，强化农药兽药监测评价等技术支撑。
04	农业面源污染治理 以长江、黄河等流域为重点，实施农业面源污染综合治理，统筹推进化肥农药科学施用、畜禽粪污等农业废弃物资源化利用。
05	农村现代生活条件补短板 支持符合条件的村庄因地制宜补齐村内道路、供排水、卫生厕所改造、生活垃圾和污水处理、养老服务设施等短板。

Chapter 27 Improve the effectiveness of policies to strengthen agriculture and benefit farmers and rich farmers

Improve the institutional mechanism and policy system for the priority development of agriculture and rural areas, promote the two-way flow of urban and rural elements, and enhance the vitality of agricultural and rural development.

Section 1 Strengthen the guarantee of agricultural and rural inputs

Improve the diversified investment pattern of financial priority guarantee, financial prioritization, and active social participation to ensure that investment in rural revitalization continues to increase. Priority should be given to ensuring general public budget investment in agriculture and rural areas, and improving the efficiency of financial support policies and financial efficiency. Improve the income guarantee mechanism for grain farmers, strengthen policy support and coordination such as prices, subsidies, and insurance, and protect and mobilize farmers' enthusiasm for farming and grain cultivation. Increase the compensation for the interests of the main grain-producing areas, implement inter-provincial horizontal interest compensation in the production and marketing areas, and improve the reward and subsidy system for large grain-producing counties. Improve the financial service system suitable for the characteristics of agriculture and

rural areas, develop multi-level agricultural insurance, and support the development of characteristic agricultural product insurance.

Section 2 Deepening Agricultural and Rural Reform

Consolidate and improve the basic rural management system, stabilize the land contracting relationship, steadily promote the extension of the second round of land contracts for another 30 years after the expiration of the pilot project, and improve the mechanism for forming the price of the transfer of contracted land management rights and the management service system. Develop moderate-scale agricultural operations, improve the development quality of new agricultural business entities, improve the convenient and efficient agricultural socialization service system, and promote the organic connection between small farmers and modern agricultural development. Deepen the comprehensive reform of supply and marketing cooperatives. Save and intensively use rural collective management construction land, promote market entry reform in an orderly manner, and improve the distribution mechanism of land value-added income. Accelerate the completion of the registration and issuance of certificates for the integration of real estate and land, strengthen the standardized management of rural homesteads, and make good use of idle land and houses in accordance with the law. Deepen the reform of the rural collective property rights system and support the development of a new rural collective economy. Strengthen the standardization of the rural property rights trading market. Encourage all kinds of talents to go to the countryside to serve and start businesses and find employment.

Section 3 Improve the normalized assistance mechanism

Coordinate the establishment of a normalized mechanism to prevent poverty from returning to poverty, adhere to precise assistance, improve the bottom guarantee, strengthen development assistance such as industry and employment, enhance endogenous motivation, and provide assistance to underdeveloped areas in a hierarchical and classified manner to ensure that large-scale poverty return to poverty does not occur. Optimize the scope of existing key counties for national rural revitalization, and improve support policies and incentive and restraint mechanisms. Optimize and improve mechanisms such as east-west cooperation and counterpart cooperation, continue to do a good job in designated assistance for central units, and carry out in-depth "group-style" assistance for cadres and talents. Focus on large-scale and extra-large resettlement areas, and strengthen follow-up support for

relocation. Promote market-oriented consumption assistance. Strengthen the standardized management of assistance project assets. Strengthen the expansion of the encirclement and implement work in lieu of relief. Coordinate and promote disaster avoidance and relocation.

Chapter 9 Optimizing the Regional Economic Layout and Promoting Coordinated Regional Development

Give full play to the superposition effect of regional coordinated development strategy, major regional strategy, main functional area strategy, and new urbanization strategy, coordinate and promote the deepening implementation of regional strategies and inter-regional linkage development, optimize the layout of major productive forces, give full play to the role of key regions as growth poles, and build a regional economic layout and territorial space system with complementary advantages and high-quality development.

Chapter 28: Enhancing the Coordination of Regional Development

Adhere to the consistent implementation of the regional development strategy, implement policies according to time and local conditions, and implement policies by zoning and classification, encourage all localities to give full play to their comparative advantages and develop their strengths, promote the coordinated development of the east, central and west, north and south, and promote relative balance in development.

Section 1 Improve the level of coordinated development in the East, Central, West and Northeast regions

Focus on large-scale protection, opening-up, and high-quality development, solidly promote the formation of a new pattern of large-scale development in the western region, strengthen and expand characteristic advantageous industries based on functional positioning, resource endowment and industrial foundation, implement a number of major projects for the construction of ecological barriers, and promote opening up to the outside world with the construction of open channels, hub nodes, and platform carriers. Based on maintaining national defense, food, ecology, energy, and industrial security, we will promote new breakthroughs in the comprehensive revitalization of Northeast China, improve energy channels and transportation networks, continue to consolidate and improve comprehensive grain production capacity, promote the transformation of resource advantages such as

science and education, agriculture, and ecology into development results, and accelerate the opening up to the north. Create a new situation in accelerating the rise of the central region, strengthen the ability to guarantee food and energy raw materials, optimize and strengthen modern equipment manufacturing and high-tech industries, build a comprehensive transportation hub system, and promote high-level opening up of inland areas. Encourage the eastern region to accelerate modernization, strengthen original and disruptive scientific and technological innovation, and lead the construction of internationally competitive advanced manufacturing clusters and modern service industry highlands.

Section 2 Consolidate and enhance the role of the Beijing-Tianjin-Hebei, Yangtze River Delta, and Guangdong-Hong Kong-Macao Greater Bay Area as power sources

Deepen the coordinated development of Beijing-Tianjin-Hebei and form a closer all-round coordinated development pattern. Actively and steadily and orderly relieve Beijing's non-capital functions, continue to promote the implementation of landmark relief projects and policies, optimize and improve the functions of the capital, and build a modern capital metropolitan area. Promote the construction of Xiong'an New Area into a modern city with high standards and high quality, and improve the management system. Improve the comprehensive service level of Beijing's urban sub-center and improve the comprehensive carrying capacity of Tianjin Binhai New Area. Deepen the integrated development of the Yangtze River Delta, improve the integrated development system and mechanism of the innovation chain, industrial chain, infrastructure, ecological and environmental protection, etc. Accelerate the construction of Shanghai's "five centers", build a demonstration zone for ecological green integrated development in the Yangtze River Delta with high standards, improve the radiation level of Hongqiao International Open Hub, support the development of key areas of Shanghai and Suzhou, and deepen twinning cooperation between cities in Shanghai, Jiangsu, Zhejiang and northern Anhui. Deepen the construction of the Guangdong-Hong Kong-Macao Greater Bay Area, strengthen the convergence of rules and mechanisms in scientific and technological innovation, economic development, public services, etc., strengthen the guarantee of the rule of law, give full play to the role of major cooperation platforms as a pilot, and accelerate the construction of a world-class bay area.

Section 3 Promote the development of the Yangtze River Economic Belt, ecological protection and high-quality development of the Yellow River Basin

Adhere to the joint protection and non-large-scale development, adhere to ecological priority and green development, continue to promote the high-quality development of the Yangtze River Economic Belt, strengthen pollution control in key areas and the protection and management of important lakes, unswervingly promote the ten-year fishing ban on the Yangtze River, orderly improve the level of domestic sewage collection and treatment in cities along the route, and promote the main stream of the Yangtze River to maintain the stable water quality of Class II. and the main tributaries to basically reach Class II water quality. Unblock the golden waterway of the Yangtze River, strengthen the high-level protection and rational and efficient use of shoreline resources, promote the green transformation and upgrading of industries along the river, and promote the coordinated development of upstream, midstream and downstream. Comprehensively promote the ecological protection and high-quality development of the Yellow River Basin, continue to improve the pattern of large-scale protection and coordination, systematically promote upstream water conservation, midstream soil and water conservation, downstream wetland protection and ecological governance, increase the comprehensive management of important tributaries such as the Huangshui River and the Weihe River, and make every effort to fight the battle of in-depth water conservation and water control. Deepen the construction of ecological protection and high-quality development pilot zones in the Yellow River Basin.

Section 4 Support the revitalization and development of special types of areas

Accelerate the revitalization and development of old revolutionary areas, inherit the red gene, develop characteristic industries, support old revolutionary areas to give full play to their comparative advantages to cultivate endogenous power, and deepen counterpart cooperation in key cities in old revolutionary areas. Accurately support the development of border areas by category, coordinate and promote the defense of borders, revitalize the border and enrich the people, strengthen border defenses, and open up along the border, promote the innovative development of border trade, increase investment in education and medical care in border areas, implement more powerful border protection subsidy policies, solidly promote the construction of

key towns and villages along the border, support the development of port cities, and promote the high-quality development of border areas. Support ecological restoration and green development in ecologically degraded areas. Promote the transformation and development of old industrial bases and resource-based areas, support the development of resource-depleted cities to continue to replace industries, and promote the comprehensive management and integrated utilization of coal mining subsidence areas and independent industrial and mining areas.

Chapter 29 Promote regional linkage development

Based on the cross-regional and cross-basin corridors, with the linkage development of urban agglomerations as the carrier, and with the coordination of systems and mechanisms as the guarantee, we will promote mutual integration and mutual promotion between regions, mutual benefit and win-win results, and expand the domestic circulation space.

Section 1 Improve the layout of regional linkage development

Strengthen the interconnection of regional infrastructure, promote the construction of cross-regional and cross-basin corridors such as the Yangtze River comprehensive transportation corridor and the coastal corridor along the border, and play a supporting role in major cross-regional projects such as west-to-east power transmission and east-to-west computing. Strengthen the integration of urban agglomerations and the coordination and linkage of key urban agglomerations, and promote efficient collaboration in regional innovation chains and industrial chains. Support the Beijing-Tianjin-Hebei, Yangtze River Delta, and Guangdong-Hong Kong-Macao Greater Bay Area to build a world-class urban agglomeration. Enhance the development level of the Chengdu-Chongqing Twin Cities Economic Circle and create an important growth pole for high-quality development. Promote the accelerated development of urban agglomerations in the middle reaches of the Yangtze River. Cultivate and develop a number of regional central cities, support the cooperation and development of inter-provincial adjacent regions, and better play the supporting and leading role of cross-regional connectivity regions. Support major economic provinces to take the lead, strengthen reform, policy empowerment, and factor guarantees, and take the lead in promoting Chinese-style modernization.

Section 2 Improve cross-regional cooperation mechanisms

Deepen cross-administrative cooperation, improve inter-regional planning coordination, industrial cooperation, benefit sharing and other mechanisms. Strengthen the overall implementation of regional development strategies and the connection of planning, and coordinate the construction of cross-regional platforms and major engineering projects. Improve the industrial transfer cooperation mechanism and platform system, explore benefit-sharing mechanisms such as taxation, land use and carbon emission indicators in the place of industrial transfer and undertake, and promote the orderly transfer of key industries in China. Support the overall planning of construction land indicators across provinces according to planning within the metropolitan area of urban agglomerations. Explore regional collaborative legislation. Support the upstream and downstream of the basin, the source of resources to be exported and the input, and expand the river basin economy according to local conditions. Accelerate the high-quality development of ethnic areas, deepen exchanges and integration among all ethnic groups, improve the working mechanism for counterpart aid to Xinjiang and Tibet, and increase support for southern Xinjiang.

Chapter 30 Optimizing the development pattern of territorial space

Adhere to the principle that water is suitable for water, suitable for mountains, suitable for grain and suitable for agriculture, suitable for work, suitable for business, improve the pertinence and accuracy of policies, and promote the formation of a spatial development pattern with effective constraints on the main functions and orderly land development.

Section 1 Strengthen the implementation of the strategy of main functional areas

Maintain the overall stability of the pattern of urbanized areas, main agricultural production areas, and key ecological function areas, appropriately optimize the main functions of some areas, and promote urbanized areas to enhance the carrying capacity of economic and population agglomeration, the main producing areas of agricultural products to improve the comprehensive agricultural production capacity, and key ecological function areas to improve the quality of natural ecosystems. Refine and clarify special functional areas, and superimpose functions such as maintaining national security, ensuring the supply of energy resources, protecting and inheriting culture, and

strengthening the protection and utilization of marine resources according to local conditions on the basis of the main functions. Improve differentiated support policies and assessment and evaluation mechanisms for different main functional areas, and rationally allocate new construction land, water resources and other indicators.

Section 2 Optimize territorial space management

Improve the territorial spatial planning system, dynamically improve territorial spatial planning based on the national development plan and the results of territorial spatial planning assessment, and play a fundamental role in the development and protection of territorial space. Implement and optimize control lines such as cultivated land and permanent basic farmland, ecological protection red lines, urban development boundaries, and various control boundaries, and implement reasonable optimization and control goals around major national strategies. Improve the quality of permanent basic farmland, orderly promote the withdrawal of unstable cultivated land and disaster-damaged cultivated land and replenish it in a timely manner, study and improve the differentiated control methods of human activities within the ecological protection red line and the differentiated exploration and exploitation policies of strategic minerals, and optimize the boundaries of urban development according to population flow and industrial development trends. Coordinate the use of nearshore and deep-sea space.

Section 3 Strengthening the Collaborative Governance of Territorial Space

Establish and improve the control of land and space use and planning permission systems, and implement differentiated and refined use control by zoning and classification. Improve the land use guarantee mechanism for major national projects, and give full play to the role of natural resource management and territorial spatial planning. Give provincial governments greater autonomy in overall planning of construction land, explore the implementation of the control mode of total construction land according to the planning period, allow the overall arrangement of construction land in cities and counties, differentiate the allocation and increase of the proportion of deposits without breaking through the total amount of provincial construction land, and implement the overall stock and incremental comprehensive land supply. Promote the organic integration

of land use review and planning permission, and the linkage approval of land use, sea, forestry and grass.

Chapter 31 Deepening the People-Oriented New Urbanization

Continue to improve the quality of urbanization, promote the full integration of agricultural migrants into cities, optimize the scale and structure of cities, promote urban connotative development, and promote the coordinated development of large, medium and small cities and small towns.

Section 1 Promote the citizenship of agricultural migrants in a scientific and orderly manner

Adhere to active and prudent and classified promotion, and coordinate and deepen the reform of the household registration system and the provision of basic public services in the place of permanent residence. Improve the policy of settling in megacities, comprehensively set up public household registrations in streets or communities, and broaden the channels for stable employment and residence of agricultural migrants. Explore the establishment of a unified national population management system, and gradually realize the registration of household registration by the place of permanent residence. Steadily increase the proportion of migrant workers participating in social insurance for urban workers, and promote more cities to include eligible unsettled permanent residents in the scope of public rental housing security. Relax the registration conditions for participating in the high school entrance examination in the influx area according to local conditions, and promote the continuous basic education of eligible migrant children. Further improve the "people, land and money" linkage mechanism. Protect the legitimate land rights and interests of farmers who settle in cities, safeguard the right to contract land, use homesteads, and distribute collective income of farmers settled in cities in accordance with the law, and explore ways to establish a voluntary and paid withdrawal.

Section 2 Cultivating and developing modern metropolitan areas

Improve the system and mechanism of the development of the metropolitan area, and build a convenient and efficient commuting circle, an industrial circle with echelon support, and a convenient and shared living circle. Promote the modernization of the governance of megacities, strengthen and refine core functions, and radiate and drive

the common development of surrounding cities and counties. Promote the unified preparation of planning, overall project layout, and coordinated policy formulation in the metropolitan area, strengthen the connection between spatial layout and land use across administrative regions, and explore the overall allocation of public resources and elements with the metropolitan area as the basic unit where conditions permit. Improve the efficiency of commuting in the metropolitan area, accelerate the opening of intercity unconnected sections and bottleneck sections, and promote the universal exchange of science and technology innovation vouchers, and mutual recognition of employment and years of residence. Cultivate a number of metropolitan areas in the central and western regions and northeast regions to enhance the radiation driving energy level of central cities.

Section 3 Building a modern people's city

Promote the transformation of urban development mode and build a modern people's city that is innovative, livable, beautiful, resilient, civilized and intelligent. Implement special actions to stimulate the vitality of industrial innovation and enhance the source of urban industrial innovation. Promote high-quality urban renewal, carry out urban physical examinations, accelerate the construction of complete communities, improve the implementation mechanism of urban renewal, establish a planning and adjustment mechanism that meets the needs of building function conversion and mixed utilization, and build a sustainable investment and financing system for urban construction and operation. Efficient use of urban underground space. Promote the green and low-carbon transformation of urban development, optimize urban public transportation services, improve urban parks, greenway networks and slow transportation systems, and continuously improve the 15-minute fitness circle. Accelerate the construction of urban infrastructure lifeline safety projects, promote the renovation of old pipe networks and dangerous old houses, and improve urban drainage and flood prevention capabilities. Strictly restrict super-high-rise buildings and improve the fire prevention and rescue capabilities of high-rise buildings. Strengthen the management of urban style and architectural design, and promote urban architecture to better reflect Chinese aesthetics and the fashion of the times. Strengthen the construction of interconnected communities. Promote the digital transformation of the entire city, improve the urban management mechanism and operation management service platform, and promote the intelligent and refined urban governance.

Section 4 Promote urbanization construction with counties as important carriers by classification

Based on resource endowments, location conditions and development foundations, classify and guide the development direction of counties around large cities, counties with major agricultural products, key ecological function areas and counties, land border counties and other counties, form their own unique development paths, and orderly promote the reasonable agglomeration of population in counties and central towns. Strengthen industrial support in county areas with potential urbanization, and absorb agricultural migrants to find employment and return to their hometowns to start businesses. Support county infrastructure and public services to make up for shortcomings, enhance the comprehensive carrying capacity of counties, and strengthen county-level financial security. Timely adjust and expand the economic and social management authority of county-level cities and megatowns with large economies and rapid population growth, and steadily promote the optimization of institutions in counties with small populations.

专栏 13 城市更新和都市圈建设	
01 地下管网建设改造	建设改造城镇燃气管网约 20 万公里、排水管网约 17.5 万公里、供水管网约 17.5 万公里、污水管网约 10 万公里、供热管网约 12 万公里，同步推进智慧化改造。因地制宜建设综合管廊。
02 宜居安居水平提升	以国有土地上 C、D 级危险住房等为重点，改造城镇危旧房约 50 万套（间）。改造老旧小区约 11.5 万个。在全面摸清需求基础上，因地制宜多渠道发展保障性住房。平稳有序推进城中村改造。
03 老旧街区厂区改造	推动老旧街区功能转换、业态升级、活力提升，以市场化方式盘活利用闲置低效厂区、厂房和设施，更新改造约 1500 个老旧街区厂区。
04 都市圈城际通勤效率提升	建成北京至滨海新区、深圳至大亚湾等城际铁路，利用既有铁路开行城际和市域（郊）列车。建设一批国家高速公路都市圈环线及绕城环线待贯通路段。

Chapter 32 Strengthening the protection of marine development and utilization

Adhere to the overall planning of land and sea, improve maritime capabilities, accelerate the construction of a maritime power, and embark on a road of strengthening the sea with Chinese characteristics.

Section 1 Promote the high-quality development of the marine economy

Strengthen, optimize and expand the marine industry, promote the development and utilization of marine energy resources in an orderly manner, develop deep-sea aquaculture and modern distant-water fisheries, consolidate and enhance the advantages of marine equipment manufacturing, expand marine biomedicine, seawater desalination and other emerging marine industries, develop modern shipping service industries, and create marine characteristic cultural and tourist destinations. Strengthen marine strategic scientific and technological forces, strengthen marine scientific and technological innovation, improve the support and support system for deep-sea polar expeditions, and develop ocean-going meteorological navigation services. Implement deep-sea projects to improve deep-sea entry, detection, development, and safety capabilities. Strengthen the overall planning of major bays, improve the development level of the northern, eastern and southern marine economic circles, optimize the layout of marine economic development demonstration zones, build modern marine cities with their own characteristics, deepen the integrated development of port industry and city according to local conditions, and encourage coastal areas and inland areas to strengthen marine economic cooperation. Improve the system and mechanism to promote the development of the marine economy, increase fiscal, tax, financial and other policy support, and optimize the statistical monitoring system of the marine economy.

Section 2 Protection of the marine ecological environment

Strengthen the prevention of marine environmental risks at the source, promote pollution prevention, beach remediation, and protection and restoration in key sea areas, and the proportion of excellent water quality in coastal waters will reach about 86%. Strictly control reclamation, fully implement the protection requirements of natural coastlines, coastal wetlands, and uninhabited islands, and the retention rate of the mainland's natural coastline is not less than 35%. Strengthen the cleaning and resource utilization of marine garbage. Formulate differentiated standards and specifications for sea use, and actively promote the hierarchical and three-dimensional utilization of sea areas. Improve the management system for island development and protection, and promote island development in an orderly manner. Implement a new round of comprehensive marine surveys, improve the marine ecological early warning and monitoring system, improve the risk prevention and control capabilities of major marine disasters, and prevent and respond to seawater backflow. Explore and carry out marine carbon sink accounting.

Section 3 Safeguarding National Maritime Rights and Interests

Actively promote the construction of a community with a shared future for the oceans, expand the Blue Partnership, and promote the construction of a just and reasonable international maritime order. Actively participate in the formulation of international ocean governance rules and actively implement the Marine Biodiversity Agreement. Strengthen international cooperation in marine scientific research and investigation, disaster prevention and mitigation, and blue economy, continue to improve multilateral and bilateral cooperation platforms and mechanisms in the marine field, and promote the establishment of special international marine organizations in China. Enhance maritime awareness, strengthen situation research and judgment, risk prevention and legal struggle, improve the system and mechanism for safeguarding maritime rights and interests, and improve maritime law enforcement and maritime judicial capabilities.

Chapter 10 Stimulating the vitality of cultural innovation and creativity of the whole nation Prosperous and developing socialist culture

Adhere to the guiding position of Marxism in the ideological field, take root in the broad and profound Chinese civilization, conform to the development trend of information technology, develop a socialist culture with Chinese characteristics in the new era with strong ideological leadership, spiritual cohesion, value appeal and international influence, and solidly promote the construction of a cultural power.

Chapter 33 Promote and practice the core socialist values

Lead cultural construction with socialist core values, develop and expand mainstream values, mainstream public opinion, and mainstream culture, and continuously build the Chinese spirit, Chinese values, and Chinese strength.

Section 1 Promote the normalization and institutionalization of education on ideals and beliefs

Deepen the study and publicity and education of the party's innovative theory, unremittingly use Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era to forge the soul, and strengthen systematic, scientific and chemical research and interpretation, and popularization and popularization. Firmly grasp the

party's leadership over ideological work and fully implement the responsibility system for ideological work. Carry forward the spiritual genealogy of the Chinese Communists and deepen patriotism, collectivism, and socialist education. Strengthen and improve ideological and political work, promote the construction of campus culture, make good use of red resources, and strengthen the education of young people's ideals and beliefs. Deepen the systemic reform of mainstream media, promote the integrated management of news publicity and online public opinion, and improve the ability to guide mainstream public opinion. Innovate and implement Marxist theoretical research and construction projects, implement philosophy and social science innovation projects, and accelerate the construction of an independent knowledge system of Chinese philosophy and social sciences. Strengthen the construction of new think tanks with Chinese characteristics.

Section 2 Improving the degree of social civilization

Coordinate and promote the construction of urban and rural spiritual civilization, give full play to the role of culture in cultivating the mind and sentiment, and cultivate the high-spirited spiritual temperament of the whole nation. Strengthen the construction of civic morality in the new era, vigorously promote social morality, professional ethics, family virtues, and personal morality, strengthen the construction of family tutoring and family style, and strengthen the ideological and moral construction of minors. Promote the culture of integrity and integrity. Give full play to the leading role of advanced typical demonstrations, strengthen the study and publicity of heroic models, and improve the meritorious honor and commendation system. Give full play to the role of citizens' conventions, village rules and regulations, etc., and promote the change of customs. Improve the working mechanism of innovative civilization cultivation, civilization practice, and civilization creation.

Section 3: Strengthening the construction of network civilization

Improve the governance capacity of the cultural field under the conditions of informatization, cultivate a positive, healthy, and upward network culture, and jointly build a beautiful spiritual home on the Internet. Strengthen the construction and management of online content, and improve the effectiveness of the party's innovative theories and the online dissemination of excellent traditional Chinese culture. Strengthen the construction of an all-media communication system, and build a working mechanism and evaluation system that adapts

to all-media production and communication. Improve the pattern of comprehensive network governance, improve the long-term mechanism of network ecological governance, standardize the process of online content production, information release and dissemination, and urge Internet enterprises to fulfill their social responsibilities. Coordinate and promote the development and supervision of radio and television and online audio-visual.

Chapter 34 Vigorously Prosper Cultural Undertakings

Improve the public cultural service system, inherit and carry forward the excellent traditional Chinese culture, and let the people enjoy a higher quality of cultural life.

Section 1 Prosperous cultural creation and production

Adhere to the people-centered creative orientation, take improving quality as the lifeline of literary and artistic creation, create a good cultural ecology, and enhance cultural originality. Improve the working mechanism of literary and artistic creation production services, guidance, and organization, implement a series of projects for artistic creation in the new era, promote the creation of high-quality products in the fields of press and publishing, radio, film and television, literature and art, and prosper new popular literature and art under the conditions of the Internet. Cultivate and form a high-level cultural talent team with a grand scale, reasonable structure and innovation. Deepen the reform of cultural institutions and improve the development mechanism for the construction of literary and art academies. Deepen the comprehensive governance of the cultural and entertainment field.

Section 2 Improve the level of public cultural services

Adhere to the benefits of culture, implement actions to improve the quality and efficiency of public cultural services, and promote high-quality cultural resources to reach the grassroots level. Widely carry out mass cultural activities and strengthen the construction of mass literary and artistic teams. Rely on urban study rooms, community cultural stations, cultural corridors, etc. to develop new public cultural spaces and provide more cultural services around the masses. Make good use of the resources of various public cultural facilities, improve the mechanism for social forces to participate in public cultural services, and promote the reform of the separation of

ownership and use rights of public cultural facilities in an orderly manner. Improve the efficiency of smart museums, smart libraries, and public cultural cloud services. Deepen reading activities for the whole people and promote the construction of a scholarly society. Strengthen the construction of new radio and television networks, improve the production and broadcasting capacity of ultra-high-definition content, and deepen the management of Internet TV "nesting doll" charging and operation complexity.

Section 3 Strengthening the protection and inheritance of cultural heritage

Promote the systematic protection and unified supervision of cultural heritage, promote the integration of management resources, and establish a cultural heritage protection supervision system. Deeply implement the project of inheritance and development of excellent traditional Chinese culture and build a Chinese civilization identification system. Implement the Chinese civilization exploration and archaeological China project. Increase the protection of world cultural heritage, monuments, revolutionary cultural relics, cultural relics, cultural landscapes, etc., and strengthen the effective protection and living inheritance of famous historical and cultural cities, blocks, villages and towns. Build and make good use of the Great Wall, Grand Canal, Long March, Yellow River, and Yangtze River National Cultural Parks, and optimize the construction and management system and mechanism. Strengthen the protection of archival documentary heritage and the rescue protection of ancient books, and strengthen the inheritance of Chinese classics. Improve the level of intangible cultural heritage protection and inheritance, and cultivate new scenes of inheritance experience. Strengthen and improve local chronicle work.





图2 中国世界遗产分布图

中国世界文化遗产 ^{20c}				中国世界自然遗产			
1	明清故宫 1-1 北京故宫 1-2 沈阳故宫	26	福建土楼	33-7	通济渠泗县段	42	黄龙
2	秦始皇陵及兵马俑	27	五台山	33-8	卫河（永济渠）滑县浚县段	43	九寨沟
3	莫高窟	28	登封“天地之中”历史建筑群	33-9	黎阳仓遗址	44	武陵源
4	周口店北京人遗址	29	杭州西湖文化景观	33-10	漕口枢纽	45	云南三江并流
5	长城 5-1 嘉峪关 5-2 山海关 5-3 八达岭 武当山古建筑群	30	元上都遗址	33-11	总督漕运公署遗址	46	四川大熊猫栖息地
6	拉萨布达拉宫历史建筑群 （含大昭寺、罗布林卡）	31	红河哈尼梯田文化景观	33-12	淮扬运河扬州段	47	中国南方喀斯特
8	承德避暑山庄及其周围寺庙	32	丝绸之路：长安—天山廊道的路网	33-13	江南运河常州城区段	47-1	贵州荔波
9	曲阜孔庙、孔林和孔府	32-1	汉长安城未央宫遗址	33-14	江南运河无锡城区段	47-5	重庆金佛山
10	庐山	32-2	汉魏洛阳城遗址	33-15	江南运河苏州段	47-2	重庆武陵
11	平遥古城	32-3	唐长安城大明宫遗址	33-16	江南运河嘉兴—杭州段	47-3	云南石林
12	苏州古典园林	32-4	隋唐洛阳城定鼎门遗址	33-17	江南运河南湾段	47-4	贵州施秉
13	丽江古城	32-5	高昌故城	33-18	浙东运河杭州萧山—绍兴段	48	三清山
14	北京皇家园林—颐和园	32-6	交河故城	33-19	浙东运河上虞—余姚段	49	中国丹霞
15	北京皇家祭坛—天坛	32-7	北庭故城遗址	33-20	浙东运河宁波段	49-1	贵州赤水
16	大足石刻	32-8	新安汉函谷关遗址	33-21	宁波三江口	49-5	江西龙虎山
17	皖南古村落—西递、宏村	32-9	崂山古道石梁段遗址	33-22	通惠河北北京旧城段	49-2	福建泰宁
18	明清皇家陵寝 18-1 明孝陵 18-5 清东陵 18-2 清福陵 18-6 明皇陵 18-3 清西陵 18-7 清昭陵 18-4 清东陵 18-8 十三陵	32-10	锁阳城遗址	33-23	通惠河通州段	49-6	江西龟峰
19	龙门石窟	32-11	悬泉置遗址	33-24	北、南运河天津三岔口段	49-3	湖南袁山
20	青城山—都江堰	32-12	玉门关遗址	33-25	南运河沧州—衡水—德州段	49-7	浙江江郎山
21	云冈石窟	32-13	克孜尔苏喀纳斯烽隧	33-26	会通河临清段	50	澄江化石地
22	高句丽王城、王陵及贵族墓葬 22-1 国内城、丸都山城及高句丽王陵和贵族墓葬 22-2 五女山城	32-14	克孜尔石窟	33-27	会通河阳谷段	51	新疆天山
23	澳门历史城区	32-15	苏巴什佛寺遗址	33-28	南旺枢纽	52	湖北神农架
24	殷墟	32-16	胡灵寺石窟	33-29	会通河微山段	53	青海可可西里
25	开平碉楼与村落	32-17	麦积山石窟	33-30	中河台儿庄段	54	梵净山
		32-18	彬县大佛寺石窟	33-31	中河宿迁段	55	中国黄（渤）海候鸟栖息地
		32-19	大雁塔	34	土司遗址	55-1	江苏盐城
		32-20	小雁塔	34-1	老司城遗址	55-2	上海崇明东滩
		32-21	天恩寺塔	34-2	唐崖土司城遗址	55-3	山东东营黄河口
		32-22	张善墓	34-3	海龙屯	55-4	河北沧州南大港
		33	大运河	35	左江花山岩画文化景观	55-5	辽宁大连蛇岛—老铁山
		33-1	含嘉仓160号仓窖遗址	36	鼓浪屿：历史国际社区	55-6	辽宁丹东鸭绿江口
		33-2	回洛仓遗址	37	良渚古城遗址	56	巴丹吉林沙漠—沙山湖泊群
		33-3	通济渠郑州段	38	泉州：宋元中国的世界海洋商贸中心	中国世界自然文化双遗产 ^{20c}	
		33-4	通济渠商丘南关段	39	普洱景迈山古茶林文化景观	57	泰山
		33-5	通济渠商丘夏邑段	40	北京中轴线——中国理想都城秩序的杰作	58	黄山
		33-6	柳孜运河遗址	41	西夏陵	59	峨眉山—乐山大佛
						60	武夷山

Chapter 35: Accelerate the development of cultural industries

Improve the cultural management system and production and operation mechanism, implement positive cultural and economic policies, vigorously develop cultural tourism, and empower economic and social development with culture.

Section 1 Improve the cultural industry system and market system

Implement the strategy of driving major cultural industry projects and expand the supply of high-quality cultural products. Transform and upgrade traditional cultural formats, promote the integration of culture and technology, promote the digital and intelligent empowerment and informatization transformation of cultural construction, develop new cultural formats such as digital animation, immersive performances, online broadcasts, short videos, and micro-short dramas, and guide and standardize the healthy development of online literature, online games, and online audio-visual. Deeply implement the integrated development project of publishing and deepen the reform and innovation of the whole

industry chain. Cultivate excellent cultural enterprises and brands, and promote the standardized and innovative development of cultural industry parks. Accelerate the construction of a unified, open, efficient, standardized, competitive and orderly cultural market, further promote the reform of comprehensive law enforcement in the cultural market, and deepen the reform of the approval system in the fields of film and television production, online audio-visual, etc.

Section 2 Promote the deep integration of culture and tourism

Deepen cultural and plastic tourism and promote the construction of a tourism power. Enrich the supply of high-quality tourism products, dig deep into characteristic resources and cultural connotations, and actively promote the integrated development of multiple formats. Develop red tourism, rural tourism, health tourism, industrial tourism, etc. according to local conditions, standardize the development of research tourism, and cultivate characteristic theme tourism routes and tourism performing arts projects. Improve tourism public services and improve the quality of tourism services in the whole chain. Strengthen the standardized management of cultural tourism project construction to prevent idle waste. Strengthen comprehensive supervision and safety management of the tourism market and improve the tourism consumption experience. Implement the inbound tourism promotion plan to improve the internationalization of inbound tourism facilitation.

Chapter 36 Enhancing the Influence of Chinese Civilization's Dissemination

Accelerate the construction of Chinese discourse and Chinese narrative system, improve the efficiency of international communication, strengthen foreign cultural exchanges and cooperation, and show a credible, lovely and respectable image of China.

Section 1 Building a More Effective International Communication System

Improve the international communication system and mechanism, innovate communication carriers and methods, expand overseas communication networks, build a multi-channel and three-dimensional external communication pattern, and comprehensively enhance the international discourse. Cultivate globalized, market-oriented, and professional international communication subjects, enhance the international communication capabilities of mainstream media, build an

international communication matrix for radio and television media, promote the international development of social media platforms, and promote the globalization, regionalization, and differentiated expression of Chinese stories and voices. Encourage the international operation of cultural enterprises, promote high-quality online literature, online games, film and television animation, high-quality exhibitions, etc. to go overseas, and strengthen the construction of key international communication bases and national cultural export bases.

Section 2 Deepening exchanges and mutual learning among civilizations

Carry out extensive international people-to-people exchanges and cooperation, strengthen multi-level dialogue among civilizations, and promote Chinese culture to the world. Hold the Global Civilization Dialogue Conference and continue to hold the Liangzhu Forum. Carry out brand activities such as "Understanding China" and "Orchid Award", and organize the Chinese Culture and Tourism Year (Festival) and overseas Chinese film festivals. Strengthen international development assistance in the field of cultural heritage and deepen international cooperation in the recovery and return of cultural relics. Support the dissemination and display of Chinese culture and the development of overseas Chinese studies. Strengthen regional country research.

专栏 14 社会主义文化繁荣发展	
01	党的创新理论研究阐释 持续编辑出版《习近平著作选读》、《习近平谈治国理政》等重要著作，编写修订习近平新时代中国特色社会主义思想分领域思想概论、学习纲要、学习问答等系列理论读物，加强对外翻译出版和海外传播。
02	文艺精品创作引导扶持 深入实施精神文明建设“五个一工程”、国家美术典藏计划、戏剧振兴行动计划。推进新时代山乡巨变创作、新时代文学攀登等项目。组织创作 100 部新时代经典纪录片、100 部优秀动画作品和系列优秀影视节目、微短剧。
03	公共文化设施建设 建成中央档案馆新馆、国家自然博物馆新馆、国家文献储备库，建设国家美术馆。提升公共图书馆、文化馆和新型公共文化空间服务水平，实施中小博物馆提升计划。
04	文化遗产保护传承利用 建设国家文化遗产科技创新中心、国家夏商文明考古研究中心。加强河西走廊国家文化遗产线路和蜀道、秦直道等整体性保护。实施“中国营造”重点计划。系统推进《永乐大典》、敦煌文献、简牍文献保护整理出版。实施重要革命旧址维修和馆藏革命文物修复计划。建设国家文物资源大数据库。保护提升世界文化遗产和一批历史文化名城、街区、村镇。
05	文化和旅游深度融合发展 依托优质文化资源，盘活利用存量设施，加强旅游休闲城市和街区建设，培育一批高品质旅游景区和度假区，打造一批精品旅游线路和产品。

Article 11 Improve the population development strategy and promote high-quality population development

Improve the population development strategy with a focus on responding to population aging and declining birthrate, improve the population service system covering the entire population and life cycle, optimize the population structure, improve the quality of the population, and support Chinese-style modernization with high-quality population development.

Chapter 37 Building a Fertility-Friendly Society

Optimize fertility support policies and incentives, effectively reduce the cost of family fertility and parenting education, strive to stabilize the size of the new birth population, and promote long-term balanced population development.

Section 1 Improve fertility support policies

Adhere to the policy orientation of fertility friendliness, and promote the integration of fertility support into various policies for economic and social development. Give full play to the role of childcare subsidies and special additional deduction policies for individual income tax for infant care and children’s education, and

explore the establishment of a dynamic adjustment mechanism for subsidy standards. Expand the coverage of the maternity insurance system, reasonably improve the level of medical expenses for prenatal examinations, basically realize the "no out-of-pocket payment" for hospitalized childbirth individuals within the scope of the policy, and include appropriate childbirth analgesia items in the scope of protection. Fully implement the maternity leave system, and encourage employers to implement a flexible work system for parents and employees of infants and young children under the age of 3. Strengthen fertility protection, implement early pregnancy care actions, pregnancy and birth defect prevention and control capacity improvement plans, and reduce infant mortality and maternal mortality to less than 3.5 ‰ and 12/100,000 respectively. Promote the standardized and orderly application of assisted reproductive technology and strengthen the guarantee of medical expenses. Explore subsidies for infants and young children to participate in basic medical insurance.

Section 2 Improve the childcare service system

Accelerate the construction of an inclusive childcare service system and expand the supply of service resources through multiple channels. Strengthen the supply of public childcare places, support kindergartens to develop integrated childcare services, and encourage the enrollment of children aged 2-3 years old. Support social forces to provide diversified and inclusive childcare services, and develop various models such as employer-run childcare, community embedded childcare, and family childcare points. Carry out in-depth demonstration pilots of childcare service subsidies, and improve the price formation mechanism of inclusive childcare services. Implement actions to improve the quality of childcare services to improve the safety and standardization of childcare services. Accelerate legislation on childcare services.

Section 3 Improve family development policies and fertility-friendly environments

Improve the policy system to support family development, and promote marriage and childbearing at the appropriate age, eugenics and childbearing, and husband and wife sharing childcare responsibilities. Cultivate a new culture of marriage and childbearing, advocate a positive concept of marriage and childbearing, and effectively manage bad habits in marriage and funeral. Support children from families with multiple children to study in the same school, and housing security and

housing purchase policies are tilted towards families with many children. Promote the child-friendly transformation of public spaces and the allocation of maternal and infant facilities. Implement the Family Education Promotion Law, give full play to the role of community parent schools, and strengthen family education guidance services. Improve the all-round assistance and guarantee system for special family planning families. Strengthen the comprehensive management of the sex ratio of the birth population. Improve the population monitoring system and forecasting and early warning system.

Chapter 38 Conduct education that satisfies the people

Adhere to the priority development of education, implement the fundamental task of cultivating morality and cultivating people, deepen the comprehensive reform of education, improve the allocation mechanism of educational resources that are compatible with population changes, build a high-quality education system, and cultivate socialist builders and successors with all-round development of morality, intelligence, physical fitness, art and labor.

Section 1 Implement the project of cultivating morality in the new era

Unremittingly use Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era to forge the soul and educate people, strengthen the construction of "great ideological and political courses", improve the curriculum and teaching material system, fully implement the curriculum plan of ideological and political courses in colleges and universities in the new era, and deeply implement quality education to promote the healthy growth and all-round development of students. Innovate the form of practical education, build special courses for college students' social practice, establish a national research system in primary and secondary schools, and promote the effective integration of ideological and political classrooms and social classrooms. Implement the student physical fitness plan, carry out school aesthetic education infiltration actions, labor habit development plans, and popularize mental health education. Improve the student financial aid system covering the whole school period. Implement the national common language popularization and quality improvement action. Carry forward the spirit of educators, strengthen the construction of teachers' ethics and style and the guarantee of teachers' treatment, implement the project to improve teachers' educational capabilities, and cultivate a high-level teaching team.

Improve the mechanism of collaborative education between schools, families and society. Deepen the reform of education evaluation and establish differentiated management and evaluation mechanisms. Guide and standardize the development of private education.

Section 2 Promote the expansion and quality of basic education

Strengthen the dynamic adjustment of basic education resources across school sections and the allocation of surplus and vacancy, and expand the supply of educational resources from the net inflow of school-age population into cities and towns. Promote the high-quality and balanced development of compulsory education, strengthen the overall deployment and exchange of teachers in the region, promote small-class teaching in an orderly manner, and run necessary small-scale rural schools. Promote the high-quality and inclusive development of preschool education, increase the proportion of public kindergarten degrees, and increase the gross enrollment rate of preschool education to 95%. Expand the resources of ordinary high schools, deeply implement the county-level ordinary high school revitalization plan, and the completion rate of high school education has reached 88%. Steadily expand the scope of free education and explore extending the period of compulsory education. Promote the reform of the high school entrance examination in an orderly manner, expand the proportion of high-quality high school enrollment indicators to schools, and support qualified places to carry out balanced allocation of enrollment pilots. Coordinate the promotion of "double reduction" and the improvement of education and teaching quality. Improve the guarantee mechanism for special education and special education.

Section 3 Promote the quality and expansion of higher education

In accordance with the basic positioning of running schools such as research, application, and skills, the reform and development of colleges and universities will be promoted by category. The gross enrollment rate of higher education has reached 65%, and the proportion of undergraduate enrollment and postgraduate education level in higher education has been steadily increased. Vigorously develop postgraduate education for professional degrees and increase the proportion of master's and doctoral training in engineering. Expand high-quality higher education resources through multiple channels, increase the construction of high-level research universities, and build strong application-oriented undergraduate universities. The new higher education resources are moderately inclined to the populous provinces

and the central and western regions. Study timely adjustment of the per capita education funding standard for undergraduates, and continue to improve basic conditions such as student dormitories. Expand the opening up of high-level education, encourage foreign high-level science and engineering universities to cooperate in running schools in China, and strengthen the brand and capacity building of "Study in China". Deeply implement the education digitalization strategy. Optimize public services for lifelong learning and improve the national open university system.

Section 4 Improving the ability of vocational schools to run schools

Promote the construction of a modern vocational education system and improve the quality and attractiveness of vocational education. Optimize the layout of vocational education that is coordinated with regional development and connected with the industrial layout, and promote professional settings to closely connect with the needs of the industrial chain innovation chain. Deepen the reform of secondary vocational education, run a small but refined secondary vocational school, build a higher vocational school with distinctive characteristics, and support the integrated development of secondary and higher vocational schools. Build a number of high-level undergraduate vocational schools and promote the integration of vocational education undergraduate and professional degree education. Implement the talent training model of the integration of industry and education, improve the education mechanism of both moral and technical and engineering, and encourage leading enterprises in the industry to hold or participate in the establishment of vocational schools.

专栏 15 高质量教育体系建设	
01 基础教育扩优提质	保障普惠性学前教育资源有效供给。实现义务教育学校标准化建设全覆盖。以常住人口多的地区和人口流入地为重点，建设 1000 所以上优质普通高中。支持中学实验仪器设备提档升级，建设一批以高水平科学教育为特色的普通高中。
02 优质高等教育资源扩容	支持建设若干“双一流”高校新校区，“双一流”高校本科招生数增加 10 万人以上，建设 200 所左右高水平应用型本科高校、在有条件的高校建设若干优质特色学科专业。面向中西部、东北等地区布局建设高等研究院。实施国家基础研究创新提升工程，面向重点领域建设若干国家交叉学科中心和国家拔尖创新人才培养学院。依托国家卓越工程师学院建强一批工程师技术中心，建成 150 个左右国家产教融合创新平台。
03 现代职业教育体系建设	建设 60 所左右高水平高等职业学校和 160 个左右高水平专业群，支持优质中等职业学校和专业建设。建设一批优质技师学院和 100 个优质专业。聚焦集成电路、人工智能、低空经济等重点产业和现代服务业，建设 200 个产教融合实训基地，支持一批高水平职业院校更新先进实训设备。
04 特殊教育补短板	推进特殊教育学校标准化建设，充分依托存量资源，支持有需求的县办好达到标准的特殊教育学校，支持人口规模大的城市建设孤独症儿童特殊教育学校，鼓励康教融合。将特殊教育纳入师范类学生必修课程。

Chapter 39 Accelerating the Construction of a Healthy China

Implement the health priority development strategy, improve the health promotion policy system, improve the effectiveness of the patriotic health campaign, promote the transformation from treatment-centered to health-centered, provide fair, accessible, systematic and continuous health services for the people, and improve people's health level.

Section 1 Improve the public health system

Strengthen public health capabilities, deepen social co-governance, medical and prevention coordination, and medical and prevention integration, and establish and improve infectious disease prevention and control, emergency response, medical treatment, material support, and supervision and management systems. Strengthen the construction of the disease control system, improve the capacity of infectious disease surveillance, early warning and epidemiological investigation, improve the network of public health laboratories, and build a hierarchical and hierarchical triage treatment system. Strengthen the prevention and control of major infectious diseases and improve the joint prevention and control mechanism. Dynamically optimize the types of vaccines in the national immunization program. Improve the emergency medical rescue

and pre-hospital first aid system, and improve blood security and emergency response capabilities. Strengthen mental health and mental health services, and strengthen early detection and comprehensive intervention of common mental disorders and psychological problems in key populations. Strengthen the prevention and control of occupational diseases. Implement reasonable dietary actions and national nutrition plans, and continue to carry out healthy weight management actions.

Section 2 Building a high-quality and efficient medical service system

Optimize the functional positioning and layout of medical institutions, and improve the hierarchical diagnosis and treatment system. Promote the expansion and sinking of high-quality medical resources and the balanced layout of regions, steadily and orderly promote the construction of national medical centers, and promote the quality and efficiency of national regional medical centers. Implement the project of strengthening the foundation of medical and health care, strengthen the operation guarantee of counties, districts and primary medical institutions, basically achieve full coverage of county-level medical communities, improve close coordination, promote the construction of compact urban medical groups, improve the itinerant medical system, improve the coverage and sensitivity of family doctor services, increase the proportion of diagnosis and treatment volume in primary medical and health institutions, and reasonably increase the allocation of drug varieties. Strengthen the comprehensive prevention and control of chronic diseases, develop the whole chain of prevention and treatment services, improve the system of early screening, early diagnosis and early treatment, and reduce the premature mortality rate of major chronic diseases to less than 13%. Expand the supply of rehabilitation nursing and hospice care services, and implement the expansion and upgrading project of rehabilitation nursing. Strengthen the construction of general practitioners, practitioners and nurses, and improve the level of standardized training for residents. Promote the construction of digital intelligence for national health, and promote the sharing and mutual recognition of inspection results.

Section 3 Improve the coordinated development and governance mechanism of medical care and medical insurance and medicine

Deepen the reform of the medical and health system, and promote the unification of goals, policy convergence, information connectivity, and regulatory linkage. Deepen the reform of public hospitals with a public

welfare orientation, establish a dynamic adjustment mechanism for the establishment of public hospitals, improve the charging mechanism led by medical services, improve the remuneration system, standardize the practice of medical institutions and medical personnel, and strengthen the guarantee of the rule of law in the medical and health field. Guide and standardize the development of private hospitals. Deepen the reform of medical insurance payment methods, optimize the use of surplus funds, improve the differentiated payment policies of medical institutions at different levels, reduce the burden of personal expenses on insured people, and improve the efficiency of medical insurance fund use. Improve the drug price formation mechanism and improve the centralized procurement policy of drugs and medical consumables. Optimize the review and approval of innovative drugs and drugs urgently needed in clinical practice, improve the mechanism for medical insurance to support the high-quality development of innovative drugs and medical devices, improve the catalogue of innovative drugs, and encourage commercial insurance to expand the scope of innovative drug payment.

Section 4 Promote the inheritance and innovation of traditional Chinese medicine

Promote the revitalization and development of traditional Chinese medicine and promote the integration of traditional Chinese and Western medicine. Improve the service system of traditional Chinese medicine, improve the service capacity of grassroots traditional Chinese medicine, strengthen the construction of advantageous specialties of traditional Chinese medicine, and develop collaborative services of traditional Chinese and Western medicine. Promote scientific and technological innovation in traditional Chinese medicine and implement the training project of talents with traditional Chinese medicine characteristics. Strengthen the protection and utilization of traditional Chinese medicine resources and the construction of authentic medicinal material production bases, strengthen the discovery and transformation of traditional Chinese medicine preparations and classic prescriptions, improve the quality of traditional Chinese medicine, and expand and strengthen the traditional Chinese medicine industry. Promote the reform of medical insurance payment methods in line with the characteristics of traditional Chinese medicine. Promote the culture of traditional Chinese medicine and promote traditional Chinese medicine to the world.

Section 5 Accelerate the construction of a sports power

Actively develop mass sports, widely carry out national fitness activities, strengthen the popularization of youth fitness, and the proportion of people who regularly participate in physical exercise has reached about 40%. Improve the public service system for national fitness and strengthen the layout and construction of venues and facilities around the masses. Reform and improve the management system and operation mechanism of competitive sports, strengthen the training of reserve talents and the research and development of sports science and technology equipment, and improve the comprehensive strength of competitive sports. Prepare for major international events with high quality and run the National Games well. Promote the revitalization and development of the "three balls" and deepen the reform of the football field. Enrich the supply of high-quality sports products and services, encourage the development of the event economy, promote the safe and orderly opening of waters, airspace, mountains, etc. to outdoor sports, continue to consolidate and expand the achievements of "driving 300 million people to participate in ice and snow sports", and promote the high-quality development of the sports industry.

专栏 16 健康中国建设	
01	公共卫生能力建设 提升中国疾病预防控制中心综合能力。加强国家紧急医学救援基地建设。布局建设 10 个国家区域血液安全中心。
02	优质医疗服务提升 聚焦重点病种加强高水平医院建设，支持 60 个省域优质医院提升临床诊疗水平。推动病房设施和设备老旧的医院开展病房改造、医疗设备更新。
03	医疗卫生强基 支持 1000 个紧密型县域医共体建设，推进县级医院、重点中心乡镇卫生院提质升级，加强县区医学影像、心电诊断、医学检验、消毒供应、药品供应和药学服务等资源共享。
04	国家医学中心建设 围绕高水平重点专科方向，支持若干国家医学中心建设，提升疑难危重疾病诊治、临床技术引领、医学科研转化和领军人才培养能力。
05	重点人群医疗服务补短板 支持有条件的二级医院提供康复和护理服务。支持省级和重点地市级精神卫生服务机构建设。加强医疗卫生机构儿科服务能力建设。
06	中医药传承创新 支持建设国家中医药传承创新中心、中西医协同旗舰医院和中医优势专科中心，更好发挥中医药独特优势和作用。
07	体育场地设施建设 实施群众运动空间扩容计划，鼓励有条件的地方挖掘“金角银边”，建设更加便利可及的体育设施。以足球等为重点，支持青少年竞技体育训练设施建设。推动建设冰雪、山地等 100 个高质量户外运动目的地。

Deeply implement the national strategy of actively responding to population aging, improve the policy mechanism for the coordinated development of the elderly care industry and industry, and promote the elderly to have something to do, and the elderly to have fun.

Section 1 Improve the urban and rural elderly care service network

Coordinate the layout of elderly care service facilities, optimize the supply of basic elderly care services, and promote the expansion and quality and efficiency of elderly care services. Deepen the reform and development of elderly care services, and promote the classification reform of elderly care institutions in an orderly manner. Develop community embedded elderly care services, and cultivate professional, branded, and chained community elderly care service institutions. Develop family pension beds and promote the transformation of home for the elderly. Develop mutual assistance elderly care services. Improve the care system for the disabled and dementia elderly, increase the supply of nursing beds in elderly care institutions, and actively promote the combination of medical and nursing care. Promote long-term care insurance and improve a unified ability assessment system for the elderly. Promote the professionalization of elderly care service personnel and improve the quality and efficiency of comprehensive supervision of elderly care services. Strengthen the care and assistance of the elderly living alone and empty nesters.

Section 2 Create a colorful life for the elderly

Integrate the positive outlook on aging and healthy aging into the whole process of economic and social development, carry out in-depth education on the national conditions of population aging, and create a social environment of filial piety and respect for the elderly. Vigorously develop the silver economy, enrich the supply of products and services for the elderly, cultivate leading enterprises and well-known brands in the silver economy, explore the establishment of a certification system for silver products, and improve the statistics of the silver economy. Actively develop human resources for the elderly, steadily implement the gradual delay of the statutory retirement age, optimize age restriction policies in employment and social security, expand diversified jobs suitable for the elderly, and carry out the "Silver Age Action" in depth. Expand the supply of educational resources for the elderly, develop universities for the elderly, and meet the spiritual and cultural needs of the elderly. Strengthen

preferential treatment and protection of the rights and interests of the elderly. Strengthen the transformation of public facilities for the elderly, continue to carry out the “smart help the elderly” action, promote the convenient handling of high-frequency matters related to the elderly and the ease of use of service scenarios, and develop comprehensive services for the elderly.

专栏 17 “一老一小”服务优化提升	
01	养老机构提质增效 对建成时间较长、设施老旧的公办养老机构，以护理型床位改造和设施设备更新等为重点，鼓励通过公建民营等方式，推动 2000 个公办养老机构达到二级以上标准，提升设施安全水平。在有条件的综合性养老服务机构推广应用智能服务系统、智能辅助器具、智慧消防安防系统等。
02	社区养老服务提升 推进社区养老服务设施补短板，增强照护服务能力和养老服务功能，社区养老服务机构和设施覆盖率达到 70%。
03	医养结合能力提升 支持有条件的综合性医院发展医养结合服务。支持有需求的乡镇卫生院完善设施条件，扩大失能失智老年人照护服务供给。
04	普惠托育扩容提质 以城市为单元整体推进普惠托育服务发展，推进托育综合服务中心布局和社区普惠托育设施、托幼一体机构改扩建，实现地市级托育综合服务中心全覆盖。
05	生育医疗服务提升 升级改造 10 个国家区域生殖健康中心，实现每个省份至少建成一所高水平妇幼保健机构。推动助产机构提升服务水平。

Chapter 12 Strengthen the protection and improvement of people’s livelihood and solidly promote the common prosperity of all people

Adhere to ensuring and improving people’s livelihood in high-quality development, insist on doing our best and doing what we can, improve the basic public service system, implement more fair, inclusive, accurate and powerful social policies, strengthen the construction of inclusive, basic and comprehensive people’s livelihood, solve the problems of the people’s urgency, difficulty and longing, smooth social mobility channels, and improve the quality of people’s lives.

Chapter 41 Promote high-quality and full employment

Deeply implement the employment priority strategy, adhere to the combination of expanding employment capacity and improving employment quality, improve employment promotion mechanisms, and build an employment-friendly development model.

Section 1 Strengthen employment priority policies

Take high-quality and full employment as a priority goal of economic and social development, and improve the employment impact assessment mechanism of major policies, major projects, and major productivity layouts. Strengthen the coordination of industry and employment, implement actions to stabilize jobs, expand capacity and improve quality, continue to strengthen policy support for enterprises in industries that absorb more employment such as foreign trade, construction, accommodation, and catering, fully tap the employment potential of the service industry and emerging fields, and promote the healthy development of flexible employment and new employment forms. Stabilize and expand the employment of key groups such as college graduates, migrant workers, and retired soldiers. Strengthen employment assistance for groups in difficulty, promote the re-employment of the unemployed, and ensure that at least one person from zero-employment families is employed. Increase support for entrepreneurship and enhance the employment effect of entrepreneurship. Comprehensively respond to the impact of changes in the external environment and the development of new technologies such as artificial intelligence on employment. Establish a high-quality full employment evaluation system.

Section 2 Large-scale vocational skills training

Improve the matching mechanism between human resources supply and demand, improve the lifelong vocational skills training system, and strive to solve structural employment contradictions. With market-oriented training as the leading body and independent training of industry enterprises as the main body, give full play to the advantages of colleges and socialized training institutions and expand the supply of high-quality training. Coordinate the use of employment subsidy funds and unemployment insurance funds to support vocational skills training, and guide enterprises to withdraw and use employee education funds in full according to regulations. Promote training subsidies directly to enterprises and trainees, and implement a training subsidy application system for key unemployed groups. Improve the occupational classification, occupational standards and skilled personnel evaluation system, deeply implement the "new eight-level worker" vocational skill grading system, and build a national qualification framework system. Run the WorldSkills Competition well.

Section 3 Strengthening employment services and the protection of workers' rights and interests

Improve the employment support and public service system to create a fair and orderly employment environment. Improve the labor standard system and labor relations consultation and coordination mechanism, improve the protection system for the rights and interests of workers in flexible employment and new forms of employment, promote platform enterprises to fairly formulate labor rules, employ workers in accordance with laws and regulations, and build harmonious labor relations. Accelerate the digital intelligence of mobile personnel file services. Strengthen the guidance of career selection and employment concepts. Improve the labor and employment laws and regulations, improve the efficiency of labor relations conflict mediation and arbitration, improve the labor security supervision system, urge enterprises to implement the working hour system in accordance with the law, and effectively control employment discrimination, wage arrears, uninsurance, illegal layoffs, etc. Improve the statistical monitoring and risk early warning system of employment and unemployment, and improve the mechanism for preventing and resolving large-scale unemployment risks.

专栏 18 就业促进与服务提升	
01 重点群体就业支持	实施高校毕业生等青年就业支持计划，完善政策激励、职业介绍、职业指导、就业见习全链条支持体系。强化劳务输入地和输出地协同，打造特色劳务品牌。统筹用好公益性岗位，做好困难群体就业兜底帮扶。
02 “技能照亮前程”培训行动	聚焦先进制造、数字经济、生活服务等领域，支持重点群体参加就业技能培训。建设国家级高技能人才培训基地和技能大师工作室，支持建设一批公共实训基地。鼓励企业开展新型学徒制培训和技师培训。
03 就业公共服务提质	加强“家门口”就业服务，提高就业公共服务可及性。健全全国就业信息资源库和智慧就业服务平台，加强就业信息服务，促进就业供求精准匹配，强化就业大数据监测。建立人工智能对就业影响的调查和应对机制，加强稳岗保障、转岗培训和就业支持。
04 创业带动就业效能提升	强化创业培训、创业服务、创业孵化、创业活动联动支持，分类推进“科技成果+创业”、“产业发展+创业”、“职业技能+创业”、“民生需求+创业”，打造高质量创业孵化载体。

Chapter 42 Improving the Income Distribution System

Adhere to the distribution according to work as the main body and the coexistence of various distribution methods, improve the system of coordination and supporting of primary distribution, redistribution and third distribution, increase the proportion of residents’ income in the

distribution of national income, and increase the proportion of labor remuneration in the primary distribution.

Section 1 Optimize the pattern of primary distribution

Improve the initial distribution mechanism in which various elements are evaluated by the market and remuneration is determined according to the contribution, and promote the more workers work, the more skilled people, and the more innovators get. Improve the mechanism for determining workers' wages, reasonable growth, and payment guarantees, implement the collective wage consultation system, improve the minimum wage adjustment mechanism, and strengthen the macro guidance of enterprise wage distribution. Deepen the reform of the wage determination mechanism of state-owned enterprises, improve the wage and subsidy system of government agencies and institutions, and increase the tilt of wage distribution to the grassroots front line and difficult areas. Improve the enterprise salary survey and information release system. Increase the property income of urban and rural residents through multiple channels, improve the dividend incentive and restraint mechanism of listed companies, enrich financial products and services that meet the wealth management needs of residents, and increase the proportion of farmers' land appreciation income sharing. Strengthen the distribution policy oriented to increasing the value of knowledge, allow more qualified state-owned enterprises to carry out various forms of medium and long-term incentives among scientific researchers guided by innovation and creativity, and accelerate the construction of a skill-oriented salary distribution system.

Section 2 Increase the adjustment of income distribution

Strengthen the redistribution adjustment of taxation, social security, transfer payments, etc., and optimize the income distribution pattern. Increase the intensity and accuracy of tax adjustment, improve the tax service and supervision system for natural persons, and implement unified taxation of labor income. Give full play to the role of special additional deduction policies and increase individual income tax deductions. Explore and improve the tax adjustment mechanism for capital gains, and strengthen tax supervision for high-income earners. Strengthen the function of mutual assistance and mutual assistance in social security, and gradually narrow the gap between institutions and regions in financing and treatment security. Optimize the positioning of transfer payment functions and strengthen the adjustment function of general transfer payments to narrow the financial gap between regions.

Improve the disaster relief system. Give better play to the role of the third distribution, promote and standardize the development of public welfare and charity, and explore effective forms of charity.

Section 3 Steadily expand the size of middle-income groups

Formulate and implement plans to increase the income of urban and rural residents, effectively increase the income of low-income groups, increase the proportion of middle-income groups, and promote the formation of an olive-shaped distribution pattern. Focus on key groups to accurately implement the income increase policy, improve the employment matching degree of college graduates, promote the "double improvement" of skilled workers' salaries and skills, fully implement the wage payment guarantee system for migrant workers, take multiple measures to promote the stable operation of small and medium-sized business owners and individual industrial and commercial households, actively cultivate high-quality farmers and rural prosperity leaders, and improve the ability to increase income and get rich. Standardize the order of income distribution and wealth accumulation mechanisms, support hard work and innovation to get rich legally, encourage the rich first to get rich and then get rich to promote common prosperity, reasonably regulate excessive income, and ban illegal income.

Chapter 43 Improve the social security system

Focus on strengthening the protection of key groups and enhancing the sustainability of the system, and improve the multi-level social security system that covers the whole people, coordinates urban and rural areas, is fair and unified, safe and standardized, and sustainable.

Section 1 Steadily improve the level of social security

Implement high-quality insurance participation actions and continue to expand social insurance coverage. Accelerate the development of a multi-level and multi-pillar pension insurance system, improve the mechanism for determining and adjusting benefits, gradually increase the basic pension for urban and rural residents, tilt the adjustment of the basic pension for retirees to groups with lower benefits, expand the coverage of enterprise annuities, improve personal pension policies, and vigorously develop commercial pension insurance. Improve the multi-level medical security system, improve the settlement of medical treatment in other places, and give full play to the role of

commercial medical insurance in supplementary protection. Increase the participation rate of flexible employment personnel, migrant workers, and new employment forms, reasonably determine the payment base, and clarify the payment responsibilities of employers and platform enterprises. Expand the coverage of social insurance such as unemployment and work-related injuries, and establish and improve the occupational injury protection system. Improve the transfer and continuation policy of social security relations and improve the efficiency of pension insurance relationship transfer and continuation. Optimize the national unified social security public service platform and handling management services.

Section 2 Enhancing the sustainability of the social insurance system

Improve the actuarial system of social insurance, and improve the long-term raising, overall adjustment, value preservation and appreciation of social security funds and safety supervision mechanisms. Optimize and strengthen the social security strategic reserve fund, and continue to transfer state-owned capital to enrich the social security fund. Strengthen incentives for insurance payment, encourage qualified collective economic organizations to subsidize urban and rural residents to participate in insurance payments, and reasonably raise the financial subsidy standards for basic medical insurance for urban and rural residents. Improve and implement the national overall planning system for basic pension insurance, basically realize the provincial overall planning of basic medical insurance, and consolidate the provincial overall planning of unemployment and work-related injury insurance. Improve the investment policy and supervision system of social security funds, strengthen information disclosure and performance evaluation, and strengthen the supervision of medical insurance funds.

Section 3 Improve the social assistance system

Improve the social assistance system with hierarchical classification and urban and rural coordination. Improve the basic living assistance system and the special assistance system, dynamically adjust social assistance standards, and strengthen assistance for families on the verge of subsistence allowance and families with rigid expenditure difficulties. Actively develop service-based social assistance and strengthen the overall coordination of various social assistance policies. Improve the temporary assistance system, and

comprehensively promote the direct implementation of assistance from the place where the emergency occurs. Improve the monitoring mechanism for the identification of assistance recipients, strengthen the effective connection between the assistance system and other policies, and stimulate the endogenous motivation of assistance recipients to get out of trouble.

Chapter 44 Promote the high-quality development of real estate

Accelerate the construction of a new model of real estate development, improve the housing system with multi-subject supply, multi-channel guarantee, and simultaneous rental and purchase, and achieve a higher level of housing.

Section 1 Improve the housing security system

Optimize the supply of affordable housing, strengthen the housing security of urban low-income households with housing difficulties, better meet the basic housing needs of working groups with housing difficulties and low incomes, and gradually solve the phased housing difficulties of new citizens, young people and other groups. Strengthen the management of the whole process of affordable housing, and improve the management mechanism for application, waiting, rental allocation, use, and withdrawal. Explore the orderly conversion and overall use of rental and allocation affordable housing listings. Deepen the reform of the housing provident fund system, expand the scope of use, and support flexible employment personnel to participate in the housing provident fund system.

Section 2 Promote the stable and healthy development of the real estate market

Improve the basic system of commercial housing development, financing, and sales. Implement the real estate development project company system and the financing host bank system to support the reasonable financing needs of real estate, and promote the sales of existing houses in a strong and orderly manner. Rationally arrange the scale and layout of real estate land, and promote the coordination of land supply with existing housing and population changes. Fully give the city government the autonomy to regulate the real estate market. Promote the classified disposal of undeveloped land and projects under construction, and promote the revitalization and utilization of existing commercial housing and idle commercial office buildings.

Increase the supply of improved housing due to the city's policies. Build a safe, comfortable, green and intelligent "good house", and implement housing quality improvement projects and property service quality improvement actions. Standardize the development of the housing rental market and cultivate market-oriented and professional rental enterprises. Establish a safety management system for the whole life cycle of housing.

Chapter 45: Steadily Promote the Equalization of Basic Public Services

Enhance the balance and accessibility of basic public services, and promote the equalization of basic public services to make more obvious and substantive progress.

Section 1 Establish a system for equalizing basic public services

Formulate and implement plans and policies for the equalization of basic public services, accelerate the equal enjoyment of basic public services by the permanent population, promote the balanced development of basic public services in urban and rural areas within the county in an orderly manner, and gradually narrow the gap between regional basic public service resources. Guided by the fairness of opportunities and the roughly equivalent effect, establish an evaluation standard system for the equalization of basic public services, refine the evaluation standards by field, and explore the evaluation of the degree of equalization. Focus on the fields of early childhood education, learning and teaching, labor and income, medical treatment for the sick, support for the elderly, housing and housing, and support for the weak, improve the scope and content of basic public services, timely include service items urgently needed by the masses, dynamically adjust national standards, and strengthen the overall planning of inter-regional standards. Promote more public services to sink to the grassroots level, cover rural areas, and tilt to remote areas and people in difficulty. Strengthen the overall planning of the supply of basic public services at the county level, and improve the long-term mechanism for investment guarantees.

Section 2 Comprehensively promote the provision of basic public services in places of permanent residence

Improve the public resource allocation mechanism that matches the permanent population. In cities where the population is concentrated,

standardize the implementation of the gradient supply of scarce public services with the main condition of employment and residence, and gradually reduce the gradient level and service differences. Implement the policy of participating in basic medical insurance for urban and rural residents with residence permits. Gradually include the unsettled permanent population in the scope of child care and social assistance in the permanent residence. Comprehensively deepen the reform of public institutions, optimize the structural layout of public institutions in the field of public services, and consolidate and improve the financial transfer payment distribution mechanism that fully considers the number of service recipients and service costs of the permanent population.

Chapter 46: Protecting the development rights and interests of all groups

Improve the care service system, create a social environment that effectively protects the development rights and interests of women, minors, young people, and the disabled, and improve the level of service guarantee for veterans.

Section 1 Promoting gender equality and women's all-round development

Adhere to the basic national policy of gender equality, and ensure that women participate equally in economic and social development, exercise democratic rights equally, and enjoy the fruits of reform and development on an equal basis in accordance with the law. Improve the maternal and child health service system, strengthen the comprehensive prevention and treatment of breast cancer and cervical cancer, and fully implement free human papillomavirus (HPV) vaccination for school-age girls. Guarantee women's equal rights to education and employment, protect the membership rights of rural women's collective economic organizations and land contracting and management rights in accordance with the law, and support women's participation in grassroots governance. Continue to prevent and stop domestic violence, and severely crack down on illegal and criminal acts that violate women's rights.

Section 2: Strengthening the care and protection of minors

Adhere to the priority development of children, and effectively protect children's rights to survival, development, protection and participation. Promote early screening and early intervention for

myopia, overweight, obesity and autism in children. Improve the level of children's medical care services and enrich the variety of children's medicines. Strengthen care services for children in need, promote classified assistance for migrant children and left-behind children, and effectively improve the level of welfare security. Improve early childhood development services. Formulate and implement an action plan for the prevention and control of child injury, strengthen the prevention and management of juvenile delinquency, and effectively prevent and control student bullying. Strengthen the online protection of minors, and expand the space and position for online education. Promote child-friendly construction and create a social environment that cares for the next generation.

Section 3 Support youth development

Improve plans and policies to promote youth development, and create good conditions for young people to grow into talents and make contributions. Strengthen the ideological and political guidance and value shaping of the majority of young people, carry out in-depth youth contribution actions in the fields of scientific and technological innovation and rural revitalization of Chinese youth in the new era, and support young people to strive to be the vanguard and main force in all fields and aspects of work. Help young people solve practical difficulties such as education, innovation and entrepreneurship, marriage and childbirth, housing security, and social integration. Improve the mechanism for expressing the interests of young people and responding to their demands, and expand the channels for young people to participate in social governance in an orderly manner.

Section 4: Strengthen service guarantees for retired soldiers

Deepen the reform of the management and security of veterans, and improve the organizational management, work operation, and policy system. Improve mechanisms for determining and adjusting preferential treatment benefits, strengthen the overall management of preferential treatment projects, and improve the system of assistance and legal services for veterans. Deepen the management reform of preferential care hospitals and glorious hospitals, and improve the preferential care medical and health care system. Promote high-quality resettlement and employment of retired soldiers, improve resettlement methods, and strengthen policy support and service guidance. Improve the system of honorary incentives and commendations for veterans. Strengthen and

improve the creation of double support models. Vigorously carry forward the spirit of heroes.

Section 5 Improving the protection and development capacity of persons with disabilities

Improve the social security system and care service system for the disabled, and promote the all-round development of the cause of the disabled. Strengthen the protection for groups with severe disabilities, multiple disabilities, and multiple disabilities in one household, improve the living subsidy system for the disabled in difficulty, the nursing subsidy system for the severely disabled, and the dynamic adjustment mechanism of subsidy standards, strengthen the rehabilitation and assistance for disabled children, and improve the subsidy system for the adaptation of assistive devices for the disabled. Improve community and family support for people with disabilities, strengthen care for people with severe disabilities, and develop community rehabilitation for people with mental disorders. Strengthen employment assistance for the disabled, and improve the promotion mechanism for proportional employment, centralized employment, and independent employment. Develop culture and sports for the disabled. Further promote the assistance of science and technology to the disabled, and strengthen the construction of barrier-free environments for public facilities, information exchange, and social services.

专栏 19 社会关爱服务提升	
01 困境儿童和留守儿童关爱	加大困境儿童基本生活保障力度，完善医疗康复、基本公共教育、心理健康关爱、人身安全、法定监护等服务保障体系。拓展儿童福利机构服务功能，面向社会提供养护、康复、特殊教育等服务，扩大未成年人救助保护服务覆盖面。对留守儿童、散居孤儿和事实无人抚养儿童定期开展关爱活动。
02 退役军人优抚和烈士褒扬	提升优抚医院、光荣院等服务能力。实施烈士纪念设施改造，提升展陈和管护水平。持续做好失踪烈士遗骸搜寻保护和为烈士寻亲工作。
03 残疾人服务	建设一批专业化的残疾人康复、托养照护、职业教育等服务设施。提升康复机构专业化服务能力，办好康复大学。鼓励有条件的养老机构设立“老年父母+残疾子女”家庭照护单元。支持困难重度残疾人家庭无障碍改造。
04 公益性殡葬服务	建立健全基本殡葬服务制度，加强殡葬行业综合监管。建设改造一批殡仪馆，更新老旧火化设备。建设一批公益性节地生态安葬设施，因地制宜推广骨灰格位安葬、树葬、海葬等。

Chapter 13 Accelerate the comprehensive green transformation of economic and social development and build a beautiful China

Firmly establish and practice the concept that green waters and green mountains are golden mountains and silver mountains, take carbon peak and carbon neutrality as the traction, and improve the ecological civilization system as the guarantee, coordinate to promote carbon reduction, pollution reduction, green expansion and growth, improve the quality of the ecological environment, build a solid ecological security barrier, and enhance the momentum of green development.

Chapter 47 Actively and steadily promote and achieve carbon peaking

Coordinate development and emission reduction, solidly carry out carbon peaking actions, accelerate the adjustment and optimization of industrial structure, energy structure, transportation structure, etc., to ensure that the carbon peak target is achieved as scheduled.

Section 1 Fully implement the dual control system of total carbon emissions and intensity

Adhere to the combination of policy guidance and market incentives, and steadily implement policies and systems such as local carbon assessment, industry carbon control, enterprise carbon management, project carbon evaluation, and product carbon footprint. Establish a comprehensive evaluation and assessment system for carbon peaking and carbon neutrality, scientifically and reasonably decompose carbon emission dual control targets, and consolidate the responsibility for implementing carbon emission targets. Establish an industry carbon emission control mechanism, clarify carbon emission management requirements in key industries, and coordinate to promote production capacity governance and dual control of carbon emissions. Improve the management system of key energy consumption and carbon emission units. Strengthen the review of energy conservation and carbon emission evaluation of fixed asset investment projects, and implement equal or reduced carbon emission replacement of new, renovated and expanded high-energy-consuming and high-emission industrial projects. Formulate product carbon footprint accounting rules and standards, issue carbon emission quota standards for key products, and establish a product carbon label certification system. Improve the carbon emission statistical accounting system and dynamic monitoring and early warning mechanism, and regularly compile the national greenhouse gas inventory.

Expand the coverage of the national carbon emission trading market and accelerate the construction of a voluntary greenhouse gas emission reduction trading market.

Section 2 Promote energy conservation and carbon reduction in key areas

Carry out in-depth energy-saving and carbon reduction transformation, coal control and coal reduction, accelerate the coverage of new electricity consumption by new clean energy electricity, promote coal and oil consumption to peak, and reduce energy consumption per unit of GDP by about 10%. Effectively control high-energy-consuming and high-emission projects, accelerate the innovative application of green and low-carbon technology and equipment, orderly promote the transfer of high-capacity industries that meet the requirements to renewable energy resource-rich areas, and build zero-carbon factories and parks. Strengthen energy-saving and carbon-reducing transformation of existing buildings and municipal facilities, promote the large-scale development of ultra-low energy consumption and prefabricated buildings, and implement cooling energy efficiency improvement and green lighting actions. Accelerate the green and low-carbon transformation of the thermal system, carry out the utilization of waste heat resources and non-fossil energy heating according to local conditions, and promote the transformation of heat metering and charging according to heat in an orderly manner. Promote low-carbon substitution of transportation power, accelerate the electrification of freight and public sectors, and the application of green fuel vehicles and ships, and increase the proportion of rail and water transportation of bulk goods and the proportion of new energy vehicle transportation. Improve energy efficiency in emerging fields such as computing power facilities and 5G base stations. Improve the energy efficiency diagnosis mechanism in key areas, and deeply implement the energy efficiency label and energy efficiency "leader" system. Deepen the construction of green, low-carbon and high-quality development pilot zones.

Section 3 Enhancing Capacity to Respond to Global Climate Change

Adhere to the equal emphasis on mitigation and adaptation, comprehensively control greenhouse gas emissions, and actively respond to the adverse effects and risks of climate change. Strengthen the monitoring and control of non-carbon dioxide greenhouse gases, increase the increase of ecosystem carbon sinks, and improve the carbon sink

monitoring and accounting system. Improve the work system for adapting to climate change, strengthen the regional risk impact assessment of climate change on key vulnerable areas, and enhance the ability to cope with climate change, especially extreme weather. Actively participate in and lead global climate governance, adhere to the principle of common but differentiated responsibilities, fully implement the United Nations Framework Convention on Climate Change and its Paris Agreement, and deepen South-South cooperation on climate change.

专栏 20 碳达峰碳中和	
01 重点行业领域节能降碳	加大火电、钢铁、有色、石化、化工、建材等重点行业领域节能降碳改造力度，推广普及节能低碳技术，实现节能量 1.5 亿吨标准煤以上，公共机构单位建筑面积能耗降低 5%。
02 煤炭消费清洁替代	建设一批生物质掺烧、绿氨掺烧等煤电机组低碳化改造示范项目，全面实施煤化工低碳化改造项目，推进食品、纺织、造纸等行业燃煤锅炉和工业窑炉清洁化替代，推动煤炭消费量替代达到 3000 万吨/年。
03 零碳园区和零碳运输走廊建设	发展以绿色能源制造绿色产品模式，因地制宜发展绿电直供，建设 100 个左右国家级零碳园区。以货运量集中的运输通道为重点，建设充换电、氢氨醇加注、光储一体等设施，建设一批零碳运输走廊示范路段（航段）。
04 循环经济助力降碳	完善废弃物精细回收循环、再生资源加工利用、高品质再生材料推广应用体系，提升废弃电器电子产品、废旧动力电池、退役风电光伏设备、报废汽车等产品高值化规范化利用水平，主要资源产出率提高 16%左右。
05 非二氧化碳温室气体减排	在煤矿开采、种植养殖、废物处理、化工品生产等领域实施甲烷、氧化亚氮、氢氟碳化物等非二氧化碳温室气体治理工程，推动形成 3000 万吨二氧化碳当量减排能力。
06 碳达峰碳中和基础能力提升	建设国家碳排放数据综合管理系统、国家温室气体排放因子数据库、国家碳计量实验室。加强二氧化碳捕集和生物消纳技术创新及工程化应用，支持碳捕集利用与封存示范项目建设。

Chapter 48 Continuous improvement of environmental quality

Adhere to environmental protection for the people, fully implement precise and scientific pollution control in accordance with the law, pay more attention to source treatment, strengthen the coordination of pollution reduction and carbon reduction, multi-pollutant control, and regional governance, and accelerate the improvement of environmental quality from quantitative to qualitative.

Section 1 Fight the battle of blue sky, clear water, and pure land in depth

Continue to further promote pollution prevention and control, and improve the quality of the air, water and soil environment with higher standards. With key areas such as Beijing-Tianjin-Hebei and its surroundings, the Yangtze River Delta, and the Fenwei Plain as the main battlefield, we will strengthen the control of fine particulate matter (PM_{2.5}), further promote the transformation of ultra-low emissions in key industries, promote the source substitution of volatile organic compounds and the whole process treatment, formulate the next stage of motor vehicle emission and oil quality standards, deepen the graded management of atmospheric environmental performance, reduce nitrogen oxides and volatile organic compound emissions by more than 8% respectively, and further eliminate heavy pollution weather. Strengthen the prevention and control of air pollution in the middle reaches of the Yangtze River, Chengdu-Chongqing and other regions. Strengthen the control of catering fumes, foul odors and environmental noise pollution. Coordinate the management of water resources, water environment, and water ecology, focus on solving outstanding problems in the whole basin and across provincial borders, strengthen the governance and ecological protection of important rivers, lakes and reservoirs, basically complete the investigation and rectification of sewage outlets into rivers and seas in key river basins, and reduce chemical oxygen demand and total phosphorus emissions by 6% respectively, consolidate the effectiveness of urban black and odorous water bodies, and basically eliminate black and odorous water bodies in counties and townships. Strengthen the prevention and control of soil pollution sources, and promote the safe use of contaminated cultivated land and construction land.

Section 2 Strengthen the prevention and control of environmental risks

Normalize the control of ecological and environmental risks to effectively protect public health and safety. Implement comprehensive solid waste management actions, actively promote source reduction, process control, terminal utilization and harmless management of the whole chain, and improve the level of standardized management and control of solid waste disposal. Strengthen the supervision of the whole process of hazardous waste, focus on controlling the risk of heavy metal pollution, and carry out the investigation and rectification of historical hidden dangers such as waste residue, mines, and tailings ponds. Deepen the treatment of new pollutants, and establish a collaborative management and risk control system for

persistent organic pollutants, endocrine disruptors, antibiotics, microplastics, etc. Promote high-standard design, high-quality construction, and high-level operation of nuclear facilities, deepen the safety supervision of the first new reactor, strengthen the decommissioning and treatment of old facilities and the disposal of radioactive waste, and improve the monitoring capacity of the radiation environment. Improve the emergency response system for environmental emergencies that are linked across regions and departments. Carry out ecological and environmental health risk assessment in key areas.

Section 3 Improve the modern environmental governance system

Implement the ecological and environmental code, improve the responsibility system, supervision system, laws, regulations, and standards system, and improve the efficiency of environmental governance. Implement the ecological and environmental protection responsibilities of party committees and governments and leading cadres at all levels, further promote central and provincial ecological and environmental protection inspectors, and improve the support and guarantee capabilities of inspectors and the modernization of monitoring and supervision. Continue to build a national ecological civilization pilot zone. Carry out the assessment of the effectiveness of the construction of a beautiful China and build a beautiful China pilot zone. Deepen the zoning control of the ecological environment, strengthen the connection with territorial spatial planning, and coordinate and optimize the industrial layout. Accelerate the implementation of the fixed pollution source supervision system with the pollutant discharge permit system as the core. Update pollutant emission and environmental quality standards, and build an environmental credit supervision system.

专栏 21 环境质量提升	
01	大气污染防治提升 完成 5 亿吨水泥熟料产能、1 亿吨焦化产能超低排放改造。加快更新国四及以下货车和国二及以下工程机械，推进老旧营运船舶报废更新。以京津冀及周边地区为重点，逐步淘汰 65 蒸吨/小时及以下的工业燃煤锅炉，推动 6000 万标砖/年以下烧结砖生产线整合退出、燃煤电厂完成全负荷脱硝改造，开展产业集群大气污染综合治理。
02	水资源、水环境、水生态统筹治理 以长江、黄河、珠江、淮河、松花江等流域为重点，开展总磷浓度超标断面整治和水生态综合治理。实施国控入海河流总氮治理与管控，推进饮用水水源地规范化建设。统筹开展太湖、丹江口库区、巢湖、洱海、白洋淀、乌梁素海、洪湖等 30 个重点湖库生态保护治理，加强大运河保护治理。推进城镇生活污水收集处理设施建设改造。实施京津冀、黄河流域再生水利用工程。
03	土壤污染源头防控和治理 聚焦石化、化工等行业，实施土壤污染源头防控项目。开展重点县农用地土壤重金属溯源整治。实施长江沿线 1 公里化工腾退地块土壤污染专项治理工程。
04	固体废物综合治理 推进长江流域磷石膏库环境风险隐患排查治理。建设改造建筑垃圾收集、临时贮存、资源化利用、处置等设施。升级改造城市生活垃圾分类投放及收集转运设施，垃圾清运能力达到 75 万吨/日。
05	危险废物重点管控 推动未达标危险废物填埋场改造提升，对退役危险废物填埋场进行封场综合治理。开展丹江口库区及上游等尾矿库污染区域系统治理，实施一批历史遗留重金属矿区环境安全隐患整治项目。
06	新污染物协同治理 在工业废水、城镇污水、畜禽养殖等领域实施一批新污染物协同治理示范项目。实施新污染物协同监测和危害评估，提升新污染物发现、跟踪和应对水平。布局建设国家和流域性新污染物治理技术中心。

Chapter 49 Improving the stability and sustainability of ecosystem diversity

Adhere to the integrated protection and systematic management of mountains, rivers, forests, fields, lakes, grass and sand, coordinate natural restoration and artificial restoration, pay more attention to improving quality and benefiting the people, and build a general pattern of protection and governance from the top of the mountain to the ocean.

Section 1 Consolidate and optimize ecological security barriers

Coordinate and promote major projects for the protection and restoration of important ecosystems, and continue to consolidate the national ecological security barrier system with the “three zones and four belts” as the framework. Fight the tough battle of the “Three Norths” project and promote the three landmark battles to achieve

decisive victories. Deepen the ecological protection of the Qinghai-Tibet Plateau, and strengthen soil erosion control and rocky desertification control in key areas. Scientifically carry out large-scale land greening actions, promote the precise improvement of forest quality and the construction of national reserve forests, with forest reserves reaching 22.4 billion cubic meters, coordinate the ecological restoration and rational use of grasslands, and strengthen wetland protection and restoration. Promote the treatment of over-diversion surface water and over-exploited groundwater, and carry out ecological restoration of historical abandoned mines.

Section 2 Comprehensively promote the construction of the nature reserve system

Implement the integration and optimization of nature reserves, implement hierarchical management and zoning control, and establish and improve the nature reserve system with national parks as the main body. New national parks should be established in an orderly manner, and the ecological service functions of nature reserves and natural parks should be improved. Implement major biodiversity conservation projects, focus on the protection of flagship species and key species, strengthen the protection and restoration of important habitats, ecological corridors and migratory bird migration channels, continue to strengthen the protection of aquatic life in the Yangtze River, build a national botanical garden system, and strengthen the protection of ancient and famous trees. Strengthen fire prevention and control and pest control in forests and grasslands, and strengthen the monitoring and control of invasive alien species.

Section 3 Improve ecological protection mechanisms

Adhere to strict constraints and enhance incentives, and stimulate the endogenous motivation of the whole society to protect the ecology. Strictly implement the ecological protection red line management system, strengthen the investigation and rectification of ecological damage problems, and carry out the evaluation of the effectiveness of ecological protection and restoration. Improve the property rights and management system of natural resource assets, and comprehensively promote asset investigation and accounting and registration of rights. Improve diversified ecological compensation mechanisms, improve transfer payments for key ecological function areas and compensation policies for important ecosystems such as forests and grasslands, improve the dynamic adjustment mechanism of compensation standards,

carry out in-depth horizontal compensation with a focus on river basins, develop market-oriented ecological compensation, and explore comprehensive ecological compensation. Expand the channels for realizing the value of ecological products according to local conditions. Improve the compensation system for ecological and environmental damage. Deepen the reform of the collective forest rights system and state-owned forest areas, and accelerate the construction of modern state-owned forest farms.

专栏 22 生态保护修复	
01	“三北”工程六期 围绕筑牢北方生态安全屏障，打好黄河“几字弯”攻坚战、科尔沁和浑善达克沙地歼灭战、河西走廊—塔克拉玛干沙漠边缘阻击战，实现“三北”工程区林草覆盖率达到 40.9%，可治理沙化土地治理率达到 67%，沙化土地综合植被盖度达到 22%，促进黄河重点生态区、北方防沙带、东北森林带生态保护修复。
02	青藏高原生态屏障区生态保护和修复 以加快建设国家生态文明高地为目标，加强高原森林、草甸草原、雪山冰川冻土等保护，加大黑土滩型退化草原和沙化草原治理力度，推进沙化土地综合治理和重要湿地生态功能恢复，健全三江源“中华水塔”保护支持体系，完成退化草原修复 250 万公顷，沙化土地综合治理 100 万公顷。
03	长江重点生态区生态保护和修复 加强水土流失、石漠化综合治理，推动鄱阳湖、洞庭湖等河湖湿地生态保护和修复，实施森林抚育和低质低效林改造，新增水土流失治理面积 600 万公顷、石漠化土地治理面积 130 万公顷。
04	南方丘陵山地生态保护和修复 完善防护林体系，推动岩溶地区石漠化治理，加强重要湿地保护修复，持续提升南岭山地、武夷山、湘桂岩溶地区等重点区域生态质量，新增石漠化土地治理面积 30 万公顷，完成营造林 11 万公顷。
05	海岸带生态保护和修复 围绕建设人海和谐、安全韧性的海岸带生态安全屏障，修复受损退化岸滩和生态系统，开展浒苔绿潮等生态灾害综合治理，提升红树林、珊瑚礁、海草床等典型生态系统质量和稳定性，整治修复滨海湿地 2 万公顷，修复海岸线 400 公里。
06	自然保护地体系建设与野生动植物保护 提升国家公园等自然保护地保护管理、科研监测、科普宣教等能力，推进上海辰山、西双版纳等国家植物园设立。加强野生动植物重要栖息地恢复和珍稀濒危野生动植物救护中心、种源繁育及野化放归等基地建设。



图3 重要生态系统保护和修复重大工程布局图

Chapter 50 Accelerate the formation of green production and lifestyle

Highlight the priority of conservation, strengthen policy incentives, guide the participation of the whole society, accelerate the green and low-carbon transformation of development mode, and form a new way of green production and new lifestyle.

Section 1 Strengthen resource conservation and intensive utilization

Improve the total resource management and comprehensive conservation system, and strengthen the whole process management and whole chain conservation of water, land, minerals and other resources. Improve the level of intensive and safe use of water resources, fully implement the rigid constraint system of water resources, strengthen agricultural water conservation and efficiency, industrial water conservation and emission reduction, urban water conservation and loss reduction, reduce water consumption per unit of GDP by 10%, and increase the effective utilization coefficient of farmland irrigation water to 0.6. Improve the efficiency of construction land utilization, promote the application of land-saving technology and land-saving models, and control the scale of new construction land within 26 million mu. Improve the comprehensive utilization of mineral resources, and comprehensively promote green exploration and green mine

construction. Promote the development of circular economy, improve the waste recycling system, promote the import and utilization of overseas high-quality recycled raw materials in an orderly manner under the premise of ensuring zero import of solid waste, develop and expand the remanufacturing industry, and the annual utilization of bulk solid waste will reach about 4.5 billion tons.

Section 2 Improve the green development policy system

Innovate protection and investment incentive mechanisms, and implement fiscal and taxation, financial, investment, price, science and technology, environmental protection and other policies to promote green and low-carbon development. Optimize the green tax system, carry out pilot tax collection of volatile organic compound environmental protection tax, and implement tax incentives to support resource conservation and the use of green products. Enrich green financial products and services, promote the innovation of carbon financial products and derivatives in an orderly manner, improve the green finance assessment and evaluation system of financial institutions, and encourage the increase in the proportion of investment in green and low-carbon fields. Improve the green certificate trading mechanism and improve the price policy to encourage flexible power sources to participate in system regulation. Establish and improve the green and low-carbon standard system, and promote the improvement and mutual recognition of international rules and standards.

Section 3 Carry out green and low-carbon national actions

Vigorously advocate simple, moderate, green, low-carbon, civilized and healthy life concepts and consumption methods. Guide the public to save water and electricity, oppose extravagance and waste, promote the "CD Action", resist excessive packaging, reduce the use of disposable items, accelerate the development of "bamboo instead of plastic", and give priority to green travel. Encourage enterprises to improve the level of green design and manufacturing, and reduce the energy and resource consumption and ecological impact of the whole life cycle of products. Improve the level of garbage classification and resource utilization. Improve the incentive mechanism for green consumption and expand the scope and scale of green products procured by the government.

Chapter 14 Promoting the Modernization of the National Security System and Capabilities to Build a Safer China at a Higher Level

We will unswervingly implement the overall national security concept, accelerate the construction of a new security pattern, strengthen the initiative to maintain and shape the national security strategy, take the road of socialist social governance with Chinese characteristics, and ensure that the society is vibrant and orderly.

Chapter 51: Strengthening the National Security System and Capacity Building

Adhere to strategy as the guide, policy as the starting point, rule of law as the guarantee, and risk prevention and control as the foothold, consolidate the centralized, unified, efficient and authoritative national security leadership system, formulate and implement national security strategies, and improve the national security rule of law system, strategic system, policy system, and risk prevention and control system. Strengthen the coordination mechanism for key areas of national security and important special projects, and improve the effectiveness of emergency response. Implement the national security responsibility system, promote the coordination and linkage of all elements in the whole chain, and form a joint force of the system. Strengthen national security capacity building in key areas, forge practical national security capabilities, highlight the guarantee of major security related to the country's long-term peace and stability, economic health and stability, and people's peace and contentment, put the defense of political security in the first place, firmly safeguard the security of the regime, system, and ideology, and severely crack down on the infiltration, sabotage, subversion, and separatist activities of hostile forces. Consolidate the basic guarantee of national security, strengthen scientific and technological empowerment, and strengthen national security capacity building in emerging fields. Maintain the security of state secrets in key areas. Improve foreign-related national security mechanisms, build overseas security systems, strengthen anti-sanctions, anti-intervention, and anti-"long-arm jurisdiction" struggles, and deepen international law enforcement and security cooperation. Strengthen national security education and build a solid people's defense line.

Chapter 52 Ensuring National Economic Security

Focus on key varieties to strengthen strategic material support, focus on systemically important areas to prevent and resolve major risks, focus on new industries, new formats and new application scenarios to improve the risk prevention and control capabilities of

weak links, and drive the comprehensive improvement of security capabilities by accurately completing shortcomings.

Section 1 Enhance food security capabilities

Adhere to the self-centered, based on the country, ensure production capacity, moderate imports, and scientific and technological support, improve the ability of grain production, purchase, storage, and marketing to ensure the basic self-sufficiency of grain and the absolute safety of rations. Strictly implement the requirements of the party and government for the protection of cultivated land and food security, and strictly abide by the red line of cultivated land. Strengthen the management of grain purchase, sale and reserves, maintain the relatively stable scale of government grain reserves, strengthen the function of reserve regulation, and improve the new model of grain supervision. Deeply implement high-quality grain projects to promote the quality and efficiency of grain circulation. Promote the reduction and reduction of the whole chain of grain after production, and implement the whole grain action plan. Improve the fertilizer reserve system, strengthen the supply and price stability of potash fertilizers, phosphate fertilizers, etc. Establish stable and controllable overseas supply channels, promote the diversification of agricultural imports, moderately import high-quality varieties in short supply, and promote the coordination of trade and production.

Section 2 Strengthen the supply guarantee of energy resources

Adhere to the domestic base, make up for shortcomings, diversify guarantees, strengthen reserves, and strengthen the construction of energy production, supply, storage and marketing systems. Adhere to the independent guarantee of core oil and gas demand, implement medium- and long-term strategic actions to increase oil and gas reserves and production, ensure that the annual crude oil production is stable at about 200 million tons, natural gas production grows steadily, and strengthen coal-to-oil and gas production capacity and technical reserves. Strengthen the coordination between government reserves and enterprise reserves, increase the scale of national oil reserves, establish a more flexible rotation mechanism, enhance the ability to adjust and guarantee natural gas reserves, and improve the coal reserve system. Improve the medium- and long-term contract system for energy supply, improve the power emergency dispatch mechanism and backup power supply configuration, and strengthen energy demand-side management. Strengthen the exploration, development and reserve of strategic

mineral resources, deeply implement a new round of strategic actions for prospecting breakthroughs, coordinate and strengthen the reserves of products, production capacity and origins, promote the construction of bulk commodity storage and transportation bases, and improve the level of security risk monitoring and early warning of strategic mineral resources and emergency supply. Strengthen international cooperation in energy resource development and maintain the security of strategic channels.

Section 3 Improve long-term mechanisms for preventing and resolving risks in key areas

Strengthen source prevention and control, prediction and early warning, and early correction, coordinate and promote the orderly resolution of risks such as real estate, local government debt, and small and medium-sized financial institutions, and strictly prevent systemic risks. Improve the supervision of systemically important financial institutions, and strengthen macro-prudential management in key areas such as financial markets and cross-border capital flows. Establish and improve a full-caliber local debt monitoring and supervision system and a long-term mechanism for preventing and resolving hidden debt risks, strictly enforce financial discipline, resolutely curb new local government hidden debts, optimize the debt structure of the central and local governments, and accelerate the reform and transformation of local government financing platforms. Support financial institutions to carry out capital replenishment in a steady and orderly manner, improve the risk disposal mechanism of small and medium-sized financial institutions, enrich risk disposal resources and means, and enrich the financial stability guarantee fund, deposit insurance fund and other industry protection funds. Strengthen the coordination of central and local financial supervision, improve the protection mechanism for the rights and interests of financial consumers, and severely crack down on illegal financial activities. Strengthen financial security under open conditions, and improve the monitoring, early warning and response mechanism for cross-border capital flows.

Section 4 Improving Network Security Assurance Capabilities

Deepen the comprehensive management of cyberspace security and accelerate the construction of a national cybersecurity defense system. Improve basic systems such as security protection of critical information infrastructure, network security review, and cloud

computing service security assessment, and improve regulations such as Internet content management and network platform governance. Severely crack down on online violations and crimes, and strengthen the protection of personal information. Continue to carry out a series of special actions to control online rumors, online violence and other chaos, and create a clean and upright online environment. Support network security technology innovation and industrial development, and encourage the development of safe and reliable information products and services. Promote the construction of disaster recovery and backup systems, and strengthen the network security protection of industrial control systems and new technologies and applications. Deeply participate in global governance and international rule-making in cyberspace, and actively expand international cybersecurity cooperation.

Chapter 53: Improving the level of public safety governance

Improve the public safety system, promote the transformation of the public safety governance model to pre-emptive prevention, and effectively safeguard the safety of people's lives and property.

Section 1 Strengthen food and drug safety supervision

Improve the supervision mechanism of the whole chain and process of food and drugs, and improve the food and drug safety responsibility system. Strengthen food safety supervision from farmland to table, strengthen risk source control, improve the level of collaborative supervision and smart supervision, and deepen the management of pesticide residues in key agricultural products. Improve strict and efficient drug supervision, deeply implement the action plan for improving drug standards, and strengthen sampling and inspection of high-risk products. Improve the quality and efficiency of generic drug quality and efficacy consistency evaluation, and strengthen the monitoring of post-marketing clinical use data. Implement industry supervision, territorial management, and food and drug safety responsibilities of enterprise entities, and increase the punishment of illegal and criminal acts. Strictly supervise the application of biotechnology, and improve the storage and security management capabilities of biological data resources.

Section 2 Improve the level of safety production

Strictly implement the requirements of the same responsibility of the party and government for safe production and the "three management and three musts" to effectively prevent and curb major accidents. Improve the intrinsic safety level of important infrastructure, accelerate the elimination and renewal of high-risk processes and equipment in the fields of mines, hazardous chemicals, and special equipment, and strengthen safety training for the main persons in charge of production and business units and special types of work. Improve the mechanism for safety production risk investigation and rectification and responsibility checking, urge enterprises to improve the safety production management system, and improve the level of safety production risk prevention and emergency response to accidents and disasters. Improve the quality and efficiency of safety production law enforcement, establish a list of key matters for law enforcement inspections in various industries, and solidly carry out central safety production assessment and inspection.

Section 3 Improve the emergency management system

Adhere to the supremacy of the people and the supremacy of life, improve the ability of disaster reduction and prevention, disaster resistance and fortification, and disaster relief and support, and effectively reduce the loss of various disasters and accidents. Strengthen disaster monitoring, forecasting and early warning, and improve all-weather real-time monitoring and early warning capabilities. Reasonably raise the fortification standards of critical infrastructure in important cities and disaster-prone areas, and promote the construction of urban public infrastructure for both emergency and emergency purposes. Deepen the reform of emergency management and improve the emergency command mechanism under the framework of great safety and emergency. Improve disaster prevention, mitigation and relief and major public emergencies, build a strong national comprehensive fire rescue team, optimize the structure and layout of professional rescue teams, and improve rescue capabilities under extreme conditions. Implement actions to improve grassroots emergency response capabilities, and improve the comprehensive rescue of grassroots response and fire prevention and the disaster prevention and avoidance capabilities of the whole society. Strengthen the construction and management of emergency plan systems, and improve diversified emergency material reserves and rapid allocation and delivery mechanisms. Improve the catastrophe risk guarantee system and risk sharing mechanism.

Chapter 54: Improving the Social Governance System

Adhere to systematic governance, governance according to law, comprehensive governance, and source governance, improve the social governance system of co-construction, co-governance and sharing, improve the social work system and mechanism, social governance policies, laws and regulations, and promote the modernization of social governance.

Section 1 Consolidate the foundation of grassroots social governance

Adhere to and develop the "Fengqiao experience" in the new era, and improve the urban and rural grassroots governance system that combines autonomy, rule of law, and moral governance led by party organizations. Strengthen party building to lead grassroots governance and grassroots political power building, fully implement the list of township (street) performance of duties, improve the access system for village (community) work matters, implement the "four grassroots levels", and improve the practice of "whistle blowing in streets and villages and reporting to departments". Promote the shift of the focus of social governance and services to the grassroots level, strengthen the allocation of grassroots service management forces, improve service facilities and funding guarantee mechanisms, improve the urban and rural community governance system, and improve the grassroots governance platform supported by grid management, refined services, and information technology. Improve the working mechanism for cohesion and service to the masses, and consolidate the foundation of social governance. Give full play to the main role of the people and guide all parties to participate in social governance in an orderly manner. Strengthen the construction of social workers and improve the level of professional services. Promote online and offline collaborative governance. Strengthen the functions of public service platforms such as citizen hotlines, and promote "the people have a call, and I have something to respond to".

Section 2 Improve the efficiency of governance in emerging fields

Strengthen party building in new economic organizations, new social organizations, and new employment groups, further expand the coverage of party organizations and work, and strengthen and improve political guidance and service management for various social groups. Improve the quality of party building work in non-public enterprises, strengthen

the classification and guidance of party building work in mixed ownership enterprises, and highlight the party building work in business district buildings and parks. Strengthen the cultivation and management of social organizations, and promote the reform and development of industry associations and chambers of commerce. Strengthen the organization and management of volunteer service, improve the incentive and reward mechanism, and develop volunteer service. Strengthen service management and care for new employment groups.

Section 3 Effectively maintain social security and stability

Improve the mechanism for correctly handling internal contradictions among the people under the new situation, smooth and standardize the channels for expressing the masses' demands, coordinating interests, and protecting rights and interests, and further promote the resolution of contradictions and disputes at the source, diversification, and orderly resolution. Promote the rule of law in petition work, continue to carry out leading cadres to receive visits and visits, and deepen the resolution of outstanding contradictions in petitions. Improve the social psychological service system and crisis intervention mechanism. Deepen the overall prevention and control system and capacity building of social security, implement the responsibility of maintaining social stability, develop and strengthen the force of mass prevention and control, improve the normalization mechanism of eliminating organized crime and evil, and increase efforts to prevent and combat telecommunications network fraud and drug crimes. Promote the standardized construction of comprehensive management centers. Comprehensively and accurately implement the criminal policy of combining leniency and severity, punish violations and crimes in accordance with the law, and improve the quality and efficiency of criminal punishment enforcement. Promote the construction of a digital platform for political and legal work.

专栏 23 重点领域安全保障能力提升	
01 粮食储备	整合布局建设和改造提升一批粮食仓储设施，稳步增加高标准粮仓规模。升级改造若干港口和口岸粮食仓储物流设施，提高粮食中转调运效率。提升粮食应急保障能力。
02 油气勘探开发和储备	建设鄂尔多斯盆地、新疆、渤海湾油气基地和川渝、东海天然气基地，推动鄂尔多斯盆地东部煤层气开发。建设石油储备重大工程，建设大庆升平、长庆榆林雷龙湾、西南万顺场、新疆宝浪等储气库。
03 煤制油气基地	推进内蒙古鄂尔多斯、陕西榆林、新疆准东、新疆哈密等煤制油气战略基地建设，做好项目储备和资源预留保障。
04 新一轮找矿突破	围绕紧缺能源矿产、紧缺金属矿产和非金属矿产、优势矿产等，大幅提高区域地质调查、矿产资源调查覆盖率，完善多元化勘查投入机制，加大重点勘查区和重要矿山深部勘查力度，形成一批储备矿产地。
05 战略物资储备和应急救援	建设提升一批战略物资储备基地。加强国家区域应急救援中心建设，升级改造国家自然灾害工程救援基地，提升自然灾害高风险地区应急救援能力。加强航空关键应急救援力量建设。
06 灾害监测预报体系	建设地球系统数据平台，加强气象、水文、地质、地震等灾害监测预报预警体系建设，提升海洋观测预报预警能力。

Chapter 15 Achieving the goal of the 100th anniversary of the founding of the army as scheduled Promoting national defense and military modernization with high quality

In accordance with the new “three-step” strategy of national defense and military modernization, promote political military construction, reform and strengthening the army, strengthening the army with science and technology, strengthening the army with talents, and governing the army according to law.

Chapter 55 Efforts should be made to improve the quality and efficiency of national defense and military modernization

Accelerate the modernization of military theory, military organization, military personnel, weapons and equipment, and military governance, improve the people’s army’s ability to win, and effectively fulfill the mission and tasks of the people’s army in the new era.

Section 1 Accelerate the construction of advanced combat effectiveness

Strengthen strategic deterrence and maintain global strategic balance and stability. Promote the large-scale, actual combat, and

systematic development of new domains and new quality combat forces, accelerate the construction of unmanned intelligent combat forces and countermeasure capabilities, and strengthen the upgrading and transformation of traditional combat forces. Coordinate the construction and application of network information systems, strengthen the development and utilization of data resources, and build an intelligent military system. Accelerate the construction of modern logistics. Implement major national defense development projects, step up national defense scientific and technological innovation and advanced technology transformation, and accelerate the development of advanced weapons and equipment. Optimize the military human resources policy system, improve the level of education in military academies, and create a phalanx of high-quality and professional new military talents. Implement the project to promote the modernization of military theory. Deepen strategy and combat planning, solidly promote actual combat military training, strengthen the integration of combat capability systems, innovate the construction and application mode of combat effectiveness, and enhance the pertinence, initiative, and shaping power of military struggle.

Section 2 Promoting the Modernization of Military Governance

Improve the leadership and management system and mechanism of the people's army, and adjust and optimize the joint combat system. Strengthen and improve strategic management, deepen the overall planning of combat readiness, strengthen the traction of combat needs, innovate management methods and means, and improve the operational efficiency of military systems and the use of national defense resources. Strengthen the consultation and evaluation of major decisions and the supervision of major projects, promote the reform of military budget management, improve the military procurement system, improve the statistical evaluation system for military construction, fully implement the principle of diligence and thrift in building the army, and take the path of high efficiency, low cost and sustainable development. Continue to deepen political rectification and training, carry forward fine traditions, and strengthen the rectification and governance of key industries and fields. Deepen the construction of the rule of law in the military, strengthen the supply and supervision of the implementation of laws and regulations, and improve the military rule of law system with Chinese characteristics.

Chapter 56 Consolidate and improve the integrated national strategic system and capabilities

Strengthen the overall planning of military and civilian strategic planning, the connection of policies and systems, and the sharing of resource elements, and promote the simultaneous improvement of national defense strength and economic strength. Deepen cross-military and civilian reform, and build a cross-military and civilian work pattern that performs its own duties, closely cooperates, and is standardized and orderly. Accelerate strategic capacity building in emerging fields, improve the green channel for cutting-edge scientific and technological achievements to "civilians join the army", and promote the efficient integration and two-way pull of new quality productive forces and new quality combat effectiveness. Build an advanced national defense science and technology industrial system, optimize the layout of national defense science and technology industry, improve the equipment procurement management system, and promote the generalization of military and civilian standards. Strengthen the reporting of military needs for national defense construction and military-civilian docking, promote the full implementation of national defense requirements for major infrastructure, strengthen the prefabrication of national defense strategies, and improve the protection capabilities of important targets. Adhere to the integration of military and civilian and peacetime and war, accelerate the capacity building of national defense mobilization, strengthen the construction of reserve forces, coordinate the national defense mobilization and emergency management system, and deepen the joint construction and sharing of forces, important facilities and general equipment. Strengthen the construction of modern border, sea and air defense, and promote the joint efforts of the party, government, military, police and civilians to strengthen border defense. Strengthen the honor incentives and protection of the rights and interests of military personnel and military families. Deepen national defense education for the whole people and consolidate military-political and military-civilian unity.

Chapter 16 Developing People's Democracy in the Whole Process Improving the Socialist Rule of Law System with Chinese Characteristics

We will unswervingly follow the path of socialist political development with Chinese characteristics, adhere to the organic unity of the party's leadership, the people's mastery, and the rule of law, and consolidate and develop a lively, stable and united political situation.

Chapter 57 Developing Socialist Democracy

Expand the people's orderly political participation, enrich the forms of democracy at all levels, develop a broader, more sufficient, and more sound whole-process people's democracy, and ensure that the people implement democratic elections, democratic consultations, democratic decision-making, democratic management, and democratic supervision in accordance with the law. Adhere to, improve, and operate the people's congress system, improve the people's congress's supervision system over administrative organs, supervision organs, judicial organs, and procuratorial organs, ensure that state organs exercise their powers and perform their duties in accordance with the law, and ensure that the democratic rights and legitimate rights and interests of the people are safeguarded and realized. Adhere to and improve the multi-party cooperation and political consultation system led by the Communist Party of China, give full play to the role of the CPPCC as a special consultative body, strengthen coordination and cooperation through various consultation channels, and promote the extensive and multi-level institutionalization of deliberative democracy. Improve the grassroots democratic system, ensure that the people manage grassroots public affairs and public welfare undertakings in accordance with the law, and improve the democratic management system of enterprises and institutions with the basic form of the workers' congress. Improve the working mechanism for absorbing public opinion and gathering people's wisdom. Give better play to the role of trade unions, the Communist Youth League, women's federations and other mass organizations, and strengthen the policy guarantee for the construction of industrial workers, youth development, and the development of women and children's causes. Promote the all-round development of human rights. Improve the work pattern of the united front and consolidate and develop the broadest patriotic united front. Forge a strong sense of community of the Chinese nation and promote the construction of the Chinese national community. Adhere to the direction of sinicization of religion in China and strengthen the rule of law in the governance of religious affairs. Fully implement the party's overseas Chinese affairs policy, better unite the hearts and strength of overseas Chinese, and give full play to the role of clan relatives and fellow villagers and ancestral culture.

Chapter 58: Promoting the Comprehensive Rule of Law

Adhere to the comprehensive rule of law, coordinate to promote scientific legislation, strict law enforcement, fair justice, and law-abiding by the whole people, better play the role of the rule of law in

consolidating the foundation, stabilizing expectations, and benefiting the long-term, and build a higher level of socialist rule of law. Strengthen the implementation and supervision of the Constitution and laws, and improve the unified system and mechanism for maintaining the national rule of law. Strengthen legislative planning and legislative review, broaden the channels and methods for the public to participate in legislation, improve the quality of legislation, and accelerate the formulation and revision of laws and regulations in the fields of finance, bidding and bidding. Strengthen the construction of a government under the rule of law, fully implement the filing and review of administrative normative documents, and improve the mechanism for substantively resolving administrative disputes. Increase law enforcement in key areas related to the vital interests of the masses, and strengthen cross-departmental law enforcement and judicial coordination and supervision. Standardize the operation of judicial power, improve the realization and evaluation mechanism of judicial justice, and improve the fairness, stability, and authority of judicial judgments. Protect personal rights, property rights, and personality rights in accordance with the law. Strengthen procuratorial supervision and strengthen public interest litigation. Improve the national enforcement system and effectively solve the problem of "difficult enforcement". Accelerate the construction of foreign-related rule of law systems and capacity, improve mechanisms such as international commercial mediation, arbitration, and litigation, and support the better role of international mediation courts. Strengthen the supervision and inspection of leading cadres in handling affairs in accordance with the law, and improve the working mechanism for comprehensive rule of law evaluation. Deepen the construction of a society ruled by law, accelerate the development of lawyers and other legal service teams, improve inclusive public legal services, strengthen publicity and education on the rule of law, and create a good environment for the whole society to advocate the rule of law, abide by rules, respect contracts, and maintain justice.

Chapter 17: Upholding and Improving "One Country, Two Systems" to Promote the Reunification of the Motherland

We will unswervingly maintain and promote the long-term prosperity and stability of Hong Kong and Macao, unswervingly promote the great cause of the reunification of the motherland, and work together to create the great cause of national rejuvenation.

Chapter 59 Promoting the long-term prosperity and stability of Hong Kong and Macao

We will unswervingly implement the principles of "one country, two systems", "Hong Kong people administering Hong Kong", "Macao people administering Macao", and a high degree of autonomy, implement the principles of "patriots administering Hong Kong" and "patriots administering Macao", improve the efficiency of Hong Kong and Macao governance in accordance with the law, promote the economic and social development of Hong Kong and Macao, and give full play to the unique advantages and important role of Hong Kong and Macao being backed by the motherland and connected to the world.

Section 1 Support Hong Kong and Macao to consolidate and enhance their competitive advantages

Support Hong Kong to consolidate and enhance its status as an international financial, shipping, trade center and international aviation hub, strengthen its functions as a global offshore RMB business hub, an international asset and wealth management center, and an international risk management center, and build a commodity trading ecosystem and a high-value-added supply chain service center. Support Hong Kong to build an international innovation and technology centre, deepen the construction of an international legal and dispute resolution service centre, a regional intellectual property trading centre, and an East-meets-friendly cultural and artistic exchange centre, and accelerate the development of the Northern Metropolis. Support Macao's moderate economic diversification, deepen the construction of a world centre of tourism and leisure, a commercial and trade cooperation service platform between China and Portuguese-speaking countries, and an exchange and cooperation base with Chinese culture as the mainstream and multicultural coexistence, and enhance the competitiveness of industries such as traditional Chinese medicine and health, characteristic finance, high-tech, convention and exhibition commerce. Support Hong Kong and Macao to build a highland for international high-end talents.

Section 2 Support Hong Kong and Macao to better integrate into and serve the overall development of the country

Strengthen cooperation between Hong Kong, Macao and the Mainland in economic, trade, science and technology, and people-to-people affairs, and improve policies and measures to facilitate the development and

life of Hong Kong and Macao residents in the Mainland. Promote interconnection with the mainland financial market in an orderly manner, and deepen collaboration with the mainland's industry, academia, research and innovation. Deepen cooperation between Guangdong, Hong Kong and Macao, continue to promote breakthroughs in cooperation in key areas, promote the coordinated development of ports, airports and rail transit, build the Guangzhou-Zhuhai (Macao) high-speed railway, and promote the preliminary work of the Hong Kong-Shenzhen Western Railway. Deepen the integrated development of Hengqin and Macao, and build major cooperation platforms such as Qianhai, Nansha and Hetao with high quality. Build a Hengqin front cargo terminal at Macau International Airport, promote the construction of Macao-Hengqin International Education (University) City, and support Macao universities to extend their education in Hengqin. Improve the mechanism for Hong Kong and Macao to play a better role in opening up to the outside world, support Hong Kong and Macao to participate in the high-quality joint construction of the "Belt and Road", and give full play to the advantages of professional services to help enterprises "go global". Give full play to the role of Hong Kong and Macao as an important window in exchanges and mutual learning between Chinese and Western civilizations.

Chapter 60 Promoting the peaceful development of cross-strait relations and promoting the great cause of the motherland's reunification

Thoroughly implement the party's overall strategy for resolving the Taiwan issue in the new era, adhere to the one-China principle and the "consensus of '92", resolutely crack down on "Taiwan independence" separatist forces, oppose interference by external forces, maintain peace and stability in the Taiwan Strait, firmly grasp the initiative in cross-strait relations, enhance the well-being of compatriots on both sides of the strait, and firmly protect the common homeland of the Chinese nation.

Section 1 Promoting Cross-Strait Economic Cooperation

Continue to introduce and implement policies and measures that benefit Taiwan compatriots and Taiwan enterprises, guide Taiwan compatriots and Taiwan enterprises to actively integrate and serve to build a new development pattern, support Taiwan enterprises to take root in the development of the mainland, participate in the national regional development strategy and jointly build the "Belt and Road",

strengthen industrial cooperation, and build a common market between the two sides of the strait. Support Fujian to build high-quality cross-strait integrated development demonstration zones, and promote the construction of key platforms for cross-strait cooperation such as Pingtan, Kunshan, and Dongguan, as well as cross-strait industrial cooperation zones. Support the construction of a multi-level cross-strait financial market, and encourage qualified Taiwan-funded enterprises to list on the mainland.

Section 2 Deepening Cross-Strait Exchanges

Improve systems and policies for promoting cross-strait economic and cultural exchanges and cooperation, expand cross-strait personnel exchanges, and promote cross-strait exchanges and integration. Deepen cross-strait cooperation in education, medical care, and other fields, as well as sharing social security and public resources. Promote cross-strait cultural exchanges, jointly inherit and promote Chinese culture, and enhance the national, cultural and national identity of Taiwan compatriots. Strengthen exchanges between young people and grassroots, and continue to create better conditions for Taiwanese youth to pursue their dreams and realize their dreams on the mainland. Implement the policy of equal treatment for Taiwan compatriots and create better conditions for Taiwan compatriots to study, work and live on the mainland. unite the vast number of Taiwan compatriots to create the long-term well-being of the Chinese nation.

Chapter 18 Strengthen the guarantee of planning implementation

Adhere to and strengthen the party's overall leadership, persistently promote comprehensive and strict governance of the party, enhance the party's political leadership, ideological leadership, mass organization, and social appeal, improve the party's ability and level of leadership in economic and social development, improve the national economic and social development planning system, and gather majestic forces for promoting Chinese-style modernization.

Chapter 61: Uphold and strengthen the centralized and unified leadership of the Party Central Committee

Resolutely safeguard the authority of the Party Central Committee and centralized and unified leadership, give full play to the party's core leadership role in overseeing the overall situation and

coordinating all parties, and provide a fundamental guarantee for promoting the implementation of the plan.

Section 1 Strengthen the party's leadership over the whole process of planning implementation

Thoroughly study and implement Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era, and continue to use the party's innovative theories to unify thoughts, wills, and actions. Improve the implementation mechanism of major decisions and deployments of the Party Central Committee, strengthen the overall coordination, guidance and promotion of planning implementation, and form a plan implementation work pattern with clear division of labor, coordination and linkage, and extensive participation, so as to ensure that the upper and lower levels are connected and the implementation is effective. Improve and implement democratic centralism, and adhere to scientific, democratic, and lawful decision-making. Carry out in-depth work to rectify formalism and reduce the burden on the grassroots. The mid-term assessment of the plan, the summary and evaluation of the situation, and the major situations in the implementation should be reported to the Party Central Committee in a timely manner, and all regions and departments should report to the Party Central Committee on the implementation of the planning goals and tasks as an important work content. Coordinate and promote the construction of grassroots party organizations in various fields, enhance the political and organizational functions of party organizations, and give full play to the vanguard and exemplary role of party members. Implement the policy of respecting labor, knowledge, talents, and creativity, stimulate the vitality of entrepreneurship, innovation and creativity of the whole society, and form a vivid situation in which people make the best use of their talents, make the best use of their talents, unite as one, and strive to forge ahead.

Section 2 Comprehensively enhance the modernization capacity of the cadre contingent

Adhere to the correct employment orientation, insist on putting political standards in the first place, and build a strong leadership team and cadre team. Educate and guide cadres at all levels to establish and practice a correct view of political performance, persist in proceeding from reality and acting according to the law, consciously make political achievements for the people and achieve political achievements with hard work, promote high-quality and sustainable

development with a correct view of political performance, and respond to the new requirements and expectations of the people with actual results. Improve the differentiated assessment and evaluation system to improve the pertinence and scientificity of the assessment. Strengthen education and training and practical training, and improve the modernization skills of the cadre contingent. Adhere to the combination of strict management and love, pay equal attention to incentives and constraints, and stimulate the endogenous motivation and overall vitality of the cadre team.

Section 3 Improve the supervision system of the Party and the state

Promote the comprehensive and strict governance of the party with higher standards and more practical measures, improve the party's unified leadership, comprehensive coverage, authoritative and efficient supervision system, strengthen the norms and supervision of power allocation and operation, improve the system and mechanism of authorization, power and control, clear, transparent and traceable, enhance the enforcement of laws and regulations, and create a clean and upright political ecology. Strengthen the political responsibility of comprehensively and strictly administering the party, promote the concretization, precision and normalization of political supervision, and give full play to the role of political inspections. Persistently implement the spirit of the eight provisions of the central government, resolutely stop all kinds of unhealthy trends, and promote the normalization and long-term effectiveness of work style construction. Maintain the sobriety and firmness that anti-corruption is always on the road, promote the integration of not daring to be corrupt, not being able to be corrupt, and not wanting to be corrupt, strive to eradicate the soil and conditions for the breeding of corruption, resolutely fight the tough, protracted, and overall battles of the anti-corruption struggle, and unswervingly take the road of anti-corruption with Chinese characteristics. Seriously investigate and deal with the problem of political and business collusion undermining the political ecology and economic development environment, strictly investigate corruption in areas where power is concentrated, capital intensive, and resource enriched, effectively prevent and control new types of corruption and hidden corruption, and continue to deepen the rectification of unhealthy practices and corruption problems around the masses. Strengthen supervision of "key minorities" such as "top leaders" and key groups such as young cadres, and deepen the investigation of bribery and bribery. Promote national anti-corruption

legislation. Led by intra-party supervision, promote the integration and coordination of various types of supervision, and deepen and expand the coordination and cooperation mechanism between discipline inspection and supervision and audit supervision, accounting supervision, and statistical supervision. Strengthen international cooperation in anti-corruption, build a mechanism for chasing and preventing fugitives and recovering stolen goods, and strengthen cross-border corruption governance. Deepen the reform of the discipline inspection and supervision system, and strengthen the standardization, rule of law, and regularization of discipline inspection and supervision work.

Chapter 62 Improve the mechanism for promoting the whole cycle of planning implementation

Implement the National Development Planning Law, improve the unified planning system, fully mobilize the enthusiasm, initiative and creativity of the whole society, effectively and orderly promote the implementation of various goals and tasks, and ensure that the decisions and arrangements of the Party Central Committee are implemented.

Section 1 Forming a unified planning system

Establish and improve a national planning system with accurate positioning, clear boundaries, complementary functions, and unified connection, so as to provide effective support for the implementation of national development plans. According to the national development plan, a number of national key special plans and national regional implementation plans are deployed, prepared and implemented simultaneously. Coordinate the preparation of all types of plans at all levels, streamline the quantity and improve quality, strengthen the coordination between plans, and prevent excessive planning and lack of effectiveness. Standardize the procedures for the connection and review of various plans, and the plans submitted to the Party Central Committee and the State Council for approval must be connected with the national development plan by the development and reform department of the State Council, and the provincial development plan must be submitted to the development and reform department of the State Council for connection and implementation in accordance with the procedures. Strengthen the guidance of provincial governments on the preparation of city and county plans, and ensure that the layout of major industries and major infrastructure is in line with national strategic priorities.

The annual plan should implement the tasks of the plan on a rolling basis, decompose the main indicators of the plan into the annual plan indicator system, and do a good job of comprehensive balance between years. Improve the supporting regulations, policies and systems of the National Development Planning Law, strengthen the standardized management of national special plans, and encourage local governments to formulate regional development planning regulations based on actual conditions.

Section 2 Promote the implementation of planning tasks by category

Establish and improve the planning implementation mechanism, clarify the division of goals and tasks, and formulate specific work arrangements and promotion measures that can be operated and evaluated, and strengthen the decomposition and implementation of responsibilities for binding indicators and tasks such as public services, ecological environmental protection, and security guarantees. For expected indicators, industrial development, structural adjustment and other tasks, promote the implementation by creating a good policy environment, institutional environment and rule of law environment. Refine the list of major engineering projects, promote the implementation of individual projects and bundled projects by category, and promote the start of construction according to procedures for projects that carry out preliminary work during the "15th Five-Year Plan" period.

Section 3 Strengthen policy coordination guarantees

Focusing on the implementation of the national development plan, improve policy coordination and work coordination mechanisms. The national development plan is used as an important basis for the consistency assessment of macro policy orientation, and ensures that the direction of various policies meets the requirements of the national development plan. Strengthen the financial guarantee for the implementation of the plan by the medium-term financial plan and annual budget arrangements, and give priority to the central financial funds to major strategic tasks, major policy measures and major engineering projects determined by the plan. Financial policy should actively support the key development areas identified in the plan. Adhere to the principle that the project follows the plan, the capital and elements follow the project, and the supervision follows the project and funds, accelerate the approval and approval of major engineering projects determined by the plan, give priority to ensuring the planning site

selection, land use and sea use and capital needs, and the demand for land for single heavy projects and other elements is uniformly guaranteed by the state. Strengthen the accompanying and penetrating supervision of major engineering projects and the safety management of the whole process and the whole cycle.

Section 4 Strengthen monitoring, evaluation and supervision of planning implementation

Carry out dynamic monitoring, mid-term assessment and summary evaluation of the implementation of the plan, strengthen situation tracking and risk research and judgment, and timely put forward policies and measures to strengthen and improve the implementation of the plan based on the monitoring and assessment situation. After obtaining the consent of the Party Central Committee, the mid-term assessment shall be reported to the Standing Committee of the National People's Congress in accordance with the law, and the summary and evaluation report shall be submitted to the National People's Congress in accordance with the law, and the supervision of the National People's Congress shall be consciously accepted. When it is assessed that it is really necessary to adjust this plan, the State Council shall propose an adjustment plan, and after reporting to the Party Central Committee for approval, it shall be submitted to the Standing Committee of the National People's Congress for review and approval. Integrate the improvement of the party and state supervision system into the implementation of the plan, give full play to the supervisory role of discipline inspection and supervision organs and audit organs in the implementation of the plan, and improve the coordinated supervision mechanism for the implementation of major tasks across regions and departments. The implementation of the plan is disclosed in a timely manner and is subject to supervision from all sectors of society.



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